

 50 East Main Street
 P.O. Box 348
 » (912) 764-0630

 Statesboro, Georgia 30458
 Statesboro, Georgia 30459
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# Statesboro Planning Commission November 5, 2019 5:00 P.M. City Hall Council Chamber Meeting Agenda

- I. Call to Order
- II. Invocation & Pledge of Allegiance
- III. Approval of Minutes
  - 1.) October 1, 2019 Meeting Minutes
- IV. New Business
  - APPLICATION V 19-10-01: Brent Watts requests a variance from Article VIII, Section 801(P) regarding the placement of apartment units on the first floor of a building in the Central Business District for 0.20 acres of property located at 9 Hill Street (Tax Parcel S28 000005 000).
  - APPLICATION V 19-10-03: HSE Permit Solutions requests a variance from Article XV, Section 1509(C), Table 5 regarding the maximum square footage of building signs in Sign District 3 for 2.10 acres of property located at 427 South Main Street (Tax Parcel S21 000021 000).
  - 3. APPLICATION SE 10-10-04: Barbara W. Lee requests a special exception for 0.09 acres of property located at 380 Johnson Street to utilize a portion of the existing building as a beauty shop in the R-8 (Single Family Residential) zoning district (Tax Parcel MS40 000030 001).
  - APPLICATION V 19-10-09: West District Development, LLC requests a variance from Article XXX, Section 3008(A)(e) regarding exterior building materials within the Downtown District for 0.166 acres of property located on South College Street (Tax Parcel S19 000001 002).
  - 5. <u>APPLICATION CBD 19-10-05:</u> West District Development, LLC requests approval of the proposed architectural drawings submitted for 0.166 acres of property located on South College Street, which is located in the Central Business District (CBD). Per Article VIII, Section 803, development in the CBD zoning district requires a recommendation from City Council to affirm that the plans will keep in mind the integrity and harmony of the Central Business District (Tax Parcel S19 000001 002).

- APPLICATION V 19-10-10: West District Development, LLC requests a variance from Article XXX, Section 3008(A)(e) regarding exterior building materials within the Downtown District for 0.112 acres of property located on South College Street (Tax Parcel S19 000001 006).
- 7. APPLICATION CBD 19-10-06: West District Development, LLC requests approval of the proposed architectural drawings submitted for 0.112 acres of property located on South College Street, which is located in the Central Business District (CBD). Per Article VIII, Section 803, development in the CBD zoning district requires a recommendation from City Council to affirm that the plans will keep in mind the integrity and harmony of the Central Business District (Tax Parcel S19 000001 002).
- 8. <u>APPLICATION CUV 19-10-07:</u> Paula Becker requests a conditional use variance from Article VII-A of the *Statesboro Zoning Ordinance* for 0.21 acres of property located at 109 Broad Street to utilize the property as an addiction recovery community residence in the R-6 (Single Family Residential) zoning district (Tax Parcel S29 000073 000).
- 9. <u>APPLICATION V 19-10-08:</u> Richard Haynes requests a variance from Article IV, Section 403(A) to reduce the minimum lot size requirements for property to be considered for the R-20 (Single Family Residential) zoning district in order to develop an additional single family residence on 0.82 acres of property located at 103 Niver Road (Tax Parcel MS50 000044 000).
- V. Announcements
- VI. Adjourn



## City of Statesboro Department of Planning and Development Memorandum

50 East Main Street P.O. Box 348 » (912) 764-0630 Statesboro, Georgia 30458 Statesboro, Georgia 30459 » (912) 764-0664 (Fax)

# Statesboro Planning Commission October 1, 2019 5:00 P.M. City Hall Council Chamber Meeting Minutes

<u>Present:</u> Planning Commission Members: James W. Byrd, Sr., Carlos C. Brown Jr., Mary Foreman, Russell Rosengart, Jamey Cartee, and Sean Fox; <u>City of Statesboro Staff:</u> Assistant City Manager Jason Boyles, City Manager Charles Penny, DSDA Director Allen Muldrew, and City Planner I Justin Williams

I. Call to Order

Commissioner Byrd called the meeting to order at 5:00 PM.

- II. Invocation & Pledge of Allegiance
- III. Approval of Minutes
  - 1.) September 3, 2019 Minutes
    Commissioner Cartee made a motion to approve the September 3, 2019 meeting minutes, seconded by Commissioner Rosengart. The motion carried 5-0.

### IV. New Business

1. <u>APPLICATION V 19-09-01</u> Josh Whitfield requests a variance from Article XV, Section 1509(C), Table 6 of the Statesboro Zoning Ordinance regarding the internal illumination of building signs in Sign District 4 (Tax Parcel S28 000051 000).

Justin Williams introduced the case. Commissioner Rosengart and Mary Foreman questioned the needs of the lighting scheme and the effects in the downtown district. Allen Muldrew spoke in regards to some style changes in other Downtown districts, and how lighting could be incorporated to ensure signage that fits the historical nature of Downtown. Commissioner Fox addressed a conflict of interest with the business represented by the applicant, but voiced his support for the change in signage. Additional information was provided by applicant Josh Whitfield. Specified that the sign will not cause great disturbance in lumens and will maintain historical look of downtown. Motion to approve with conditions made by Commissioner Rosengart and seconded by Commissioner Foreman. Motion carried 4-0. Commissioner Fox Abstained from voting due to perceived conflict of interest.

2. <u>APPLICATION V 19-09-02:</u> Josh Whitfield requests a variance from Article XV, Section 1509(C), Table 6 of the Statesboro Zoning Ordinance regarding the maximum sign height allowed in Sign District 4. (Tax Parcel S18 000067 000)

Justin Williams introduced the case. Applicant was called forward to provide further details of sign placement. Josh Whitfield explained the desire for signage on this property. Sign will not be lit, nor will the sign be above the size listed as allowable in the downtown district. A Motion to approve sign with conditions was made by Commissioner Foreman and seconded by Commissioner Cartee. Motion carried 5-0.

### V. Announcements

Justin Williams announced that Commissioners Byrd, McKay, and Cartee were renewed for an additional term by City Council.

### VI. Adjourn

Commissioner McKay made a motion to adjourn the meeting. Commissioner Cartee seconded, and the motion carried 6-0. The meeting adjourned at 5:55 PM.

Chair – James W. Byrd, Sr.

Secretary – Jason Boyles
Assistant City Manager



### City of Statesboro-Department of Planning and Development

### DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

### V 19-10-01 VARIANCE REQUEST 9 HILL STREET

LOCATION:	9 Hill Street	
REQUEST:	Variance request to allow apartments on the first floor of a building in the Central Business District.	
APPLICANT:	Brent Watts	
OWNER(S):	William Pence Britt	
ACRES:	0.2	
PARCEL TAX MAP #:	S28 000005 000	
COUNCIL DISTRICT:	District 1 (Boyum)	



#### PROPOSAL:

The applicant requests a variance to Appendix A: Section 801(P) of the Statesboro Zoning Ordinance. Specifically, the applicant is requesting to place 12 apartment units in the property with many of them being on the first floor of a building in the CBD (Central Business) zoning district.

### **BACKGROUND:**

The applicant began an inquiry on the redevelopment of the aforementioned property in July of 2019. The applicant was informed of the requirements for residential uses in the Central Business District, and began the process of sketching out possible unit recommendations and parking opportunities. The building has been vacant for multiple years, and is generally used yearly for the City's "Scare in the Square" event. The applicant submitted the application for Planning Commission on August 16, but was unable to secure all preliminary documents for a completed application before the proposed deadline. The original use of the structure was a hotel with an effective build date of 1965 based on County Records.

### **SURROUNDING LAND USES/ZONING:**

	ZONING:	LAND USE:
NORTH:	CBD (Central Business District)	Federal Building
SOUTH:	CBD (Central Business District)	Bulloch County Courthouse
EAST:	CBD (Central Business District)	Parking Lot
WEST	CBD (Central Business District)	Bulloch County Probation Office

The subject property is located within the CBD (Central Business) district. Surrounding parcels include consists primarily of government buildings (See **Exhibit A** –Location Map, **Exhibit B**—Future Development Map & **Exhibit C**—Photos of Subject Site).

**ATTACHMENTS:** Exhibit A (Location Map), Exhibit B (Future Development Map), Exhibit C (Photos of Subject Site and surrounding sites), Exhibit D (Proposed Floor Plans)

Development Services Report

Case: V-19-10-01

#### **COMPREHENSIVE PLAN:**

The *City of Statesboro Comprehensive Master Plan*'s Future Development Map includes the subject site in the following character area:

"Downtown – Urban Core"		
Vision:	The Statesboro Downtown character area includes the central historic portion of Statesboro in the intersecting area of Main Street. The area is intended to be redeveloped to create a central business district including many of the characteristics of a traditional downtown by promoting building, site and street-scape design features that encourage street-level pedestrian activity. The area should support a wide mixture of office and retail uses within structures with the potential for residential uses to be located on upper floors. It can also include office-related government and institutional uses. Urban building form should be promoted except for properties that contain the City's few remaining historic homes which should be redeveloped according to their more pastoral character.	
Suggested Development & Implementation Strategies:	<ul> <li>Ensure that future phases of streetscape enhancements are developed in harmony with previous efforts as well as economic development goals of the City and the Downtown Statesboro Development Authority (DSDA) /Main Street program.</li> <li>New development should respect historic context of building mass, height and setbacks.</li> <li>New developments that contain a mix of residential, commercial and/or community facilities at small enough scale and proximity to encourage walking between destinations should be encouraged.</li> <li>Historic structures should be preserved or adaptively reused wherever possible.</li> <li>Encourage mixed-use infill and redevelopment. Uses should typically transition across the rear of properties instead of across the street to soften the transition and maintain appropriate streetscapes.</li> <li>Create local historic districts.         Statesboro Comprehensive Master Plan, Community Agenda page 85-86.     </li> </ul>	

In addition, the Future Development Map and Defining Narrative section of the Comprehensive Plan states the following:

"Downtown is the historic core of the city and should remain the activity and cultural hub of the region. In the Urban Core, traditional development of buildings along the sidewalk and a lively streetscape should be respected and promoted."

Statesboro Comprehensive Master Plan, Community Agenda page 82.

### **ANALYSIS**

### I. Variance from Article XV Section 801(P): The use of buildings attached dwellings on upper floors.

The applicant is requesting a variance from Article VIII of the *Statesboro Zoning Ordinance*, which prohibits the placement of apartments on the first floor of buildings in the Central Business District. It also restricts the placement of single-family attached dwellings to the second floor of buildings constructed in the district. The building was originally constructed as the Norris Hotel, and has been vacant for a (**Exhibit D**), The applicant is seeking to renovate the current structure of the building and create 12 single bedroom apartment units on both floors, with parking being available in the currently developed BB&T parking lot. (See **Exhibit D** – Proposed Floor Plans).

Development Services Report

As per Article XVIII of the *Statesboro Zoning Ordinance*, which provides for the award of variances by the City Council from the zoning regulations stating that "approval of a variance must be in the public interest, the spirit of the ordinance must be observed, public safety and welfare secured, and substantial justice done" and Section 1801 states that the **Mayor and Council [should] consider if the following are true in its consideration of a variance request:** 

- 1. There are special conditions pertaining to the land or structure in question because of its size, shape, topography, or other physical characteristic and that condition is not common to other land or buildings in the general vicinity or in the same zoning district;
- 2. The special conditions and circumstances do not result from the actions of the applicant;
- 3. The application of the ordinance to this particular piece of property would create an unnecessary hardship; and
- 4. Relief, if granted, would not cause substantial detriment to the public good or impair the purposes and intent of the zoning regulations.

#### RECOMMENDATION

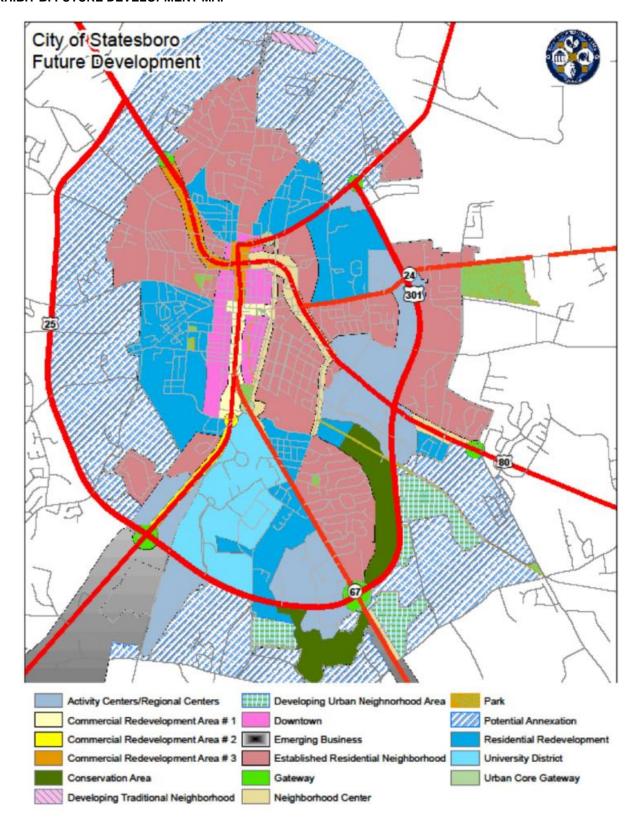
Staff recommends approval of the variance requested by application **V 19-10-01** with the following conditions.

- 1. Approval of this variance does not grant site and/or building plan approval as submitted. Project will be required to meet all City Ordinances and applicable building codes.
- Before issuance of Certificate of Occupancy, the applicant must submit documentation showing a finalized parking plan that meets the requirements of Article XVI of the Statesboro Zoning Ordinance

### **EXHIBIT A: LOCATION MAP**



### **EXHIBIT B: FUTURE DEVELOPMENT MAP**



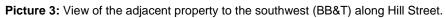
### **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS**

Picture 1: View of the subject property and area where V 19-10-01 is being requested.



Picture 2: View of the adjacent property (BB&T Parking Lot) to the west along Hill Street.







Picture 4: View of the adjacent property to the east looking from Hill Street.

