### September 18, 2018 5:30 pm

- 1. Call to Order by Mayor Jonathan McCollar
- 2. Invocation and Pledge of Allegiance by Councilman Jeff Yawn
- 3. Recognitions/Public Presentations:
  - A) Proclamation recognizing September 17-23, 2018 as "Constitution Week"
- 4. Public Comments (Agenda Item):
- 5. Consideration of a Motion to approve the Consent Agenda
  - A) Approval of Minutes
    - a) 09-04-2018 Council Minutes
    - b) 09-04-2018 Executive Session Minutes
- 6. Public Hearing and Consideration of a Motion to Approve: <u>APPLICATION RZ 18-07-02</u>: Windward South requests a zoning map amendment of 19.2 acres from a 54.12 acre property located on S&S Railroad Bed Road from R-10/R-8 (Single Family Residential) to the PUD (Planned Unit Development) zoning district in order to develop a multifamily residential subdivision (Tax Parcel # 107 000009 000).
- 7. Public Hearing and Consideration of a Motion to Approve: <u>APPLICATION RZ 18-08-02</u>: BVT-AKINS, LP requests a zoning map amendment of 49.65 acres, a portion of a larger 225.45 acre tract located on Veterans Memorial Parkway and Old Register Road from R-40 (Single Family Residential) to the CR (Commercial Retail) zoning district in order to develop a commercial retail center (Tax Parcel 076 000001 000).
- 8. Public Hearing and Consideration of a Motion to Approve: <u>APPLICATION RZ 18-08-01</u>: Deep South Properties requests a zoning map amendment of 13.96 acres of property located at 316 Fletcher Drive from the R-20 (Single Family Residential) to the R-4 (High Density Residential) zoning district in order to develop a multi-family triplex community for a combination of parcels addressed 316 Fletcher Drive and Fletcher Drive (Tax Parcel(s) S35 000009 001 & S35 000009 000).
- 9. Public Hearing and First Reading of an <u>Ordinance 2018-12</u>: An Ordinance Amending ARTICLE 31: SOLAR INSTALLATION AND OPERATION governing solar systems within the City of Statesboro.
- 10. Public Hearing and First Reading of <u>Ordinance 2018-09:</u> An Ordinance amending Article 2, Section 2 of the City of Statesboro Code of Ordinances to establish the Statesboro Commission on Diversity and Inclusion pursuant to City Charter 2-6.

- 11. Public Hearing and First Reading of <u>Ordinance 2018-10</u>: An Ordinance Amending Article 2, Section 2 of the City of Statesboro Code of Ordinances to establish the Statesboro Youth Commission pursuant to City Charter Section 2-6
- 12. Public Hearing and First Reading of <u>Ordinance 2018-11</u>: An Ordinance Amending Article 2, Section 2 of the City of Statesboro Code of Ordinances to establish the Statesboro Works! Commission pursuant to City Charter Section 2-6
- 13. Consideration of a Motion to approve the appointment of six (6) members to Alcohol Advisory Board.
- 14. Other Business from City Council
- 15. City Managers Comments
- 16. Public Comments (General)
- 17. Consideration of a Motion to enter into Executive Session to discuss "Personnel Matters" "Real Estate" and/or "Potential Litigation" in accordance with O.C.G.A 50-14-3
- 18. Consideration of a Motion to Adjourn

# A PROCLAMATION BY THE MAYOR AND CITY COUNCIL OF STATESBORO, GEORGIA

#### **CONSTITUTION WEEK**

- **WHEREAS**: September 17, 2018, marks the two hundred and thirty-first anniversary of the drafting of the Constitution of the United States of America by the Constitutional Convention; and
- WHEREAS: It is fitting and proper to accord official recognition to this magnificent document and its memorable anniversary; and to the patriotic celebrations which will commemorate the occasion; and
- WHEREAS: Public Law 915 guarantees the issuing of a proclamation each year by the President of the United States of America designating September 17 through 23 as Constitution Week,

**NOW, THEREFORE I,** Jonathan McCollar by virtue of the authority vested in me as Mayor of the City of Statesboro do hereby proclaim the week of September 17 through 23 as

#### "CONSTITUTION WEEK"

**AND** ask our citizens to reaffirm the ideals of the Framers of the constitution had in 1787 by vigilantly protecting the freedoms guaranteed to us through this guardian of our liberties, remembering that lost rights may never be regained.