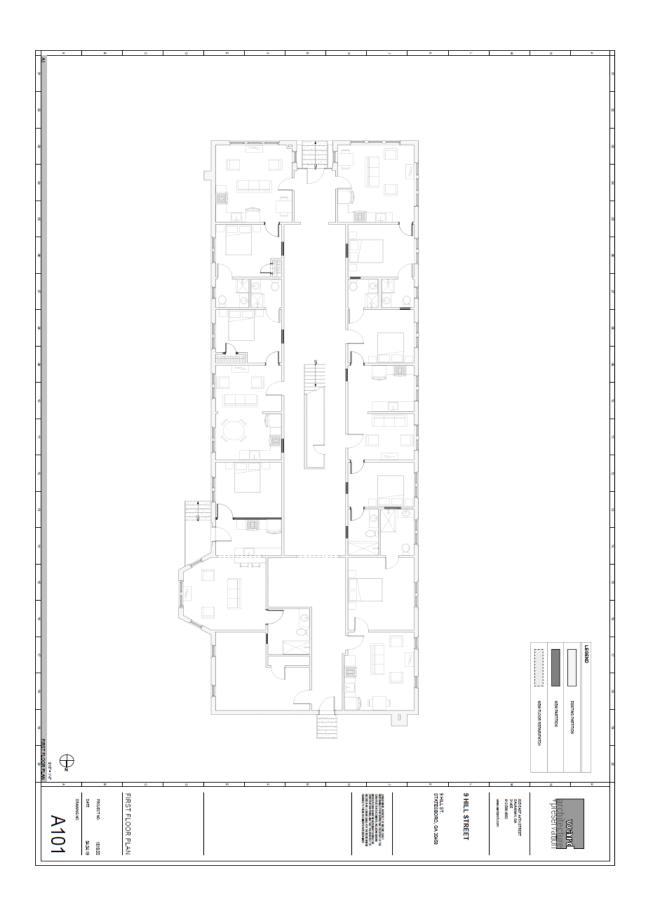




**Picture 5**: View of the adjacent property to the southwest looking from the subject property.

**Exhibit D: Proposed Floor Plans** 









### City of Statesboro-Department of Planning and Development

### DEVELOPMENT SERVICES REPORT

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### V 19-10-03 SIGN VARIANCE REQUEST 427 SOUTH MAIN STREET

	427 0001
LOCATION:	427 South Main Street
REQUEST:	Variance from Article XV: Section 1509(C), Table 5; for the placement of building signs over the maximum square footage allowed per elevation.
APPLICANT:	HSE Permit Solutions (Heather English)
OWNER(S):	Blue Mile Hospitality LLC
ACRES:	2.1
PARCEL TAX MAP #:	S21 000021 000
COUNCIL DISTRICT:	District 2 (Jones)



### PROPOSAL:

The applicant requests a variance to Article XV; Section 1509(C), Table 5 of the Statesboro Zoning Ordinance. Specifically, this application requests a variance from the restriction of (Central Business District) zoning district. Applicant is requesting to place a sign that exceeds the maximum square footage allowance for an elevation under 100 feet at 427 South Main Street) (See **Exhibit D – Proposed Signage Plans**).

### **BACKGROUND:**

The applicant submitted a sign permit application on September 26, 2019 for the placement of a sign on 427 South Main Street. Permit consisted of the removal of old signage for signs reflecting the former Baymont Suites, and replacement of signs to reflect the new Holiday Inn Express. The originally submitted sign permit application was denied on October 1, 2019 for requesting a building sign that exceeded the allowed amount for a building with a wall length of 100 feet. The building is currently under renovation as per Building Permit 02073.

### **SURROUNDING LAND USES/ZONING:**

	ZONING:	LAND USE:
NORTH:	HOC (Highway Oriented Commercial)	Commercial Building (Old Archery Shop)
SOUTH:	HOC (Highway Oriented Commercial)	Commercial Building /Residential Building (Blue Mile Foundation Building)
EAST:	PUD/R4 (Planned Unit Development/High Density Residential)	Undeveloped Lot
WEST	HOC	Commercial Building (Gas Station/Convenience Store)

The subject property is located within the CBD (Commercial Business) district. Surrounding parcels include Commercial retail uses. (See **Exhibit A** –Location Map, **Exhibit B**—Future Development Map & **Exhibit C**—Photos of Subject Site).

Development Services Report

Case: V-19-10-03

ATTACHMENTS: Exhibit A (Location Map), Exhibit B (Future Development Map), Exhibit C (Photos of Subject Site and surrounding sites), Exhibit D (Proposed Signage Plans), Exhibit E (Table 5 – Statesboro Zoning Ordinance)

### **COMPREHENSIVE PLAN:**

The City of Statesboro Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

"Commercial Redevelopment Area #1"		
Vision:	The Commercial Redevelopment #1 character area is intended for a varied scale of commercial, retail and office uses. At the intersection of major thoroughfares, development of large-scale commercial uses to serve surrounding areas of the city and unincorporated portions of Bulloch County is appropriate. In other areas, smaller scale development containing more local community services is desired. This character area incorporates on-site access management features, and uniform building, site, landscaping and sign standards in order to improve function and aesthetics.	
Suggested Development & Implementation Strategies:	<ul> <li>Retrofit buildings to be more aesthetically appealing, and therefore, more makeable to perspective tenants.</li> <li>Upgrading the appearance of existing older commercial buildings with façade improvements.</li> <li>Redevelopment of older commercial centers in lieu of new construction further down the corridor.</li> <li>Building in centers architecturally integrated with the site and one another, and developed at a scale sufficient in size, bulk, and height to provide image identification for the center and the surrounding community.</li> </ul>	

In addition, the Future Development Map and Defining Narrative section of the Comprehensive Plan states the following:

"Downtown is the historic core of the city and should remain the activity and cultural hub of the region. In the Urban Core, traditional development of buildings along the sidewalk and a lively streetscape should be respected and promoted."

Statesboro Comprehensive Master Plan, Community Agenda page 82.

#### **ANALYSIS**

I. Variance from Article XV Section 1509(C) Table 5: Sign District 3 Dimension standards to allow for installation of a building sign above the maximum allowed square footage.

The applicant is requesting a variance from Article XV (Signs) regarding the size of building signs allowed per elevation in sign district 3. Article XV (Signs) Section 1509 of the *Statesboro Zoning Ordinance* regulates the placement, maintenance and removal of all signs within the City of Statesboro. The subject site is located in the HOC (Highway Oriented Commercial) zoning district and is regulated by the dimensional standards of Sign District 3. As per Table 5 (**Exhibit E**), a building with a wall length of 100 square feet or less is allotted a maximum of 50 square feet of signage on an elevation.

The intention of this request is to allow for the installation of one (1) building sign above the maximum allowed 50 square feet. (See **Exhibit D** – Proposed Signage Plans).

Section 1503(G) states that no variances shall be permitted from the terms of Article XV regarding signs in the *Statesboro Zoning Ordinance*. It continues to state that "Specifically, no variances under article XVIII of this ordinance [chapter] shall be applicable to the standards contained within this article." However, Article XV regarding signs is part of the *Statesboro Zoning Ordinance*, which provides for the award of variances by the City Council from the zoning regulations stating that "approval of a variance must be in the public interest, the spirit of the ordinance must be observed, public safety and welfare secured, and substantial justice done" and Section 1801 states that the **Mayor and Council [should] consider if the following are true in its consideration of a variance request:** 

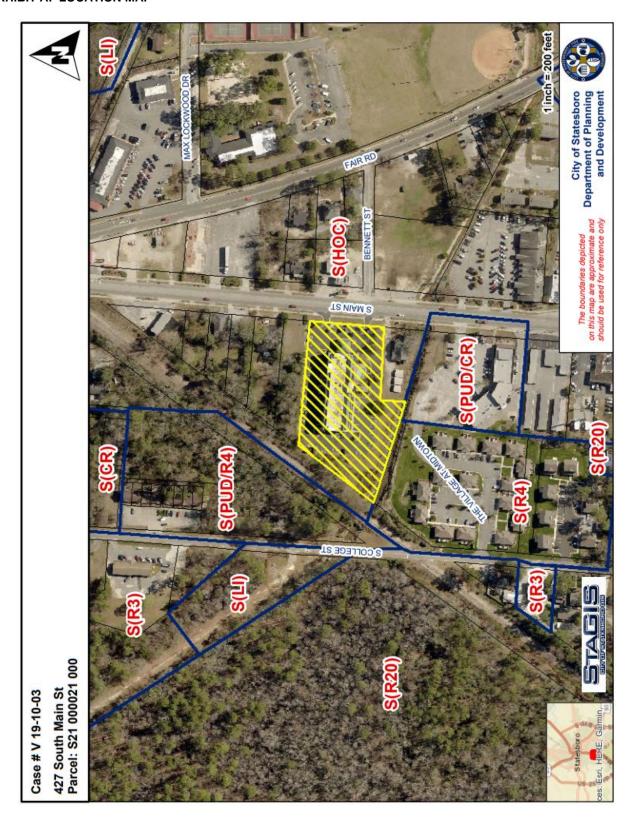
- 1. There are special conditions pertaining to the land or structure in question because of its size, shape, topography, or other physical characteristic and that condition is not common to other land or buildings in the general vicinity or in the same zoning district;
- 2. The special conditions and circumstances do not result from the actions of the applicant;
- 3. The application of the ordinance to this particular piece of property would create an unnecessary hardship; and
- 4. Relief, if granted, would not cause substantial detriment to the public good or impair the purposes and intent of the zoning regulations.

### **RECOMMENDATION**

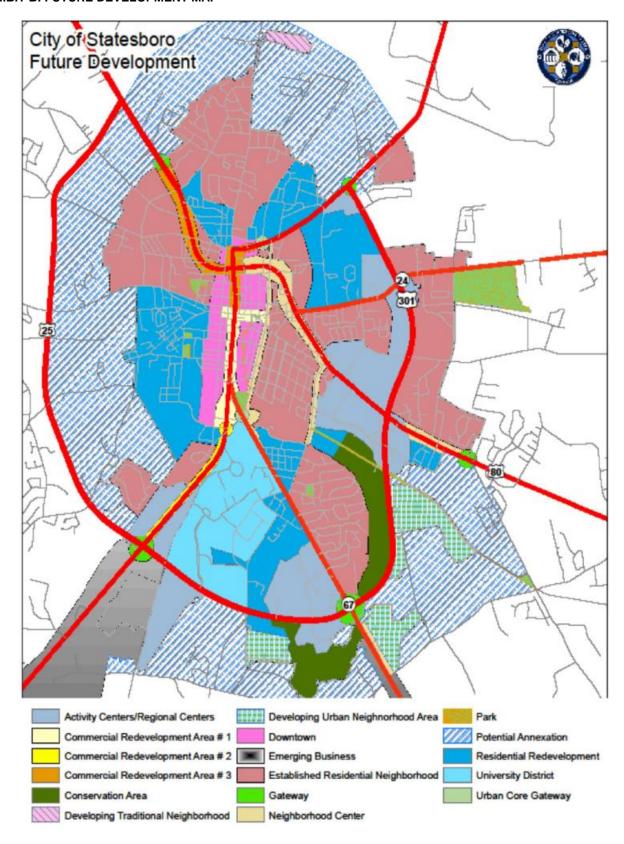
Staff recommends approval of variance requested by application V 19-10-03 with the following condition.

1. Approval of this variance does not allow for the construction of the proposed signage. Applicant will be required to submit a sign permit application for staff review approval prior to construction commencement.

### **EXHIBIT A: LOCATION MAP**



### **EXHIBIT B: FUTURE DEVELOPMENT MAP**



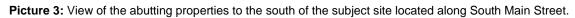
### **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS**

Picture 1: View of the subject property and area where V 19-09-01 is being requested.



Picture 2: View of the nonadjacent property on the opposite side of South Main Street.







Picture 4: View of the abutting properties to the north of the subject site located along South Main Street.



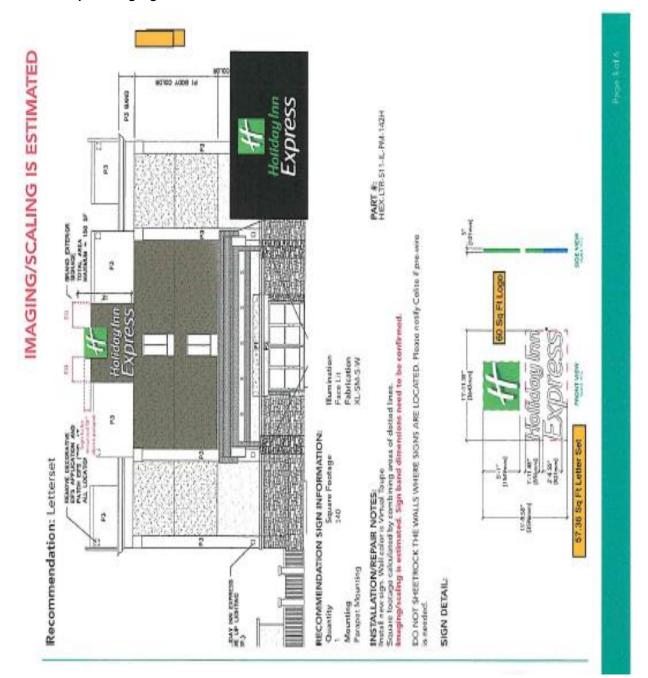
Picture 5: Sidewalk view looking South from the subject site along South Main Street



Picture 6: Sidewalk view going north of the subject site along South Main Street.



**Exhibit D: Proposed Signage Plans** 



**Exhibit E: Table 5: Statesboro Zoning Ordinance** 

SIGN DISTRICT 3 (As defined in subsection 1509 A.3)	SIGN FOR AN INDIVIDUAL ESTABLISHMENT ON AN INDIVIDUAL LOT	MAJOR SIGN FOR PLANNED COMMERCIAL OR INDUSTRIAL CENTER OR DEVELOPMENT	BUSINESS SIGN FOR AN INDIVIDUAL ESTABLISHMENT, SHOP, ETC., WITHIN A PLANNED COMMERCIAL OR INDUSTRIAL CENTER OR DEVELOPMENT
AGGREGATE SIGN AREA*:			
1. Maximum Number of Total Square Feet (square feet)	150 square feet including freestanding and building signs	Size is based upon the overall floor space of the center as follows: 0—50,000 square feet = 100 square feet >50,000 square feet = 150 square feet	Not applicable
FREESTANDING SIGNS**:			
2. Freestanding Sign Maximum Square Feet	60 square feet	Varies per overall floor space of the center (see "Aggregate Sign Area" herein)	Not applicable
3. Maximum Height	Eight feet	15 feet	Not applicable
4. Setback Requirements	Five feet from property line	Five feet from property line	Not applicable
5. Number of Signs Allowed	One sign structure per road frontage not to exceed the maximum allowable square footage and a total of two such signs	One sign structure per road frontage not to exceed the maximum allowable square footage and a total of two such signs	Not allowed
BUILDING SIGNS:			
Maximum Number of Total     Square Feet	Wall length of 100 feet or less; 50 square feet Wall length of greater than 100 feet; 100 square feet	60 square feet	The greater of 60 square feet or five percent of wall areas, allotted to the individual establishment
2. Maximum Height	Building elevation	Building elevation	Building elevation
3. Number of Building Signs Allowed	One per elevation	One sign per common entrance	One per building elevation per tenant

<sup>\*</sup>As provided in section 1501 and Table 2 herein, "aggregate sign area" includes all freestanding or building signs regardless of whether or not a permit for a particular type of sign is required.

<sup>\*\*</sup>Limited to monument and standard informational signs. Billboards and stanchion signs prohibited as provided in Table 2 herein.



### City of Statesboro-Department of Planning and Development

### DEVELOPMENT SERVICES REPORT

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### SE 19-10-04 SPECIAL EXCEPTION REQUEST 380 JOHNSON STREET

LOCATION: 380 Johnson Street

Special Exception to utilize a portion

of the existing building on the subject

**REQUEST:** site for a barber shop/beauty salon use within the R-8 (Single Family

Residential) zoning district.

APPLICANT: Barbara W. Lee

OWNER(S): Barbara W. Lee

LAND AREA: 0.09 acres

**PARCEL TAX** 

MAP #s:

MS40 000030 001

COUNCIL

DISTRICT: District 2 (Jones)



### PROPOSAL:

The applicant requests a Special Exception to allow for the utilization of a 360 sq. ft. portion of the building located at 380 Johnson Street as a beauty shop within the R-8 (Single Family Residential) zoning district, which is not a permissible use by right under this district's regulations (Tax Parcel S38 000014 000).

Pursuant to Article VII-B, Section 701-B(I)(7), "Beauty Salons, barbershops, doctors, and dentists, and similar businesses are not permitted home occupations" in the R-8 (Single Family Residential) zoning district. Beauty salons, barbershops, and similar businesses are permissible uses by right primarily within the HOC (Highway Oriented Commercial) and the CR (Commercial Retail) zoning districts (See **Exhibit A** — Location Map). The applicant's desired utilization of the property is not permitted without either the rezoning of the property or the granting of a special exception permitting the requested use.

### **BACKGROUND:**

On October 5, 1999, City Council previously approved a special use variance to operate a church at the subject property located at the intersection of Johnson Street and West Jones Avenue.

Per the Bulloch County Tax Assessor's website, the subject site is currently occupied by a 2,166 sq. ft., multi-unit residential building constructed in 1978.

### **SURROUNDING LAND USES/ZONING:**

	ZONING:	LAND USE:
NORTH:	R-8 (Single Family Residential)	Single Family Residences
SOUTH:	R-20 (Single Family Residential)	Single Family Residences
EAST:	R-8 (Single Family Residential)	Single Family Residences and Vacant Land
WEST	R-8 (Single Family Residential)	Vacant commercial building (previously Lee's Restaurant)

The subject property has frontage at the intersection of West Jones Avenue and Johnson Street. All of the abutting properties are zoned R-8 (Single Family Residential) and are occupied by single family residences and a vacant commercial building. (See **Exhibit B**—Photos of Subject Site and Surrounding Properties).

#### **COMPREHENSIVE PLAN:**

The subject site lies within the "Residential Redevelopment" character area as identified by the City of Statesboro's Future Development Map within the City's 2019 – 2029 Comprehensive Plan.

#### Vision:

The **Residential Redevelopment** character area has most of its original housing stock in place, but has worsening housing conditions due to low rates of homeownership and neglect of property maintenance. There may be a lack of neighborhood identity and gradual invasion of different type and intensity of use that may not be compatible with the neighborhood residential use, or a neighborhood that has declined sufficiently that housing conditions are bad, there may be large areas of vacant land or deteriorating, unoccupied structures.

#### Appropriate Land Uses:

- Single family detached housing
- Lower density residential, single family attached housing

#### Suggested Development Strategies:

- The redevelopment strategy for the area should focus on preserving what remains of the original housing stock, while rebuilding on the remaining land, a new, attractive neighborhood following the principles of traditional neighborhood development.
- Strengthen code enforcement, property maintenance, and the demolition of dilapidated structures in area.
- The neighborhood should include a well-designed new neighborhood activity center at the appropriate location, which would provide a focal point for the neighborhood, while also providing a suitable location for a grocery store, hardware store, school, and similar appropriately scaled retail establishments serving neighborhood residents.
- Public investments in sidewalks, right of way improvements, and redevelopment incentives should be focused where needed to
  ensure that the neighborhood becomes a more stable, mixed income community with a larger percentage of owner-occupied
  housing.

Statesboro 2019 - 2029 Comprehensive Plan, Community Agenda page 100-101.

### **COMMUNITY FACILITIES (EXCEPT TRANSPORTATION):**

The subject site is currently served by city services including water, sewer, sanitation, and public safety. No significant impact is expected on city services as a result of this request.

### **ENVIRONMENTAL:**

The subject property does not contain wetlands and is not located in a special flood hazard area. Any potential issues will be brought forth and discussed during standard permitting and review procedures.

### ANALYSIS:

The applicant is requesting a special exception to permit the property to be utilized as a Beauty Shop. The subject site is located in the R-8 (Single Family Residential) district and the applicant's requested use is primarily permitted in the HOC (Highway Oriented Commercial) and CR (Commercial Retail) zoning districts by right.

Special exceptions allow for land uses that are not permitted by right within a zoning district, but which are defined as an acceptable use type, are of the same general character of permissible uses in the district, can meet the specific requirements contained in the ordinance and are listed as a special exception in the ordinance.

### I. Consideration of the Definition of the Applicant's Proposed Use and its General Character

The applicant is requesting to use a portion of the building located on the subject site for a Beauty Shop for a parcel zoned R-8 (Single Family Residential). Beauty salons, barber shops and similar businesses are <u>not</u> permissible uses by right within the R-8 (Single Family Residential) zoning district.

### II. Consideration of the Proposed Use's Ability to Adhere to the R-8 District's Requirements

The Statesboro Zoning Ordinance allows for the operation of home occupations in the R-8 (Single Family Residential) district by specifically listing the permissible uses. However, the ordinance states that beauty salons, barbershops, and similar uses are not permitted or defined as a home occupation. Regardless, the applicant does not intend to live in the "unit" that the salon will be operated from; therefore, this use could not be considered as a home occupation otherwise.

Historically, the subject property and neighboring parcel to the west (548 West Jones Avenue) have been utilized for commercial, religious, and restaurant uses. Additionally, the two properties share a parking lot facility suitable for a business.

### III. Consideration of the Proposed Use's Inclusion in the CR District as a Special Exception

The applicant is requesting a Special Exception to permit the use of a hair salon in a portion of the existing building located at 380 Johnson Street in the R-8 (Single Family Residential) zoning district. Special Exceptions allow for a land use that are not permitted by right within a zoning district, but which may be granted, where the requested use may be

deemed appropriate and compatible with the surrounding neighborhood. In this case, a beauty shop is not a use permitted by right within the R-8 (Single Family Residential) zoning district; thus necessitating this request for approval of the proposed use by the Mayor and City Council.

Furthermore, this request gives the applicant an opportunity to serve members of the community while contributing a neighborhood commercial retail use as encouraged by the 2019 – 2029 Comprehensive Plan.

The Statesboro Zoning Ordinance permits the grant of a special exception upon a finding by the governing body that the requested use is "of the same general character" as those uses permitted within the district without the grant of a special exception and requires that "in determining the compatibility of the conditional use with adjacent properties and the overall community, the mayor and city council (will) consider the same criteria and guidelines [as for] determinations of amendments, as well as the following factors:"

Article XXIV: Section 2406 of the *Statesboro Zoning Ordinance* lists seven (7) factors that should be considered by Mayor and City Council "in determining compatibility" of the requested use with adjacent properties and the overall community for considerations of Conditional Use Variances, or Special Exceptions as follows:

- A. Adequate provision is made by the applicant to reduce any adverse environmental impact of the proposed use to an acceptable level.
  - Staff is unaware of any environmental impacts this request would cause.
  - This building is becoming dilapidated; therefore, use of a vacant portion of this building will be an improvement to the subject site.
- B. Vehicular traffic and pedestrian movement on adjacent streets will not be substantially hindered or endangered.
  - The proposed use of the existing building on the subject site is not expected to cause a significant impact to vehicular traffic.
- C. Off street parking and loading, and the entrances to and exits from such parking and loading, will be adequate in terms of location, amount, and design to serve the use.
  - The proposed use is anticipated to occupy a 360 sq. ft. portion of the existing building located on the subject site. Per Article XVI, the applicant must have one (1) parking space for every 500 square feet of area accessible to patrons within a personal service facility. The subject site already has an adequate shared parking lot facility with the adjacent parcel to the west (548 West Jones Avenue) for the required parking.
- D. Public facilities and utilities are capable of adequately serving the proposed use.
- E. The proposed use will not have significant adverse effect on the level of property values or the general character of the area.
  - The proposed use is not expected to have an adverse effect on property values in the area given the uses of the surrounding structures. Please note that staff has not consulted a professional appraiser regarding the impact of the requested Special Exception on property value.
- F. Unless otherwise noted, the site plan submitted in support of an approved conditional use shall be considered part of the approval and must be followed.
  - No site plan was required to be submitted for this request.
- G. Approval of a proposed use by the mayor and council does not constitute and [an] approval for future expansion of or additions or changes to the initially approved operation. Any future phases or changes that are considered significant by the planning commission and not included in the original approval are subject to the provisions of this section and the review of new detailed plans and reports for said alterations by the governing authority.
  - This request, if approved, is personal to the applicant. Any future changes to this proposal must be approved by City Council.

### STAFF RECOMMENDATION:

Staff recommends approval of the Special Exception requested by application SE 19-10-04 with the following conditions:

- 1. The Special Exception is limited to a 360 sq. ft. portion of the existing building located on the subject site, rather than the entire parcel.
- 2. Parking must be compliant with the Statesboro Zoning Ordinance.
- 3. Signage limited to that of the Sign District #1 regulations per Article XV of the Statesboro Zoning Ordinance.
- 4. Approval of this Special Exception does not grant Occupational Tax Certificate approval as submitted. Applicant will be required to submit a business license application for City staff's review and approval.
- 5. The Special Exception for the use of the subject site is specific to the applicant and therefore cannot be transferred to another individual or entity.



### **EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES**

**Picture 1:** View of the subject site, looking northeast from the intersection of Johnson Street and West Jones Avenue. Also, a view of the existing building where **SE 19-10-04** is being requested. Please note that the subject site (380 Johnson Street) only includes the blue building shown in the picture below. The vacant restaurant building is **not included** under this request.



Picture 2: Additional view of the subject site, looking northwest from the intersection of Johnson Street and West Jones Avenue.



### EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES (CONT'D)

**Picture 3:** View of the adjacent property to the west of the subject site, currently a single family residence.



**Picture 4:** View of the property located directly across West Jones Avenue to the south of the subject site, currently a single family residence.



### EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES (CONT'D)

**Picture 5:** View of the surrounding properties to the east of the subject site, single family residential uses and vacant land.



Picture 6: View of the adjacent property to the west of the subject site, currently a single family residence.



EXHIBIT C: CITY OF STATESBORO'S 2019 - 2029 COMPREHENSIVE PLAN FUTURE DEVELOPMENT MAP

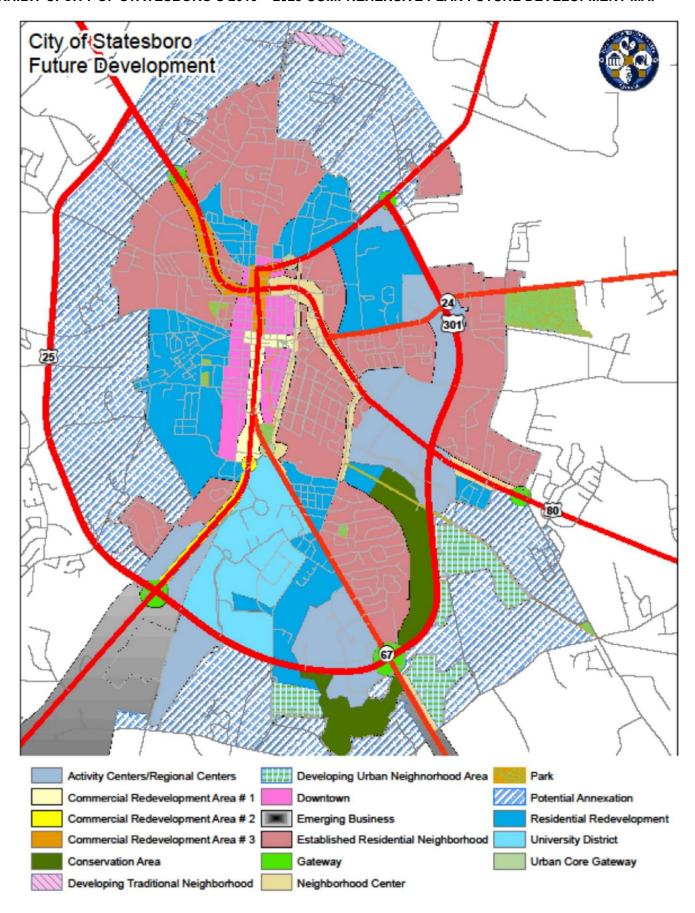
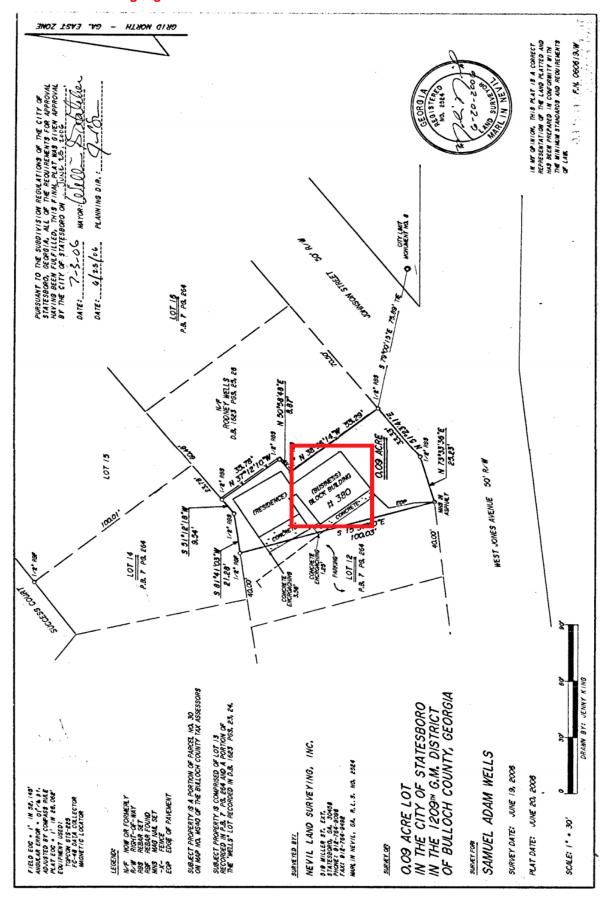


EXHIBIT D: RECORDED PLAT OF RECORD (dated June 20, 2006) Approximate Location of the Proposed Beauty Shop Use and SE 19-10-04 Highlighted in RED.





### City of Statesboro-Department of Planning and Development

### DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

## CBD 19-10-05 & V 19-10-09 CBD PLAN REVIEW & ZONING VARIANCE REQUESTS SOUTH COLLEGE STREET – WEST DISTRICT DEVELOPMENT PARCEL #2

LOCATION:	South College Street/West District Development Parcel #2	
REQUEST:	Variance from Article XXX, Section 3008(A)(e) regarding exterior building materials in the Downtown District.	
	Approval of the architectural drawings for a new development within the CBD (Central Business District) zoning district.	
APPLICANT:	West District Development, LLC	
OWNER(S):	West District Development, LLC	
ACRES:	0.166 Acres	
PARCEL TAX MAP #:	S19 000001 002	
COUNCIL DISTRICT:	District 2 (Jones)	



#### PROPOSAL & BACKGROUND:

The applicant is in the process of creating a mixed-use development with offices, retail/commercial space, light industrial uses, and residential lofts. The applicant aims to construct an events venue; and therefore requests the following variance: (1) Variance from <u>Article XXX Section 3008(A)(e)</u> regarding the use of metal siding as an exterior building material (See **Exhibit** C – Proposed Architectural Drawings).