IN WITNESS WHEREOF, I have hereunto set my hand and caused he Seal of the City to be affixed this 18<sup>th</sup> day of September of the year of our Lord two thousand eighteen.

Jonathan McCollar, Mayor



#### CITY OF STATESBORO Council Minutes September 4, 2018

A regular meeting of the Statesboro City Council was held on September 4<sup>th</sup> 2018 at 9:00p.m. in the Council Chambers at City Hall. Present were Mayor Jonathan McCollar, Council Members: Phil Boyum, Sam Lee Jones, Jeff Yawn, John Riggs and Derek Duke. Also present were City Manager Randy Wetmore, City Clerk Sue Starling and City Attorney Cain Smith.

The Meeting was called to Order by Mayor Jonathan McCollar.

The Invocation and Pledge of Allegiance was led by Councilman Jeff Yawn.

The meeting was called to order by Mayor Jonathan McCollar

The Invocation and Pledge of Allegiance was given by Councilman Sam Lee Jones

#### Recognitions/Public Presentations

- A) Recognition of Adult Education and Family Literacy Week given by Samantha Smith, OTC Dean of Adult Education
- B) Recognition of the Finance Department for receiving the Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting for the City of Statesboro's FY2017 Comprehensive Annual Financial Report.

Mrs. Smith gave an overview of what the proclamation represents for education and literacy. Director of Finance Cindy West sated the City has received this award for 13 years.

#### Public Comments (Agenda Item): None

#### Consideration of a Motion to approve the Consent Agenda

- A) Approval-0£-Minutes:
  - a) 08-21-2018 Council Minutes
  - b) 08-28-2018 Public Hearing Minutes
  - c) 08-28-2018 Council Work Session Minutes
  - d) 08-28-2018 Public Hearing Minutes
- B) Consideration of a Motion to Approve Resolution 2018-24: A Resolution approving the uncollected personal property tax bill list in the amount of \$3,951.28.
- C) Consideration of a Motion to approve the due date of Dec. 20th 2018 for the City of Statesboro Property Tax bills.

Councilman Yawn made a motion, seconded by Councilman Jones to approve the consent agenda in its entirety. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Public Hearing to solicit input regarding the setting of the millage rate of 7.308 for the calendar year 2018 ad valorem (property) taxes for the City of Statesboro.

Councilman Yawn made a motion, seconded by Councilman Duke to open the public hearing. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

No one spoke for or against the millage rate.

Councilman Yawn made a motion, seconded by Councilman Duke to close the public hearing. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

#### Public Hearing and Consideration of a Motion to approve an alcohol application for:

A) Sugar Magnolia Bakery and Cafe Caroline Joyner 106 Savannah Ave

Councilman Yawn made a motion, seconded by Councilman Duke to open the public hearing. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Caroline spoke for the request.

Councilman Derek made a motion, seconded by Councilman Riggs to close the public hearing. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Councilman Riggs made a motion, seconded by Councilman Duke to approve the alcohol application for Sugar Magnolia Bakery and Café. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

#### Public Hearing and Consideration of a Motion to approve an alcohol application for:

A) Chazitos Latin Cuisine LLC. Chaz Ortiz 441 South Main St

Councilman Riggs made a motion, seconded by Councilman Yawn to open the public hearing. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Caroline spoke for the request.

Councilman Riggs made a motion, seconded by Councilman Duketo close the public hearing. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Councilman Riggs made a motion, seconded by Councilman Yawn to approve the alcohol application for Chazitos Latin Cuisine. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Approve Award of Contract to Hawk Construction for the Sanitation Wash Rack Catwalk in the amount of \$32,470.00. Funding is provided by Solid Waste Collection Fund revenues.