Additionally, the applicant requests CBD plan approval of the proposed architectural drawings for the development of parcel #2 (0.166 acres) within the West District Development, which is located in the Central Business District (CBD). Per Article VIII of the City's zoning ordinance, Section 803, development in the CBD zoning district requires a recommendation from City Council to affirm that the plans will keep in mind the integrity and harmony of the Central Business District. On July 16, 2019, City Council voted to approve the site plan and subdivision plat under **CBD 19-06-08** (See **Exhibit D** – CBD Approve Site Plan). On September 26, 2019, the developer held a Right Start meeting to discuss this project with staff in further detail.

### **SURROUNDING LAND USES/ZONING:**

	ZONING:	LAND USE:
NORTH:	CBD (Central Business District) & LI (Light Industrial)	Existing Industrial Warehouse, Vacant Land, and West District Phase II Development site
SOUTH:	R-4 (High Density Residential) & LI (Light Industrial)	Single Family Homes and Whitfield Signs Warehouse/Office Building
EAST:	HOC (Highway Oriented Commercial)	Religious Facilities (First United Methodist Church)
WEST	LI (Light Industrial)	Open Hearts Community Mission and Statesboro Bulloch Recycling

**ATTACHMENTS:** Exhibit **A** (Location Map), Exhibit **B** (Photos of Subject Site), Exhibit **C** (Proposed Architectural Drawings), Exhibit **D** (CBD Approved Site Plan), Exhibit **E** (Future Land Use Map)

### **COMPREHENSIVE PLAN:**

The City of Statesboro 2019 - 2029 Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

"Urban Core/Downtown District"		
Vision:	The Statesboro <i>Downtown</i> character area includes the central historic portion of Statesboro in the intersecting area of Main Street. The area is intended to be redeveloped to create a central business district including many of the characteristics of a traditional downtown by promoting building, site and street-scape design features that encourage street-level pedestrian activity. The area should support a wide mixture of office and retail uses within structures with the potential for residential uses to be located on the upper floors. It can also include office-related government and institutional uses. Urban building form should be promoted except for properties that contain the City's few remaining historic homes, which should be redeveloped according to their more pastoral character.	
Suggested Development & Implementation Strategies:	<ul> <li>New development should respect historic context of building mass, height and setbacks.</li> <li>New developments that contain a mix of residential, commercial and/or community facilities at small enough scale and proximity to encourage walking between destinations.</li> <li>Ensure that future phases of streetscape enhancements are developed in harmony with previous efforts as well as economic development goals of the City and the Downtown Statesboro Development Authority (DSDA) / Main Street program.</li> <li>Redevelop warehouses for major employers and tenants to build critical mass downtown</li> <li>Develop architectural guidelines to guide new development and renovations of historic buildings.</li> <li>Statesboro Comprehensive Master Plan, Community Agenda page 84-85.</li> </ul>	

In addition, the *Statesboro 2019 – 2029 Comprehensive Plan and "Community Goals"* has the following supporting policies:

"Utilize the Downtown Statesboro Development Authority Design Standards and Central Business
District zoning regulations to protect the design and character of historic structure while providing
flexibility in their use."

#### **ANALYSIS**

I. Variance from Article XXX, Section 3008(A)(e): Exterior Building and Roofing Materials. Exposed rough or re-sawn siding and exposed, untreated concrete shall not be permitted as a finished exterior. Metal siding and vinyl siding (except as accent materials) are prohibited.

The applicant is requesting a variance from Article XXX, Section 3008(A)(e) to allow for the use of metal siding as an exterior building material, which is otherwise prohibited under Article XXX: Down District Design Standards. This variance is specifically being requested in order to allow for the new development of a special events venue within the West District Development on Parcel #2

The *Statesboro Zoning Ordinance* provides for the award of variance by City Council from the zoning regulations, stating that "approval of a variance must be in the public interest, the spirit of the ordinance must be observed, public safety and welfare secured, and substantial justice done."

Article XVII: Section 1801 of the *Statesboro Zoning Ordinance* states that the Mayor and Council [should] consider if the following are true in its consideration of a variance request:

- 1. There are special conditions pertaining to the land or structure in question because of its size, shape, topography, or other physical characteristic and that condition is not common to the other land or buildings in the general vicinity or in the same zoning district;
- 2. The special conditions and circumstances do not result from the actions of the applicant;
- 3. The application of the ordinance to this particular piece of property would create an unnecessary hardship; and
- 4. Relief, if granted, would not cause substantial detriment to the public good or impair purposes and intent of zoning regulations.

In the course of exercising any of the above powers, the zoning board of appeals may attach conditions to its approval.

II. Whether or not to approve the proposed architectural plans for property in the CBD (Central Business District).

The request should be considered in light of:

- the standards for and intent of the CBD as defined in Article VIII, section 800 of the Statesboro Zoning Ordinance
- the vision and community policies articulated within the Statesboro Comprehensive Plan

# STANDARDS: CENTRAL BUSINESS DISTRICT

Article VIII: Section 803 of the *Statesboro Zoning Ordinance* states the following in regards to the requirements for development in the CBD zoning district:

"A site plan and architectural drawings are required prior to issuance of a building permit. The planning commission shall review these plans and drawings and submit their findings and recommendations to the building inspector and city council prior to the issuance of the building permit. The drawings shall keep in mind the integrity and harmony of the central business district as designated in the future land use plan and other related studies."

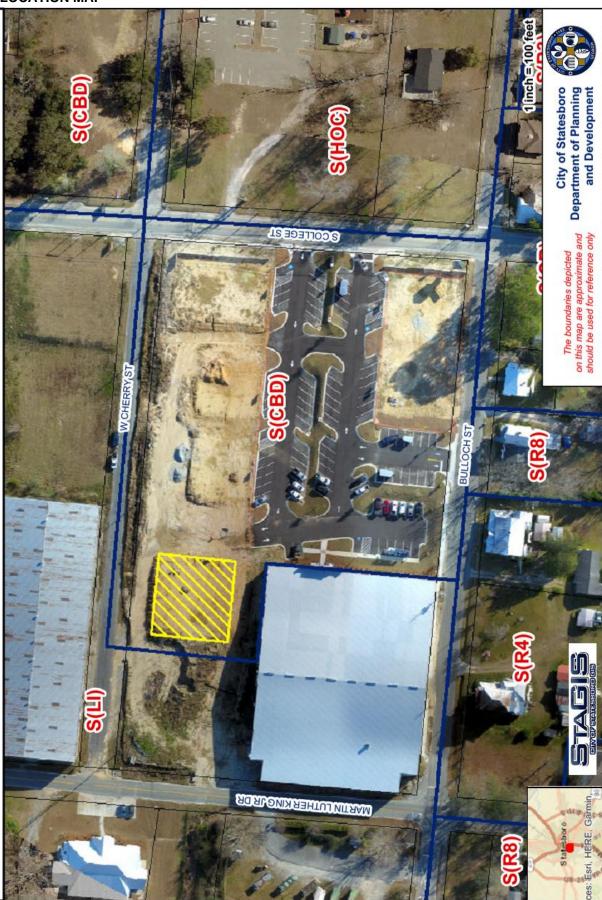
# **RECOMMENDATION:**

Staff recommends approval of the Zoning Variance and Central Business District plan review requested by applications **V 19-10-09 & CBD 19-10-05** with the following condition(s):

- (a) Staff approval of the architectural drawings dated August 22, 2019 and included within this staff report under **Exhibit C**.
- (b) Approval of this Zoning Variance and Central Business District plan review does not grant site and/or building plan approval as submitted. Project will be required to meet all City Ordinances and applicable building codes.

# **EXHIBIT A: LOCATION MAP**





Case # CBD 19-10-05 & v 19-09-09 South College St Parcel: S19 000001 002

# **EXHIBIT B: SITE AND SURROUNDING PROPERTY PHOTOS**

**Picture 1:** View of the subject site, looking northwest from 91 South College Street/Whitfield Signs Building. Also, a view of the area being requested for Zoning Variance and Central Business District plan approvals under **CBD 19-10-05** & **V 19-10-09**.



Picture 2: Additional view of the subject site, looking southeast from Martin Luther King Jr. Drive.



Development Services Report
Case CBD 19-10-05 & V 19-10-09

# **EXHIBIT B: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

Picture 3: Looking south from the subject site (West District Parcel #2), the Whitfield Signs Building.



**Picture 4:** Looking west from the subject site, a view of 87 South College Street, a mixed-use residential and commercial building currently under construction and approved under **CBD 19-04-05**.



Development Services Report
Case CBD 19-10-05 & V 19-10-09

# **EXHIBIT B: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

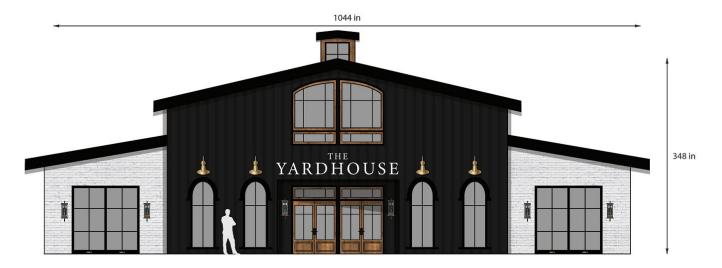
Picture 5: Looking north from the subject site, the West District Development Phase II site.