Councilman Yawn made a motion, seconded by Councilman Riggs to Approve Award of Contract to Hawk Construction for the Sanitation Wash Rack Catwalk in the amount of \$32,470.00. Funding is provided by Solid Waste Collection Fund revenues.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to approve the purchase of nine (9) marked Patrol Vehicles and two (2) additional unmarked cars. Total project cost not to exceed \$545,000. These vehicles will be put out for bid.

Councilman Yawn made a motion, seconded by Councilman Riggs approve the purchase of nine (9) marked Patrol Vehicles and two (2) additional unmarked cars. Total project cost not to exceed \$545,000. These vehicles will be put out for bid. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to approve the purchase of a replacement door locking security system for police headquarters. The current system has suffered an approximately 113rd failure and the vendor can no longer support the technology. Recommend approval for the maximum cost of \$45,000 for replacement.

Councilman Yawn made a motion, seconded by Councilman Duke to approve the purchase of a replacement door locking security system for police headquarters. The current system has suffered an approximately 113rd failure and the vendor can no longer support the technology. Recommend approval for the maximum cost of \$45,000 for replacement.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Award a contract to Proctor Electric Services, Inc. in the amount of \$98,650.00 for the installation of a standby generator at the East View Lift Station site, with funding from the Capital Improvement Program (WWD-37).

Councilman Duke made a motion, seconded by Councilman Riggs to Award a contract to Proctor Electric Services, Inc. in the amount of \$98,650.00 for the installation of a standby generator at the East View Lift Station site, with funding from the Capital Improvement Program (WWD-37). Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Award a contract to Y-Delta Inc. in the amount of \$83,680.48 for the installation 698' of 15" sewer for the Railroad Bed Sewer Extension Phase 1 with funds for Water Sewer Revenue.

Councilman Riggs made a motion, seconded by Councilman Yawn to Award a contract to Y-Delta Inc. in the amount of \$83,680.48 for the installation 698' of 15" sewer for the Railroad Bed Sewer Extension Phase 1 with funds for Water Sewer Revenue.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Award a contract to purchase a 2018 Vermeer D6x6 Navigator Directional Drill machine from Vermeer Southeast per the Sourcewell (formerly NJPA) cooperative purchasing contract (Contract #012418-VRM in the amount of \$92,655.00. If approved, this purchase will be funded by operational funds in the Water/Sewer Department and is budgeted under CIP#WWD158.

Councilman Riggs made a motion, seconded by Councilman Yawn to Award a contract to purchase a 2018 Vermeer D6x6 Navigator Directional Drill machine from Vermeer Southeast per the Sourcewell (formerly NJPA) cooperative purchasing contract (Contract #012418-VRM in the amount of \$92,655.00. If approved, this purchase will be funded by operational funds in the Water/Sewer Department and is budgeted under CIP#WWD158.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Award a contract to Connetics Transp01iation Group (CTG) for a transit feasibility study.

Councilman Boyum made a motion, seconded by Councilman Riggs to Award a contract to Connetics Transp01iation Group (CTG) for a transit feasibility study.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Award a contract for Municipal Court software to Courtware Government Software Solutions in the amount of a one-time fee of \$3,000.00 and a rate of \$6.00 per paid citation. Initially, this will be paid out of our general fund, but it is planned to add the \$6.00 fee to the citation being paid at a later date.

Councilman Riggs made a motion, seconded by Councilman Yawn to Award a contract for Municipal Court software to Courtware Government Software Solutions in the amount of a one-time fee of \$3,000.00 and a rate of \$6.00 per paid citation. Initially, this will be paid out of our general fund, but it is planned to add the \$6.00 fee to the citation being paid at a later date.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

Consideration of a Motion to Approve Resolution 2018-25 A Resolution setting the millage rate for Ad Valorem (Property) Taxes for the 2018 Calendar Year for the City of Statesboro at 7.308.

Councilman Riggs made a motion, seconded by Councilman Yawn to Approve Resolution 2018-25 A Resolution setting the millage rate for Ad Valorem (Property) Taxes for the 2018 Calendar Year for the City of Statesboro at 7.308.

Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

#### Other Business from City Council: None

#### **City Managers Comments:**

Police Chief Broadhead presented Resolution 2018-26 for the retirement of Officer Tommy Brown with 25 years of service with the Statesboro Police Department. This will allow him to receive his firing weapon upon leaving the City.

Councilman Duke made a motion, seconded by Councilman Riggs to approve Resolution 2018-26 for the retirement of Tommy Brown. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

#### Public Comments (General): None

Consideration of a Motion to enter into Executive Session to discuss "Personnel Matters" "Real Estate" and/or "Potential Litigation" in accordance with O.C.G.A.§50-14-3 (2012)

At 10:05 am, Councilman made a motion, seconded by Councilman Boyum to enter into Executive Session. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

At 10:17 am, the meeting was called back to order. Councilman Duke made a motion, seconded by Councilman Boyum to exit Executive Session. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

There was no action taken

#### Consideration of a Motion to Adjourn

Councilman Duke made a motion, seconded by Councilman Yawn to adjourn the meeting. Councilman Boyum, Jones, Yawn, Riggs and Duke voted in favor of the motion. The motion carried by a 5-0 vote.

The meeting was adjourned at 10:18 am.

# CITY OF STATESBORO

COUNCIL
Phil Boyum, District 1
Sam Jones, District 2
Jeff Yawn, District 3
John Riggs, District 4
Derek Duke, District 5



Jonathan M. McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

50 EAST MAIN STREET · P.O. BOX 348 · STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Owen Dundee, City Planner II

Date: September 10, 2018

RE: September 18, 2018 City Council Agenda Items

Policy Issue: Statesboro Zoning Ordinance: Zoning Map Amendment Request

**Recommendation**: Staff recommends approval of the zoning map amendment requested by RZ-18-07-02.

**Background**: Windward South requests a zoning map amendment of 19.2 acres from a 54.12 acre property located on S&S Railroad Bed Road from R-10/R-8 (Single Family Residential) to the PUD (Planned Unit Development) zoning district in order to develop a multifamily residential subdivision (Tax Parcel #107 000009 000).

**Budget Impact:** None

Council Person and District: Duke (District 5)

Attachments: Development Services Report RZ-18-07-02



# City of Statesboro-Department of Planning and Development

# DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

#### RZ-18-07-02 ZONING MAP AMENDMENT REQUEST S&S RAILROAD BED ROAD

| LOCATION:            | S&S Railroad Bed Road (Parcel 12)  |  |
|----------------------|--|--|
| REQUEST:             | Zoning Map Amendment of 19.2 acres of a 54.12 parcel from R10/R8 to PUD to build a multifamily residential development |  |
| APPLICANT:           | David Pearce (Windward South)  |  |
| OWNER(S):            | CFN Partners/L&S Acquisitions LLC  |  |
| ACRES:               | 19.2   |  |
| PARCEL TAX<br>MAP #: | 107 000009 000   |  |
| COUNCIL<br>DISTRICT: | District 5 (Duke)  |  |



#### PROPOSAL:

The applicant requests a zoning map amendment of 19.2 acres to be subdivided from a 54.12 acre property located on S&S Railroad Bed Road from the R-10/R-8 (Single Family Residential) zoning district to the PUD (Planned Unit Development) zoning district, in order to construct a multifamily residential subdivision consisting of 119 units and 261 beds (See **Exhibit B**—Proposed PUD Site Plan). At this time, the property is serving as farmland, and has no current additional use. (See **Exhibit F** – Location Map).

#### **BACKGROUND:**

Currently, the site is being used as farmland with multiple zoning classifications. The previous owner of the parcel was Walter Beasley. The property was annexed by the city on July 1, 2013. During the annexation process, the 60.92 parcel was rezoned from R40 (Single Family Residential, Bulloch County) to R8 (Single Family Residential) and R10 (Single Family Residential). On May 1, 2018, 6.8 acres was subdivided from the northern portion of the 60.91 acre parcel and was rezoned to CR (Commercial Retail).