**Picture 6**: Looking south from the subject site, Open Hearts Community Mission.

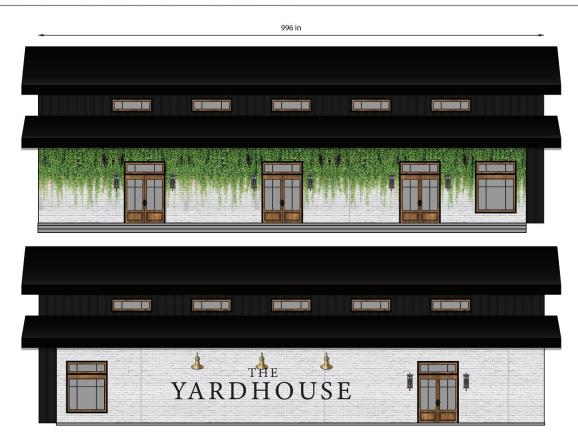


# **EXHIBIT C: PROPOSED ARCHITECTURAL DRAWINGS**



# YARDHOUSE- FRONT ELEVATION

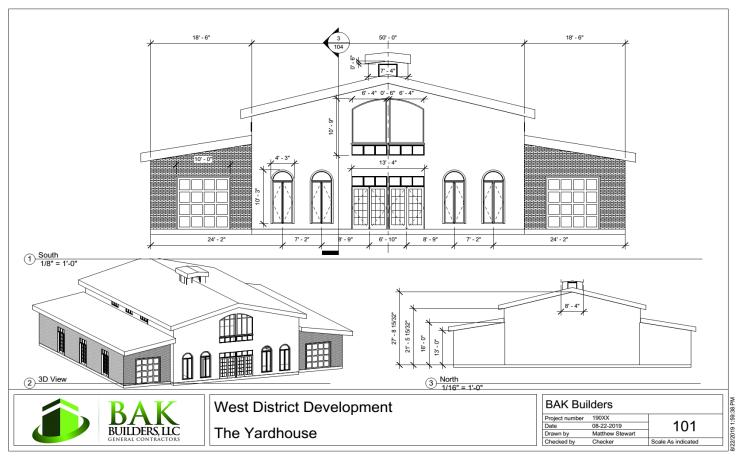


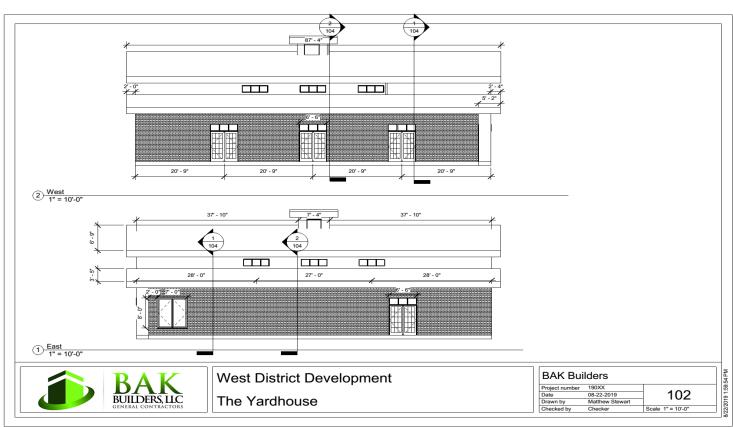


YARDHOUSE- THE YARD SIDE ELEVATION

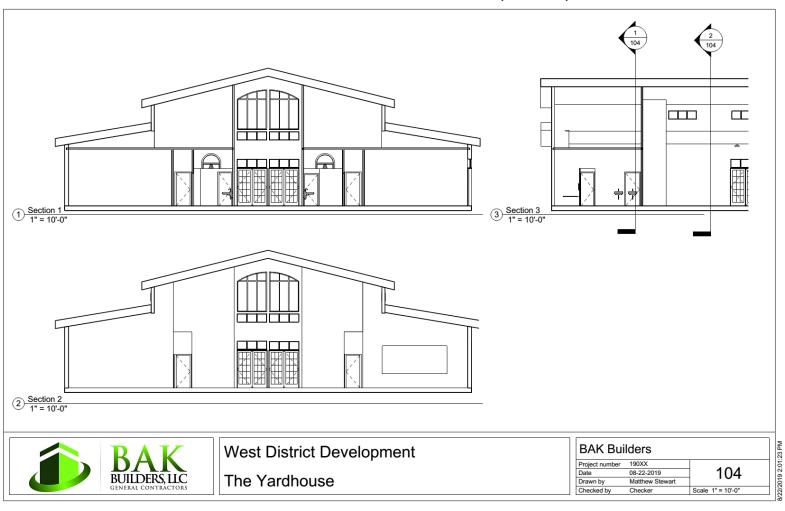


**EXHIBIT C: PROPOSED ARCHITECTURAL DRAWINGS (CONT'D)** 

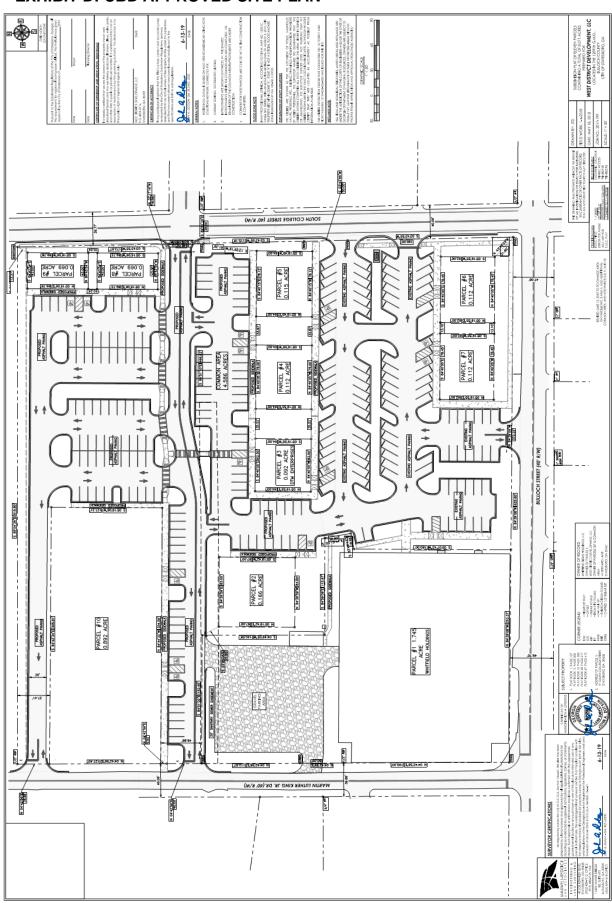




**EXHIBIT C: PROPOSED ARCHITECTURAL DRAWINGS (CONT'D)** 

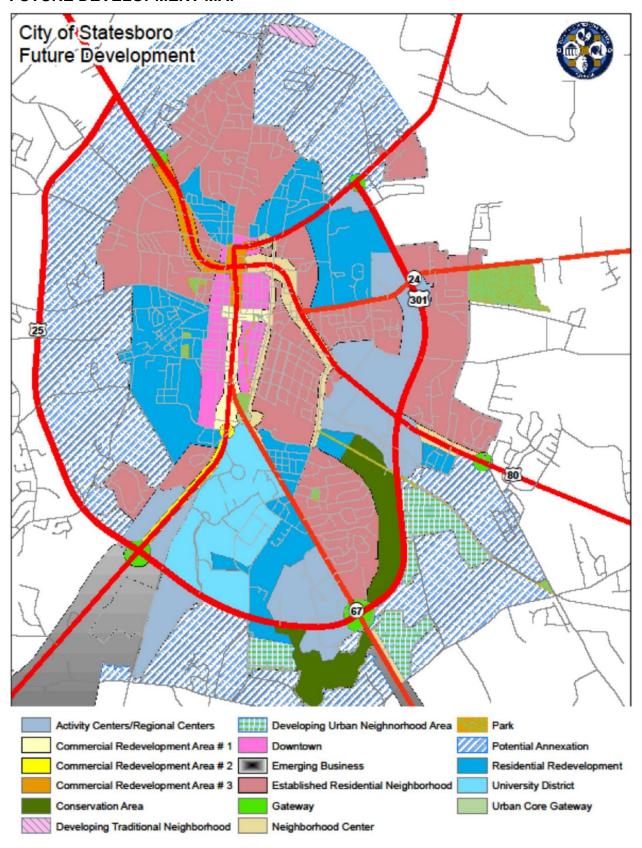


**EXHIBIT D: CBD APPROVED SITE PLAN** 



Development Services Report Case CBD 19-10-05 & V 19-10-09

EXHIBIT E: CITY OF STATESBORO'S 2019 – 2029 COMPREHENSIVE PLAN FUTURE DEVELOPMENT MAP





# City of Statesboro-Department of Planning and Development

# DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

# CBD 19-10-06 & V 19-10-10 CBD PLAN REVIEW & ZONING VARIANCE REQUESTS SOUTH COLLEGE STREET – WEST DISTRICT DEVELOPMENT PARCEL #6

LOCATION:	South College Street/West District Development Parcel #6	
REQUEST:	Variance from Article XXX, Section 3008(A)(e) regarding exterior building materials in the Downtown District.	
REQUEST.	Approval of the architectural drawings for a new development within the CBD (Central Business District) zoning district.	
APPLICANT:	West District Development, LLC	
OWNER(S):	West District Development, LLC	
ACRES:	0.112 Acres	
PARCEL TAX MAP#:	S19 000001 006	
COUNCIL DISTRICT:	District 2 (Jones)	



# PROPOSAL & BACKGROUND:

The applicant is in the process of creating a mixed-use development with offices, retail/commercial space, light industrial uses, and residential lofts. The applicant aims to construct a two-unit commercial building; and therefore requests the following variance: (1) Variance from <u>Article XXX Section 3008(A)(e)</u> regarding the use of metal siding as an exterior building material (See **Exhibit** C – Proposed Architectural Drawings).

Additionally, the applicant requests CBD plan approval of the proposed architectural drawings for the development of parcel #6 (0.112 acres) within the West District Development, which is located in the Central Business District (CBD). Per Article VIII of the City's zoning ordinance, Section 803, development in the CBD zoning district requires a recommendation from City Council to affirm that the plans will keep in mind the integrity and harmony of the Central Business District. On July 16, 2019, City Council voted to approve the site plan and subdivision plat under **CBD 19-06-08** (See **Exhibit D** – CBD Approve Site Plan). On September 26, 2019, the developer held a Right Start meeting to discuss this project with staff in further detail.

# **SURROUNDING LAND USES/ZONING:**

	ZONING:	LAND USE:
NORTH:	CBD (Central Business District)	West District Phase I & II Development site
SOUTH:	R-8 (Single Family Residential)	Single Family Homes
EAST:	HOC (Highway Oriented Commercial)	Religious Facilities (First United Methodist Church)
WEST	LI (Light Industrial) & CBD (Central Business District)	Whitfield Signs Office/Warehouse Building and West District Phase II Development Site

**ATTACHMENTS:** Exhibit A (Location Map), Exhibit B (Photos of Subject Site), Exhibit C (Proposed Architectural Drawings), Exhibit D (CBD Approved Site Plan)

#### **COMPREHENSIVE PLAN:**

The City of Statesboro 2019 - 2029 Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

"Urban Core/Downtown District"				
Vision:	The Statesboro <i>Downtown</i> character area includes the central historic portion of Statesboro in the intersecting area of Main Street. The area is intended to be redeveloped to create a central business district including many of the characteristics of a traditional downtown by promoting building, site and street-scape design features that encourage street-level pedestrian activity. The area should support a wide mixture of office and retail uses within structures with the potential for residential uses to be located on the upper floors. It can also include office-related government and institutional uses. Urban building form should be promoted except for properties that contain the City's few remaining historic homes, which should be redeveloped according to their more pastoral character.			
Suggested Development & Implementation Strategies:	<ul> <li>New development should respect historic context of building mass, height and setbacks.</li> <li>New developments that contain a mix of residential, commercial and/or community facilities at small enough scale and proximity to encourage walking between destinations.</li> <li>Ensure that future phases of streetscape enhancements are developed in harmony with previous efforts as well as economic development goals of the City and the Downtown Statesboro Development Authority (DSDA) / Main Street program.</li> <li>Redevelop warehouses for major employers and tenants to build critical mass downtown</li> <li>Develop architectural guidelines to guide new development and renovations of historic buildings.</li> <li>Statesboro Comprehensive Master Plan, Community Agenda page 84-85.</li> </ul>			

In addition, the *Statesboro 2019 – 2029 Comprehensive Plan and "Community Goals"* has the following supporting policies:

"Utilize the Downtown Statesboro Development Authority Design Standards and Central Business
District zoning regulations to protect the design and character of historic structure while providing
flexibility in their use."

#### **ANALYSIS**

I. Variance from Article XXX, Section 3008(A)(e): Exterior Building and Roofing Materials. Exposed rough or re-sawn siding and exposed, untreated concrete shall not be permitted as a finished exterior. Metal siding and vinyl siding (except as accent materials) are prohibited.

The applicant is requesting a variance from Article XXX, Section 3008(A)(e) to allow for the use of metal siding as an exterior building material, which is otherwise prohibited under Article XXX: Down District Design Standards. This variance is specifically being requested in order to allow for the new construction of a two-unit, commercial building within The West District Development on Parcel #6.

The Statesboro Zoning Ordinance provides for the award of variance by City Council from the zoning regulations, stating that "approval of a variance must be in the public interest, the spirit of the ordinance must be observed, public safety and welfare secured, and substantial justice done."

Article XVII: Section 1801 of the *Statesboro Zoning Ordinance* states that the Mayor and Council [should] consider if the following are true in its consideration of a variance request:

- There are special conditions pertaining to the land or structure in question because of its size, shape, topography, or other physical characteristic and that condition is not common to the other land or buildings in the general vicinity or in the same zoning district;
- 2. The special conditions and circumstances do not result from the actions of the applicant;
- 3. The application of the ordinance to this particular piece of property would create an unnecessary hardship; and
- 4. Relief, if granted, would not cause substantial detriment to the public good or impair purposes and intent of zoning regulations.

In the course of exercising any of the above powers, the zoning board of appeals may attach conditions to its approval.

# II. Whether or not to approve the proposed architectural plans for property in the CBD (Central Business District).

The request should be considered in light of:

- the standards for and intent of the CBD as defined in Article VIII, section 800 of the Statesboro Zoning Ordinance
- the vision and community policies articulated within the Statesboro Comprehensive Plan

# STANDARDS: CENTRAL BUSINESS DISTRICT

Article VIII: Section 803 of the *Statesboro Zoning Ordinance* states the following with regarding to requirements for development in the CBD zoning district:

"A site plan and architectural drawings are required prior to issuance of a building permit. The planning commission shall review these plans and drawings and submit their findings and recommendations to the building inspector and city council prior to the issuance of the building permit. The drawings shall keep in mind the integrity and harmony of the central business district as designated in the future land use plan and other related studies."

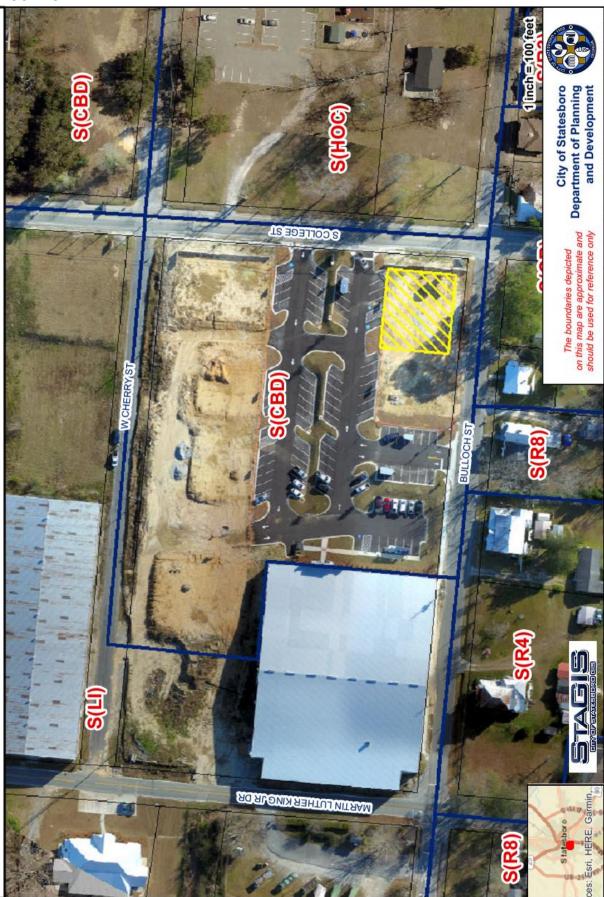
# **RECOMMENDATION:**

Staff recommends approval of the Zoning Variance and Central Business District plan review requested by applications **V 19-10-10 & CBD 19-10-06** with the following condition(s):

- (a) Staff approval of the architectural drawings submitted by the applicant and included within this staff report under **Exhibit C**.
- (b) Approval of this Central Business District plan review does not grant site and/or building plan approval as submitted. Project will be required to meet all City Ordinances and applicable building codes.

# **EXHIBIT A: LOCATION MAP**





Case # CBD 19-10-06 & V 19-10-10 South College St Parcel: S19 000001 006

# **EXHIBIT B: SITE AND SURROUNDING PROPERTY PHOTOS**

**Picture 1:** View of the subject site, looking southwest from South College Street. Also, a view of the area being requested for Zoning Variance and Central Business District plan approvals under **CBD 19-10-06 & V 19-10-10.** 



**Picture 2:** Additional view of the subject site and area being requested for Zoning Variance and Central Business District plan approvals under **CBD 19-10-06 & V 19-10-10.** 



# **EXHIBIT B: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

Picture 3: Looking southeast from the subject site (West District Parcel #6), single family residences.



Picture 4: Looking east from the subject site, First United Methodist Church's property and childcare facilities.



Development Services Report Case CBD 19-10-06 & V 19-10-10

# **EXHIBIT B: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

Picture 5: Looking west from the subject site, the Whitfield Signs Office/Warehouse Building.



**Picture 6**: Looking south from the subject site, single family residential buildings and the parcels recently re-zoned to R-4 (High Density Residential) under **RZ 19-09-09 & RZ 19-09-10** (110 & 116 Bulloch Street).

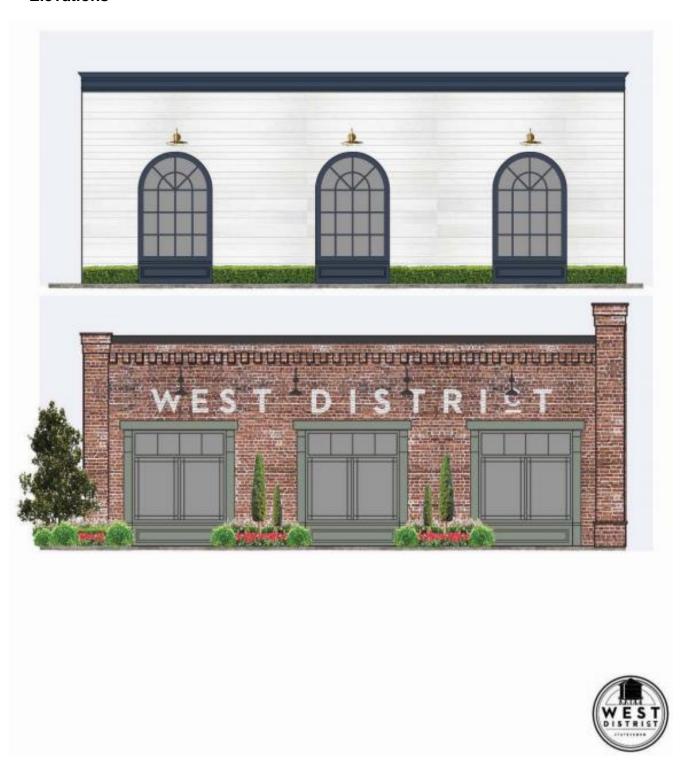


Development Services Report Case CBD 19-10-06 & V 19-10-10

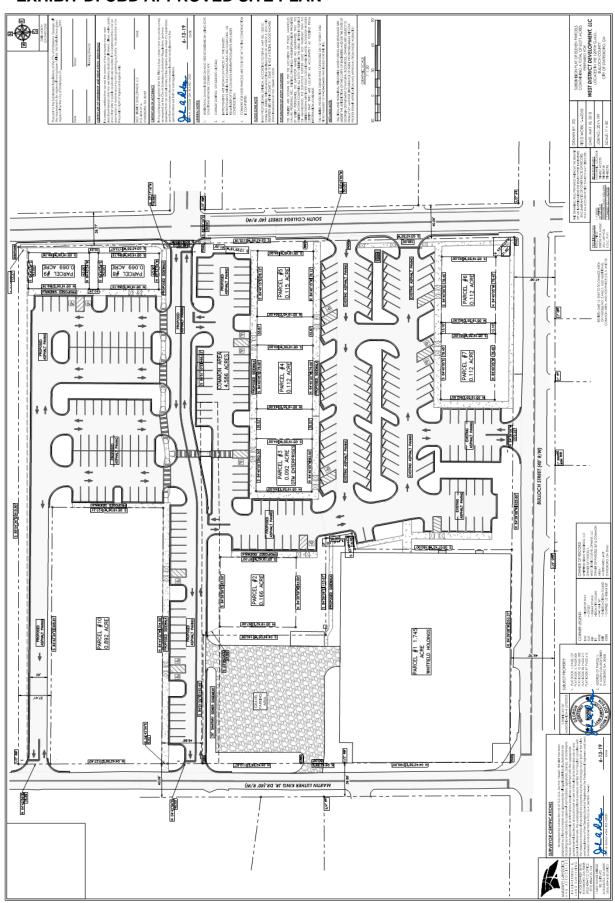
**EXHIBIT C: PROPOSED ARCHITECTURAL DRAWINGS (Front & Rear Elevations)** 



EXHIBIT C: PROPOSED ARCHITECTURAL DRAWINGS (CONT'D) - Side View Elevations

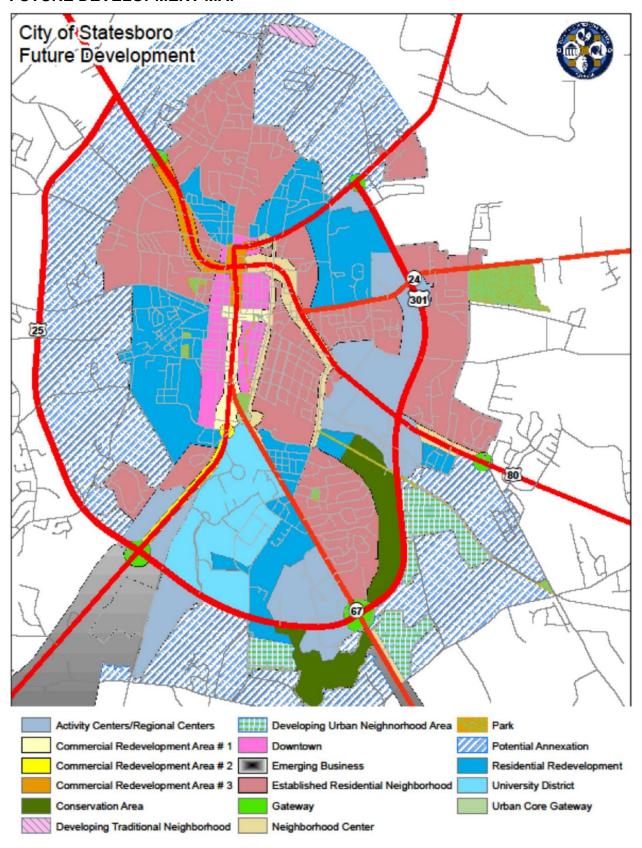


**EXHIBIT D: CBD APPROVED SITE PLAN** 



Development Services Report Case CBD 19-10-06 & V 19-10-10

EXHIBIT E: CITY OF STATESBORO'S 2019 – 2029 COMPREHENSIVE PLAN FUTURE DEVELOPMENT MAP





# City of Statesboro-Department of Planning and Development

# DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

# CUV 19-10-07 CONDITIONAL USE VARIANCE REQUEST 109 BROAD STREET

LOCATION: 109 Broad Street

Request for a conditional use variance from Article VII-A of the *Statesboro Zoning Ordinance* for 0.21 acres of

REQUEST: property located at 109 Broad Street to

utilize the property as an addiction recovery community residence (Tax

Parcel # S29 000073 000).

**APPLICANT:** Paula Becker

OWNER(S): 109 Broad Street LLC

ACRES: 0.21 acres

**PARCEL TAX** 

S29 000073 000

MAP #:

COUNCIL

DISTRICT: 2 (Jones)



#### PROPOSAL:

The applicant is requesting a conditional use variance to utilize 109 Broad Street (Tax Parcel MS73 000003 000) as a long term residential, addiction recovery community residence of seven (7) adults (See Exhibit A – Location Map). The 0.21 acre lot contains a 2,524 square foot, four (4) bedroom/three (3) bath single family house. The subject site is currently zoned R-6 (Single Family Residential) and the *Statesboro Zoning Ordinance* does not address or define group homes, personal care homes or recovery residences or designate an appropriate zoning district for such uses. In addition, Article II of the *Statesboro Zoning Ordinance* states that a family in the R-6 zoning district may not consist of more than three (3) unrelated persons. Lastly, City Council recently approved Resolution 2019-30 (See Exhibit D – Resolution 2019-30), a resolution to put in effect a six-month moratorium on the issuance of conditional use variances for Community Residences. However, Section 2 of the Moratorium Resolution 2019-30 states the following: "Nothing herein shall be interpreted or applied to prohibit the submission of or review of an application for reasonable accommodation during the moratorium period". Under CUV 19-10-07, the applicant has requested review of this application for reasonable accommodations (See Exhibit E – Reasonable Accommodations Request).

#### **BACKGROUND:**

This particular subject site has four prior zoning cases. It should be noted that the applicant requesting **CUV 19-10-07** was not the applicant referenced in any of the cases below.

On December 5, 2006, City Council tabled a zoning map amendment request for 109 Broad Street (subject site) to be rezoned from the R-4 (High Density Residential) to the CBD (Central Business District) zoning district to allow for the operation of a daycare center. This request was tabled as the zoning map amendment application filed by the applicant was not signed by the property owner in accordance with the requirements of zoning map amendment application policies and procedures.

On April 3, 2007, City Council approved a zoning map amendment for 109 Broad Street (subject site) to be rezoned from the R-4 (High Density Residential) to the R-6 (Single Family Residential) zoning district in order to allow for the subdivision of the property, creating a new lot fronting on South Mulberry Street.

On January 19, 2016, application **SE 15-10-05** was requested to be withdrawn by the applicant; this was a request for a Special Exception to allow for the accommodation of three or more unrelated adults to reside at 109 Broad Street (subject site) in order to utilize the property as a group home.

On February 16, 2016, City Council did not render a judgment on application **RZ 16-01-01**, a zoning map amendment request for 109 Broad Street (subject site) to be rezoned from the R-6 (Single Family Residential) to the R-4 (High Density Residential) zoning district to allow for the utilization of the property as a group home. City Council requested that the applicant attempt to resolve the concerns of adjacent property owners regarding the zoning map amendment request, then submit a proposed resolution detailing how the adjacent property owner concerns will be addressed. The applicant later requested to withdraw this application.

# **SURROUNDING LAND USES/ZONING:**

	ZONING:	LAND USE:
NORTH:	R-4 (High Density Residential)	Single-family detached dwelling units
SOUTH:	R-4 (High Density Residential)	Single-family detached dwelling units
EAST:	R-4 (High Density Residential)	Single-family detached dwelling units
WEST	R-6 (Single Family Residential)	Single-family detached dwelling units

Properties to the north, south, east and west are single family residential land uses. (See A – Location Map, See **Exhibit B—**Photos of Subject Site and Surrounding Properties). Also, the property is located within the boundaries of the Downtown Statesboro Development Authority (DSDA) and Tax Allocation District #1.

# **COMPREHENSIVE PLAN:**

The subject site lies within the "Downtown" character area as identified by the City of Statesboro's Future Development Map (See **Exhibit C**—Future Development Map) within the City of Statesboro's 2019 – 2029 Comprehensive Plan.

# Vision:

"The Statesboro **Downtown** character area includes the central historic portion of Statesboro in the intersecting area of Main Street. The area is intended to be redeveloped to create a central business district including many of the characteristics of a traditional downtown by promoting building, site and street-scape design features that encourage street-level pedestrian activity. The area should support a wide mixture of office and retail uses within structures with the potential for residential uses to be located on upper floors. It can also include office-related government and institutional uses. Urban Building form should be promoted except for properties that contain the City's few remaining historic homes, which should be redeveloped according to their more pastoral character."

Appropriate land uses include:

- Residential.
- Commercial and Office.
- Mixed-Use.

Suggested Development & Implementation Strategies:

- Maintain/enhance integrity of interconnected grid and pedestrian circulation interconnectivity.
- New development should respect historic context of building mass, height and setbacks.
- New developments that contain a mix of residential, commercial and/or community facilities at small enough scale and proximity to encourage walking between destinations.
- Economic development strategies should continue to nurture thriving commercial activity.

# TAX ALLOCATION DISTRICT (TAD) RDEVELOPMENT PLAN:

The subject property falls within the boundaries of Tax Allocation District #1 (TAD). The goal of the TAD is to "encourage private redevelopment of outmoded, highway-oriented commercial development into pedestrian friendly, mixed use centers to achieve the vision set forth in the 2011 Statesboro Downtown Master Plan and 2009 and 2014 Comprehensive Plans". The plan does not set forth suggestion specific to this subject site. The parcel has a tax value of \$132,362 and is listed in the TAD under Appendix B (pg. 45) (See **Exhibit F** – List of Parcels included in the TAD).

# DOWNTOWN STATESBORO DEVELOPMENT AUTHORITY (DSDA) MASTER PLAN:

The 2011 DSDA Locational Guidance for Redevelopment Initiatives Land Use Map places the subject site within zone 10 with targeted use/enhancements identified as residential, institutional and mixed use. This area is classified as a "Tier 2" importance level, as it operates as a supportive element to downtown development. Implementation strategies recommend ensuring that residential and office uses continue with minimal conflict and that land use decisions and strategies contribute to neighborhood stabilization and the maintenance of the existing housing stock (See **Exhibit G** – Locational Guidance/Zone Implementation Table).

#### COMMUNITY FACILITIES AND TRANSPORTATION:

The subject property is currently serviced by city utilities, sanitation, and public safety. No significant impact is expected on community facilities or services as a result of this request.

# **ENVIRONMENTAL:**

The subject property does not contain wetlands and is not located in a special flood hazard area. There is no expected environmental impact associated with this request. Any potential issues will be brought forth and discussed during standard permitting and review procedures.

#### **ANALYSIS:**

Article XX: Section 2007 of the *Statesboro Zoning Ordinance* provides eight (8) standards for the Mayor and City Council to consider "in making its determination" regarding a zoning map amendment and "balancing the promotions of the public health, safety, morality (morals), and general welfare against the right of unrestricted use of property." Those standards are numbered below 1-8. Staff findings regarding some of the factors are given for Council's consideration of the application:

- 1.) Existing uses and zoning or [of] property nearby.
  - **a.** Department files indicate that the subject property was previously zoned R-4 and was rezoned to the current zoning of R-6 in 2007 in an effort to transition the neighborhood to a single family zoning designation in order to better align with the primary land uses in the area, which are single family residential. This neighborhood zoning transition did not happen and the subject property's immediate neighborhood and surrounding properties continue to be zoned and regulated by the R-4 (High Density Residential) district. The subject site and the lot abutting the rear property line of the subject site are the only parcels in the vicinity bearing the R-6 (Single Family Residential) zoning district designation.
- 2.) The extent to which property values are diminished by the particular zoning restrictions.
  - **a.** The proposed use is not expected to have an adverse effect on property values in the area given the uses of the surrounding structures. Please note that staff has not consulted a professional appraiser regarding the impact of the requested Conditional Use Variance on property value.
- 3.) The extent to which the description of property values of the property owner promotes the health, safety, morals or general welfare of the public.
  - **a.** The variance is needed in order to provide rehabilitative services to an adult population.
- 4.) The relative gain to the public, as compared to the hardship imposed upon the property owner.

- 5.) The suitability of the subject property for the zoned purposes.
  - **a.** The subject site is suitable for the proposed use and could still be used as a single-family residence should this use, if granted, cease.
- 6.) The length of time the property has been vacant as zoned, considered in the context of land development in the area in the vicinity of the property.
- 7.) The extent the proposed change would impact the following:
  - a. Population density in the area.
    - i. The request would add seven (7) additional persons to the area.
  - b. Community facilities.
  - c. Living conditions in the area.
  - d. Traffic patterns and congestion.
  - e. Environmental aspects.
  - f. Existing and future land use patterns.
  - g. Property values in adjacent areas.
- 8.) Consistency with other governmental land use, transportation and development plans for the community.

In addition to the standards for determination outlined in Article XX: Section 2007, the Mayor and Council will consider the following factors established by Article XXIV: Section 2406 of the *Statesboro Zoning Ordinance*:

- 1.) Adequate provision is made by the applicant to reduce any adverse environmental impact of the proposed use to an acceptable level.
  - Staff is unaware of any environmental impacts.
- 2.) Vehicular traffic and pedestrian movement on adjacent streets will not be substantially hindered or endangered.
- 3.) Off-street parking and loading, and the entrances to and exits from such parking and loading, will be adequate in terms of location, amount, and design to serve the use.
  - The proposed use of the existing single family residence on the subject site is not expected to cause a significant impact to vehicular traffic.
- 4.) Public facilities and utilities are capable of adequately serving the proposed use.
- 5.) The proposed use will not have a significant adverse effect on the level of property values or the general character of the area.
- 6.) Unless otherwise noted, the site plan submitted in support of an approved conditional use shall be considered part of the approval and must be followed.
  - No site plan was required to be submitted for this request.
- 7.) Approval of a proposed use by the mayor and council does not constitute and [an] approval for future expansion of or additions or changes to the initially approved operation. Any future phases or changes that are considered significant by the planning commission and not included in the original approval are subject to the provisions of this section and the review of new detailed plans and reports for said alterations by the governing authority.
  - This request, if approved, is personal to the applicant. Any future changes to this proposal must be approved by City Council.

# STAFF RECOMMENDATION:

Given that the applicant has made a request for reasonable accommodations under the Fair Housing Act, Staff recommends approval of the use requested by application **CUV 19-10-07** with the following condition(s):

- 1) Approval of this Conditional Use Variance does not grant Occupational Tax Certificate approval as submitted. Applicant will be required to submit a business license application for City staff's review and approval.
- 2) Within six (6) months from the date of the conditional use variance approval, the applicant will be required to obtain a Georgia Association of Recovery Residences (GARR) certification for the community residence to be located at 109 Broad Street.
- 3) Applicant will be required to coordinate with the City of Statesboro Fire Department to ensure life safety standards meet current code requirements.
- 4) The applicant must not exceed reasonable standards for parking and avoid excessive parking at the location.
- 5) The applicant may not install signage at the location.

# **EXHIBIT A: LOCATION MAP**



# **EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES**

**Picture 1:** View of the subject property, 109 Broad Street, currently a single family residence being proposed as an addiction recovery community residence under **CUV 19-10-07**.

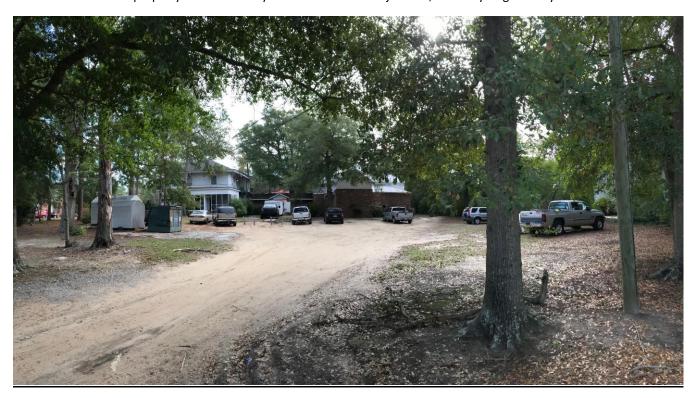


**Picture 2:** View of the adjacent property to the north of the subject site, a single family residence.



# **EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES (CONTINUED)**

**Picture 3:** View of the property located directly to the east of the subject site, currently single family residences.