#### SURROUNDING LAND USES/ZONING:

|        | ZONING:                                  | LAND USE:                        |
|--------|--|----------------------------------|
| NORTH: | PUD (Planned Unit Development)           | Multifamily Residential          |
| SOUTH: | R40 (Single Family Residential)          | Single Family Detached Dwellings |
| EAST:  | R25 (Single Family Residential (County)) | Single Family Detached Dwellings |
| WEST   | R40 (Single Family Residential (County)) | Single Family Detached Dwellings |

The subject property is located within the R8/R10) district. Surrounding parcels include several county properties currently used for agriculture (See **Exhibit A** –Location Map, **Exhibit B**—Future Development Map & **Exhibit C**—Photos of Subject Site).

ATTACHMENTS: Exhibit A (Location Map), Exhibit B (Proposed Site Plan), Exhibit C (Landscape Plan), Exhibit D (Wetland Plan), Exhibit E (Property Photos), Exhibit F (Future Development Map), Exhibit G (Revised Site Plan w/ Fee Simple Layout)

#### COMPREHENSIVE PLAN:

The City of Statesboro Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

| "Established/Existing Traditional Neighborhood"             |   |  |
|---|---|--|
| Vision:   | The residential areas in the Developing Urban Neighborhood Areas are located in newly developing or redeveloping areas of the City. The developments in this area will primarily be characterized by urban style housing, likely with clustered densities, green space, and a higher level of resident amenities. Nodal commercial development should also be included to serve the needs of residents. New developments should strive to connectivity within developments to existing streets, and to adjacent undeveloped properties. Pedestrian access should remain a priority. |  |
| Suggested<br>Development &<br>Implementation<br>Strategies: | <ul> <li>Large new developments should be Master Planned to include mixed uses whenever appropriate</li> <li>New developments that contains a mix of residential, commercial uses and community facilities at small enough scale and proximity to encourage walking between destinations.</li> <li>Residential development with a healthy mix of uses (corner groceries, barber shops, drug stores) with easy walking distances.</li> <li>Statesboro Comprehensive Master Plan, Community Agenda page 19.</li> </ul>  |  |

The subject area also lies between county properties which are currently undeveloped properties.

In addition, the Future Development Map and Defining Narrative section of the Comprehensive Plan states the following:

"Large areas of green space will be conserved for active and passive recreation, as well as protection of environmental sensitive areas, such as wetlands and floodplains.

Statesboro Comprehensive Master Plan, Community Agenda page 31.

#### **ANALYSIS**

#### **COMMUNITY FACILITIES AND TRANSPORTATION:**

The subject property falls under the jurisdiction of city utilities, sanitation, and public safety, though the property currently only receives water for agricultural use. Expected impact will require connection to city sewer

#### **ENVIRONMENTAL:**

The subject property contains 3.3 acres of wetlands along the southern portion of the property line, but the proposed development

#### **ZONING CONSIDERATIONS:**

Whether or not to grant a zoning map amendment from the current R8/R10 (Single Family Residential) zoning district to the PUD (Planned Unit Development) zoning district.

The request should be considered in light of:

- the standards for determination of zoning map amendments given in Section 2007 of the Statesboro Zoning Ordinance;
- the vision and community policies articulated within the Statesboro Comprehensive Plan, the 2035 Bulloch County/City of Statesboro Long Range Transportation Plan;
- the potential for the property to develop and be utilized in conformance with the requirements of the proposed PUD (Planned Unit Development) district as set forth in the Statesboro Zoning Ordinance.

#### **ANANLYSIS (CONT'D)**

#### **Current Zoning**

The R10/R8 (Single Family Residential) district purpose statement declares that standards are and uses are designed "in order to maintain and protect the desirable benefits which single-family detached residential uses have throughout the community.

#### Requested Zoning

The PUD (Planned Unit Development) district has the declared purpose of "is to permit flexibility in situations where modifications of specific provisions of this ordinance will not be contrary to its intent and purpose."

In the case of the subject parcel, current zoning does not allow for the construction of proposed subdivision as outlined in conceptual plan (**Exhibit B**). The proposed development would consist of duplexes and triplexes.

#### STANDARDS: ZONING MAP AMENDMENT

Section 2007 of the *Statesboro Zoning Ordinance* provides **eight (8) standards** for the Mayor and City Council to consider "in making its determination" regarding a zoning map amendment, in "balancing the promotions of the public health, safety, morality (morals), and general welfare against the right of unrestricted use of property." Those standards are as follows:

- (1) Existing uses and zoning or (of) property nearby
  - a. Surrounding lots are zoned east and west are R25/R40. Currently both properties are outside of the city limits.
- (2) The extent to which property values are diminished by the particular zoning restrictions.
- (3) The extent to which the description of property values of the property owner promotes the health, safety, morals or general welfare of the public.
- (4) The relative gain to the public, as compared to the hardship imposed upon the property owner.
  - a. The subject site was zoned R10/R8 (Single Family Residential) as part of a PUD that was never developed. This atypical mixed zoning created during annexation restricts the property to a design that did not come to fruition, so almost any other proposed development would require a zoning map amendment in order to move forward. In this case, the property owner is proposing a unit density higher than the R-4 zoning district permits.
- (5) The suitability of the subject property for the zoned purposes.
- (6) The length of time the property has been vacant as zoned, considered in the context of land development in the area in the vicinity of the property.
- (7) The extent the proposed change would impact the following: population density in the area; community facilities; living conditions in the area; traffic patterns and congestion; environmental aspects; existing and future land use patterns; property values in adjacent areas; and
  - a. The new development would increase the population density and traffic in the area, but such an increase is consistent with the planned residential development areas for Statesboro as shown in the Future Development Map.
- (8) Consistency with other governmental land use, transportation, and development plans for the community.

#### RECOMMENDATION:

Staff recommends approval of this zoning map amendment based on the PUD site plan submitted on July 6, 2018 with the following condition(s) as stated:

- (a) By-laws and restrictive covenants are to be recorded prior to construction commencement.
- (b) Staff approval of a new landscape plan.
- (c) Site plan to be revised for Fee Simple ownership.

\*Revised Site Plan submitted on August 15, 2018 to meet condition (c) of Planning Commission approval.

At the regularly scheduled meeting held of August 7, 2018, at 5:00 PM, the Planning Commission voted 5-0 to approve application RZ 18-07-02 with staff recommendations and conditions.

At the regularly scheduled meeting, held of Tuesday, August 21, 2018 at 5:30 PM, the Statesboro City Council tabled this zoning map amendment request until the September 18, 2018, 5:30 PM City Council meeting. Council request an effort of the Developers to meet with community members to reach a compromise.

#### **EXHIBIT A: LOCATION MAP**



(**Please Note:** Unless otherwise stated in any formal motion by City Council, staff considers the conceptua site plan (**Exhibit B**) submitted on behalf of the applicant of this request to be illustrative only. Approval of this application does not constitute approval of any final building or site plan).

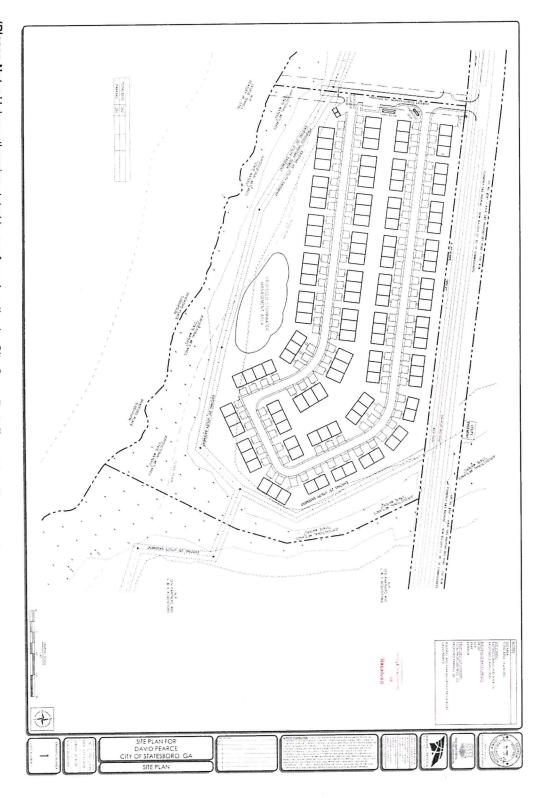
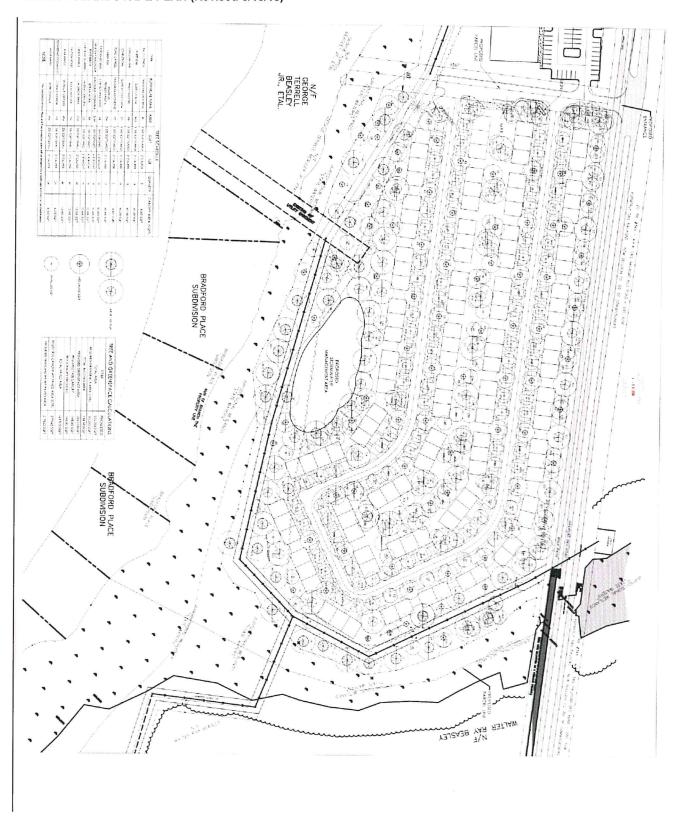
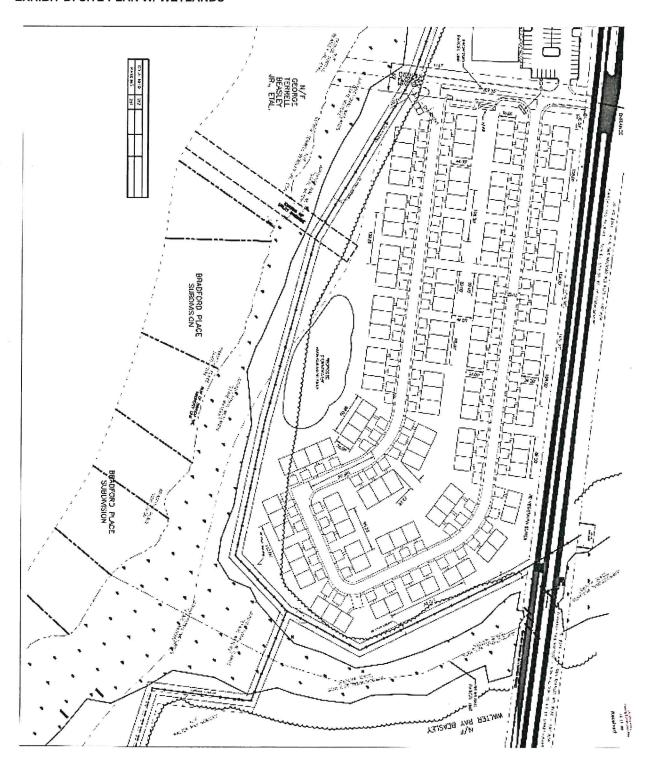


EXHIBIT C: LANDSCAPE PLAN (Revised 8/10/18)



#### **EXHIBIT D: SITE PLAN W/ WETLANDS**



#### **EXHIBIT E: SITE AND SURROUNDING PROPERTY PHOTOS**

Picture 1: Subject Site Depicted from parcel end closest to Cawana Road



Picture 2: Subject Frontage from S&S Railroad Bed Road



Development Services Report