**Picture 4:** View of the adjacent property to the south of the subject site, a single family residence.



# **EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES (CONTINUED)**

**Picture 5:** View of surrounding properties located to the southeast of the subject site, a single family residence.



**Picture 6:** View of the surrounding properties located to the east of the subject site, single family residences.



# **\_EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES (CONTINUED)**

**Picture 7:** View of surrounding properties located to the west of the subject site, single family residences located along South Mulberry Street.



**Picture 8:** View of the surrounding properties, looking south along Broad Street.

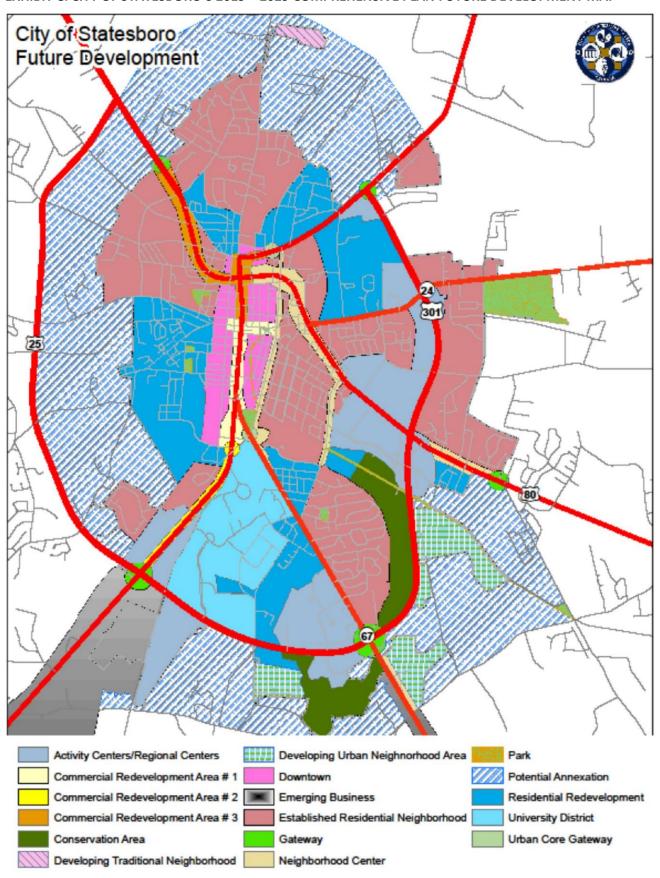


# **EXHIBIT B: PHOTOS OF SUBJECT SITE AND SURROUNDING PROPERTIES (CONTINUED)**

**Picture 9:** View of surrounding properties, looking north along Broad Street.



EXHIBIT C: CITY OF STATESBORO'S 2019 - 2029 COMPREHENSIVE PLAN FUTURE DEVELOPMENT MAP



# **EXHIBIT D: Resolution # 2019-30**

# STATE OF GEORGIA COUNTY OF BULLOCH

# MAYOR AND COUNCIL OF THE CITY OF STATEBORO GEORGIA

# **RESOLUTION # 2019 - 30**

A RESOLUTION OF THE MAYOR AND COUNCIL OF THE CITY OF STATEBORO GEORGIA TO PUT IN EFFECT A SIX MONTH MORATORIUM ON ISSUANCE OF CONDITIONAL USE VARIANCES TO EXCEED CITY ZONING OCCUPANCY LIMITS AND TO COMMISSION A SIX MONTH COMPREHENSIVE STUDY ON GROUP HOMES AND LAND USE RESTRICTIONS IN THE CITY

WHEREAS, the proliferation of group homes in single family neighborhoods throughout the municipal limits of the City of Statesboro has been a source of public health and safety concern for Statesboro residents and elected officials for years; and

WHEREAS, on August 20, 2019 Mayor and Council directed the preparation of a resolution to place a six month moratorium on issuance of conditional use variances in order to facilitate placement of group homes in single family home zoning districts to be considered and opened for first reading and public hearing on September 3, 2019; and

WHEREAS, the Mayor and Council deem it in the best interest of the City and its residents to undertake during the moratorium the review and revision of the zoning and land use regulations as they relate to group housing within the City of Statesboro to find the proper means of protecting the legal rights of group home occupants while preserving the integrity of the City's zoning restrictions; and

WHEREAS, Mayor and Council have legal authority to initiate the review process by declaration of a moratorium; and

WHEREAS, The City of Statesboro and has the power and authority to enact regulations for valid governmental purposes that are not inconsistent with general or special law; and

WHEREAS, the public health, safety and welfare is a legitimate public purpose recognized by the courts of the State of Georgia; and

WHEREAS, based upon the above facts, Mayor and Council deem it necessary and to be in the best interests of the health, safety, and welfare of the citizens and residents of the City, to impose a moratorium on the processing and approval of any new applications for conditional use variances for a group homes from October 1, 2019 through March 31, 2020.

# **EXHIBIT D: Resolution # 2019-30 (Continued)**

NOW, THEREFORE, BE IT RESOLVED BY THE MAYOR AND COUNCIL OF THE CITY OF STATESBORO THAT:

Section 1.The foregoing "WHEREAS" clauses are hereby ratified and confirmed as being true and correct and are hereby made a specific part of this Ordinance. These clauses represent the legislative findings of the Mayor and Council. It is the purpose and intent of this Ordinance to promote the health, safety and welfare of the residents and citizens of the City of Statesboro.

Section 2. Mayor and Council hereby declare a moratorium which shall run from October 1, 2019 until March 31, 2020. During such time the City will suspend the processing or approval of any applications for conditional use variances for group homes. The moratorium may be extended by Mayor and Council by subsequent resolution should additional time be needed by the City for the study and presentation of appropriate land development regulations. Nothing herein shall be interpreted or applied to prohibit the submission of or review of an application for reasonable accommodation during the moratorium period.

Section 3. If any clause, section, or other part or application of this Resolution shall be held by any court of competent jurisdiction to be unconstitutional or invalid, such unconstitutional or invalid part or application shall be considered as eliminated and so not affecting the validity of the remaining portions or applications remaining in full force and effect.

Section 4. All Ordinances or parts of Ordinances, Resolutions or part of Resolutions in conflict herewith are to the extent of such conflicts hereby repealed.

Section 5. This Resolution shall take effect on October 1, 2019.

RESOLUTION APPROVED AND ADOPTED this 3<sup>rd</sup> day of September, 2019.

onathan McCollar

#### **EXHIBIT E: Request for Reasonable Accommodations**

109 Broad Street in the city of Statesboro was purchased solely for the purpose of offering sober rental opportunities for women. Early recovery is an extremely difficult time and having a safe living environment with heavy accountability is highly recommended by addiction professionals.

Many times due to the stigma attached to addiction, individuals in early recovery have a hard time obtaining housing. The Fair Housing Act states that all individuals, even those with a disability, shall have access to housing, however within this population, once it is know that the renter, or property is purposed to be used by individuals in recovery the scrutiny begins.

I mention the Fair Housing Act as the limited resources for individuals in early recovery or suffering with the disease of addiction almost bears a resemblance to discrimination. When speaking of women in addiction the discrimination can be two fold. Allowing for sober living environments, is showing the community that we are not fearful of addiction nor do we look upon addiction as a deviance.

HUD recognizes and utilizes the Fair Housing Act, as well as the American with Disabilities Act, to ensure that HUD recipients and private entities operating housing and community development programs are monitored, to ensure fairness and equality.

It is our understanding that this council has some concerns about the sober living facilities and how they are being regulated. That is understandable, however we are requesting you to reconsider and allow this endeavor to continue. There is a serious need for female sober living in Statesboro. The city has a very reputable, ground breaking addiction hospital, that is in need of sober living for their patients graduating their program.

We are asking for a conditional use for the property at 109 Broad Street. To be used as a sober living rental house. The property is a 3 bedroom/3bath house with 2524 square feet and there would be 2 females per room. The only difference between this rental

### **EXHIBIT E: Request for Reasonable Accommodations (Continued)**

property and other rental houses is that "sober living" is attached to the title, and the renters will be required to follow a set of rules that other rental properties might not have.

The renters will be required to sign a sober contract, and a year lease. They will be required to attend daily AA/NA meetings, and will have a sponsor. These women must find and maintain full time employment, and follow a strict set of guidelines. There will be a house mom who lives there and is present in the evenings to ensure that the house rules are being followed.

This request is being made by one of the partners, Paula Becker. I have had interactio with the disease of addiction since childhood. It is in my family of origin and in my family now. I have studied in the field of addiction, I worked as an addiction counselor for Willingway Hospital for 4 years, getting the hours I needed to test for my Certified Addiction Counselors Certificate. I will be a hands on landlord, being there to help the women make appropriate choices in their early recovery.

I am more than happy to answer any further questions you have regarding the house, the need for the house, the population, the disease of addiction, or myself. Please allow the approval of this conditional use, the recovery community here in Statesboro is in need of it.



Owen Dundee <owen.dundee@statesboroga.gov>

# Conditional Use Variance Request - 109 Broad Street

Paula Becker <br/>
beckerpaula1@gmail.com>
To: Owen Dundee <owen.dundee@statesboroga.gov>

Wed, Oct 16, 2019 at 11:41 AM

Owen,

It was a pleasure speaking with you on the phone. The conditional use variance being requested is for reasonable accommodations. Thank you for your help.

Best

Paula Becker

Sent from my iPhone

# **EXHIBIT F: TAX ALLOCATION DISTRICT #1 LIST OF PARCELS (pg. 45)**

City of Statesboro Tax Allocation District #1: South Main Redevelopment Plan

2014

GEOPIN	PARCEL_NO	Legal Description	DIG CLASS	TAXD ISTRIC	Appraised Vaue	Assessed Value	Tax Value
7878-58-1970	S29 000053 000	214 S MULBERRY ST/PT LT 20	R	1	71,542	28,617	28,617
7878-58-2512	530 000036 000	225 BROAD ST	R	1	69,011	27,604	27,604
7878-58-2631	529 000085 000	223 BROAD ST	R	1	58,355	23,342	23,342
7878-58-2659	S29 000084 000	221 BROAD ST	R	1	63,722	25,489	25,489
7878-58-2778	529 000083 000	217 BROAD ST	R	1	93,214	37,286	37,286
7878-58-2896	S29 000082 000	215 BROAD ST/JOHNSON	R	1	56,125	22,450	22,450
7878-58-2909	S29 000054 000	212 S MULBERRY ST	R	1	54,117	21,647	21,647
7878-58-3925	S29 000081 000	213 BROAD ST	R	1	61,534	24,614	24,614
7878-59-0361	S29 000045 000	OFFICE/EAST GRADY STREET	Ε	1	75,700	30,280	0
7878-59-0888	S29 000028 001	0.22 AC/PAR B	Ε	1	83,575	33,430	0
7878-59-1568	S29 000009 000	MULBERRY & E GRADY	С	1	26,280	10,512	10,512
7878-59-2027	S29 000055 000	210 S MULBERRY ST	R	1	56,873	22,749	22,749
7878-59-2157	S29 000056 000	208 S MULBERRY ST	R	1	88,118	35,247	35,247
7878-59-2352	S29 000057 000	EAST GRADY STREET	Ε	1	33,500	13,400	. 0
7878-59-2701	S29 000010 000	111 S MULBERRY ST	R	1	53,756	21,502	21,502
7878-59-2717	S29 000011 000	109 S MULBERRY ST	R	1	53,712	21,485	21,485
7878-59-2844	S29 000012 000	107 MULBERRY ST	R	1	60,182	24,073	24,073
7878-59-2986	S29 000013 000	APTS/103 S MULBERRY ST	R	1	181,367	72,547	72,547
7878-59-3053	S29 000080 000	211 BROAD ST PART LT 18	R	1	53,147	21,259	21,259
7878-59-3173	S29 000079 000	207 BROAD ST	R	1	84,962	33,985	33,985
7878-59-3321	S29 000058 000	110 E GRADY STREET	R	1	11,054	4,422	4,422
7878-59-3409	S29 000060 000	HART/107 E GRADY /	R	1	112,128	44,851	44,851
7878-59-3478	S29 000059 000	109 E GRADY ST	R	1	54,126	21,650	21,650
7878-59-3794	S29 000061 000	110 MULBERRY ST/RENTAL	R	1	55,449	22,180	22,180
7878-59-4218	S29 000078 000	ROWSE EST/114 E GRADY ST	R	1	85,090	34,036	34,036
7878-59-4465	S29 000077 000	111 E GRADY ST	R	1	79,532	31,813	31,813
7878-59-4630	S29 000076 000	115 BROAD ST	R	1	150,053	60,021	60,021
7878-59-4789	529 000073 000	109 BROAD ST/LT 2/PAR B	R	1	80,910	32,364	32,364
7878-59-4801	S29 000073 001		R	1	110,461	44,184	44,184
7878-59-4828	S29 000072A000	106 S MULBERRY ST	R	1	20,349	8,140	8,140
7878-59-4926	S29 000062 000	104 S MULBERRY ST	R	1	27,985	11,194	11,194
7878-59-5710	S29 000074 000	LT 3 BROAD ST	R	1	59,110	23,644	23,644
7878-59-5854	529 000072 000	107 BROAD ST	R	1	45,456	18,182	18,182
7878-59-5953	S29 000071 000	105 BROAD ST/ADKINS	R	1	61,714	24,686	24,686
7878-86-3752	SS3 000001 000	SALLY ZETTEROWER SCHOOL	E	1	2,846,200	1,138,480	0
7879-20-5083	S11 000116 000	130 BULLOCH ST	R	1	13,662	5,465	5,465
7879-20-6799	S18 000175 000	CLUB ZONE/1.37 AC	С	1	445,550	178,220	178,220
7879-20-7236	S18 000171A000	2.24 AC	Ε	1	94,080	37,632	0
7879-20-8033	S19 000115 000	126 BULLOCH ST	R	1	5,100	2,040	2,040
7879-20-8306	S18 000171 000	0.50 AC / PAR 2	С	1	22,885	9,154	9,154
7879-20-8584	S18 000172 000	1.13 AC / PAR 1	R	1	24,600	9,840	9,840

Appendices 45

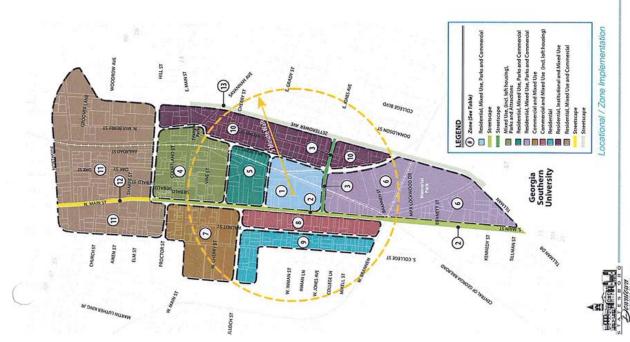
# Locational Guidance for Redevelopment Initiatives

The primary purpose of this section is to provide a locational framework for implementing redevelopment initiatives as part of the master plan. This framework is intended to offer guidance and basic parameters related to the general location of redevelopment opportunities and enhancement projects within the DDA. Leveraging the existing assets of Statesboro's downtown and the community in an efficient, market-sensitive and contextual manner that will support a variety of redevelopment projects and initiatives are outlined below. Community assets include:

- Georgia Southern University
- The public and private realms of the downtown core
- Properties owned or controlled by the City of Statesboro and the DSDA
- Programmatic and Funding Elements (example: municipal events and functions, public funding strategies, existing initiatives and public/private partnerships, etc.)
  - Vehicular and Pedestrian thoroughfares
- Property acquisition opportunities (i.e., vacant land, underdeveloped, unoccupied or substandard structures)

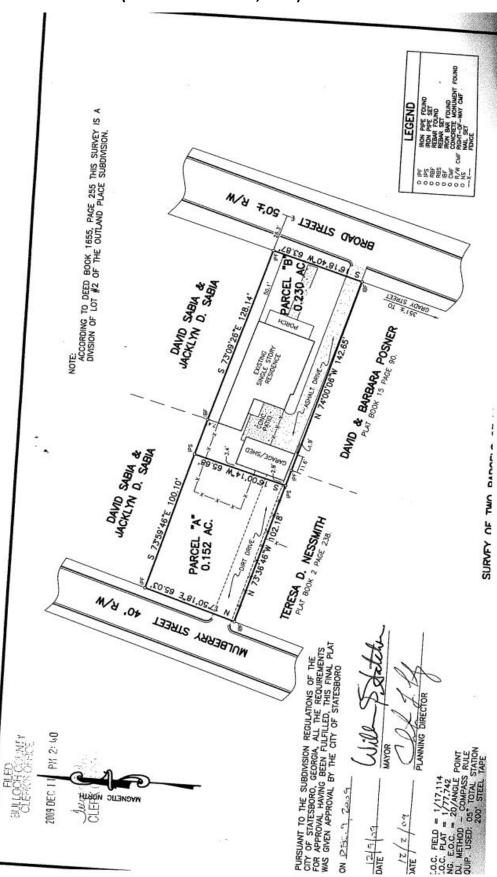
Based on the process utilized to create this master plan, a number of redevelopment opportunities are evident. These elements provide the basis for the locational framework and guidance identified herein.

- Georgia Southern University students and faculty are an important factor in shaping redevelopment opportunities downtown
- Parks, open space and public common areas are a primary consideration in programming new uses in the DDA
- Safe and efficient modes of pedestrian and bicycling circulation (including the
  potential for transit) are a critical component for evaluating the implementation
  of new projects within the DDA
- Developing elements that support local and regional destinations with respect to downtown Statesboro is a key redevelopment initiative



71

**EXHIBIT H: PLAT OF RECORD (dated December 11, 2009)** 





# City of Statesboro-Department of Planning and Development DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

# V 19-10-08 ZONING VARIANCE REQUEST 103 NIVER ROAD

LOCATION:	103 Niver Road	
REQUEST:	Variance from Article IV, Section 403(A) regarding the minimum lot area requirements for the R-20 (Single Family Residential) zoning district.	
APPLICANT:	Richard Haynes	
OWNER(S):	Jennifer & Richard Haynes	
ACRES:	0.82 acres	
PARCEL TAX MAP #:	MS50 000044 000	
COUNCIL DISTRICT:	District 2 (Jones)	



#### PROPOSAL:

The applicant requests a variance from Article IV: Section: 403(A) of the Statesboro Zoning Ordinance, which requires a minimum lot area of 20,000 square feet. Per Article IV: Section 403(A), "a lot held in single and separate ownership on the effective date of this ordinance, having an area of less than 20,000 square feet, or a width less than 100 feet, a dwelling may be built thereon when authorized as a variance". (See Exhibit D – Proposed Minor Subdivision Plat and Site Plat Sketch). The applicant is proposing a minimum lot size of 15,040 square feet to create a new lot in order to allow for the construction of a single family dwelling. If the variance request is approved, then the applicant will be subsequently subdividing the subject site back to the original property's subdivision based on the "Orchard Hills" Subdivison Plat surveyed in 1959 (See Exhibit E – "Orchard Hills" Subdivision Plat).

#### **BACKGROUND:**

Per the Bulloch County Tax Assessor, the subject parcel is currently occupied by a 1,725 sq. ft., 3 bedroom/3 bath single family residence. The subject parcel is approximately 0.82 acres (35,720 sq. ft.) with a lot width of 244.95 ft. The applicant's son, Chad Haynes, is a senior at Georgia Southern University, projected to finish with a major in Construction Management and a minor in Business. The applicant's son has partnered with a local home builder in the construction of a new home on the proposed adjacent lot. This construction of this project will serve as an intern project towards Chad's degree in Construction Management.

**ATTACHMENTS:** Exhibit A (Location Map), Exhibit B (Future Development Map), Exhibit C (Photos of Subject Site), Exhibit D (Proposed Minor Subdivision and Site Plan Sketch), Exhibit E ("Orchard Hills" Subdivision Plat), Exhibit F (Plat of Record)

#### SURROUNDING LAND USES/ZONING:

	ZONING:	LAND USE:
NORTH:	R-20 (Single Family Residential	Single Family Residences.
SOUTH:	R-20 (Single Family Residential)	Single Family Residences.
EAST:	R-20 (Single Family Residential)	Single Family Residences.
WEST	R-20 (Single Family Residential)	Single Family Residences.

The subject property is located within the R-20 (Single Family Residential) district. Surrounding parcels consist only of single family residential uses (See **Exhibit A** –Location Map, **Exhibit B—**Future Development Map & **Exhibit C**—Photos of Subject Site).

#### **COMPREHENSIVE PLAN:**

The City of Statesboro 2019 - 2029 Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

"Residential Redevelopment Area"				
Vision	Suggested Development & Implementation Strategies			
The <i>Residential Redevelopment</i> character area has most of its original housing stock in place, but has worsening housing conditions due to low rates of homeownership and neglect of property maintenance. There may be a lack of neighborhood identity and gradual invasion of different type and intensity of use that may not be compatible with the neighborhood residential use, or a neighborhood that has declined sufficiently that housing conditions are bad, there may be large areas of vacant land or deteriorating, unoccupied structures.	The redevelopment strategy for the area should focus on preserving what remains of the original housing stock, while rebuilding on the remaining land, a new attractive neighborhood following the principles of traditional neighborhood development.			

In addition, the *Statesboro 2019 – 2029 Comprehensive Plan* and "Community Goals" has the following supporting policies in regards to *Housing Goals*:

- "Provide safe, clean and affordable housing choices to Statesboro residents of varying income levels.
- Remove deteriorated structures throughout the City.
- Increase homeownership throughout the City.
- Supporting Policies:
  - o Focus redevelopment activity in the central portion of Statesboror to promote a more defined town center.
  - o Utilize the urban redevelopment plan for development decisions.
  - o Acquire and demolish vacant, dangerous buildings that do not conform to minimum building codes.
  - Partner with private sector and/or government agencies to develop housing assistance programs."

Statesboro 2019 - 2029 Comprehensive Plan, Community Agenda page 19

#### **ANALYSIS**

I. Variance from Article IV: Section 403(A): Lot Area and Width.

The applicant is requesting a variance from Article IV: Section 403(A), which states a minimum required lot area of 20,000 square feet and a minimum lot width of 100 feet beginning at the front setback line and continuing for the entire depth of the lot to the rear lot line shall be provided for every building hereafter erected, altered or used in whole or in part as a dwelling. The subject site is located in the R-20 (Single Family Residential) zoning district and is regulated by Article IV of the *Statesboro Zoning Ordinance*. The ordinance states that "in the case of a lot held in single and separate ownership on the effective date of this ordinance, having an area of less than 20,000 square feet, or a width less than 100 feet, a dwelling may be built thereon when authorized as a variance".

The variance in question is regarding the minimum lot size of the proposed subdivided lot, which the applicant has proposed a reduced lot size of approximately 15,040 square feet. The subject site is approximately 4,960 square feet less than the minimum 20,000 square feet required to be considered for the R-20 (Single Family Residential) zoning district. The applicant is requesting the reduced minimum lot size for the proposed subdivision of the subject property to be reduced to 15,040 square feet to allow for the new construction of a single family dwelling.

The *Statesboro Zoning Ordinance* provides for the award of variances by the City Council from the zoning regulations stating that "approval of a variance must be in the public interest, the spirit of the ordinance must be observed, public safety and welfare secured, and substantial justice done".

Article XVIII: Section 1801 of the *Statesboro Zoning Ordinance* states that the Mayor and Council [should] consider if the following are true in its considersation of a variance request:

- 1. There are special conditions pertaining to the land or structure in question because of its size, shape, topography, or other physical characteristic and that condition is not common to other land or buildings in the general vicinity or in the same zoning district
- 2. The special conditions and circumstances do not result from the actions of the applicant;
- 3. The application of the ordinance to this particular piece of property would create an unnecessary hardship; and

Article IV of the *Statesboro Zoning Ordinance* specifically restricts minimum lot sizes to 20,000 square feet in the R-20 (Single Family Residentail) zoning district.

4. Relief, if granted, would not cause substantial detriment to the public good or impair the purposes and intent of the zoning regulations.

It should be noted that the subject site was originally platted as two lots as shown under **Exhibit E**. Per the Bulloch County Tax Assessor's website, all of the lots adjacent to the subject site and the applicant's proposed subdivided lot are less than 15,000 square feet and would all be considered non-conforming under the neighborhood's R-20 (Single Family Residential) zoning district regulations. The R-20 zoning district requires a minimum lot size of 20,000 square feet.

In the course of exercising any of the above powers, the zoning board of appeals may attach conditions to its approval.

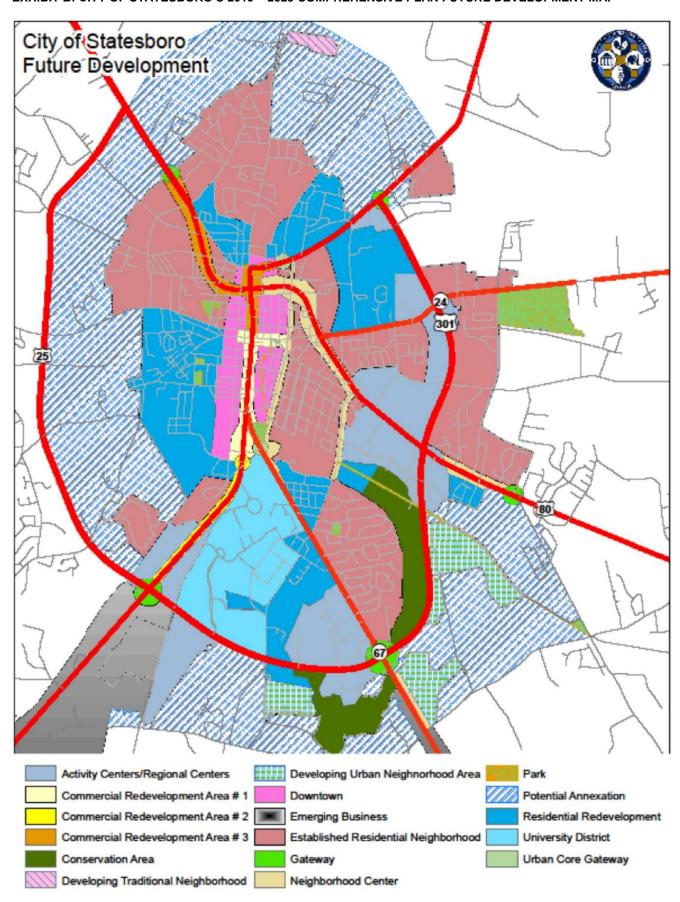
# RECOMMENDATION

Staff recommends approval of this variance requested by application **V 19-10-08** with the following condition(s):

- (a) Approval of this variance does not grant site and/or building plan approval as submitted. Project will be required to meet all City Ordinances and applicable building codes.
- (b) Prior to construction commencement, applicant shall be required to submit a minor subdivision plat of the subject property for staff review, approval, then subsequent recording by the Bulloch County Clerk of Courts.



EXHIBIT B: CITY OF STATESBORO'S 2019 - 2029 COMPREHENSIVE PLAN FUTURE DEVELOPMENT MAP



# **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS**

**Picture 1**: View of the subject site and the variance being requested under **V 19-10-08** and area of the proposed subdivided lot, looking east from Echo Way.



Picture 2: View of the subject property, looking north from Niver Road.



# **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

**Picture 3**: View of the subject site and proposed subdivided lot/location of **V 19-10-08** and the adjacent property to the north of the subject site, currently a single family residence and vacant land.



Picture 4: View of surrounding properties to the southeast of the subject site, currently a single family residence.



Development Services Report Case V 19-10-08

# **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

**Picture 5**: View of the adjacent property to the west of the subject site, a single family residence.



**Picture 6**: View of surrounding property located directly east of the subject site, currently a single family residence.



# **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS (Continued)**

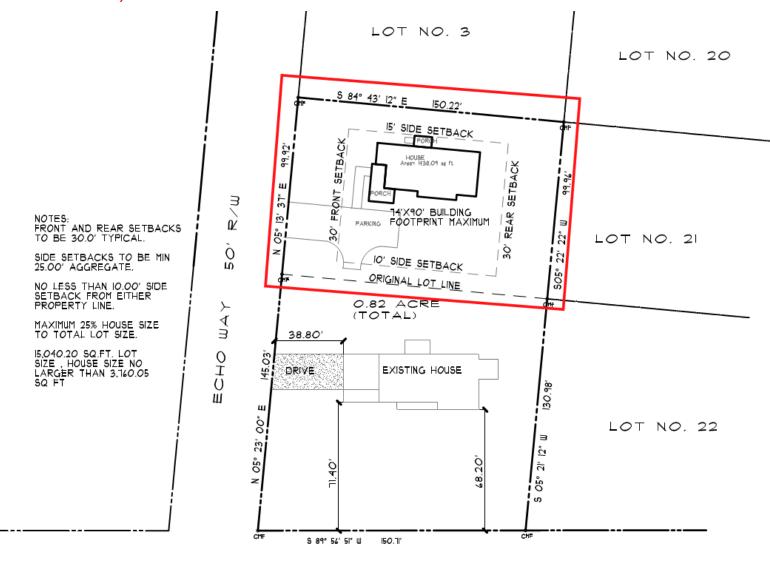
**Picture 7**: View of the surrounding properties looking north along Echo Way, currently single family residences.



**Picture 8**: View of property located directly east of the proposed subdivided lot and the area of the zoning variance being requested under **V 19-10-08**, currently vacant land.



EXHIBIT D: Proposed Minor Subdivision and Site Plan Sketch (V 19-10-08 Outlined in Red/Reduced Lot Size Variance)



NIVER ROAD 50' R/W

Exhibit E: "Orchard Hills" Subdivision Plat (surveyed in 1959) (Oriiginal Subdivision of Subject Site Outlined in Red)

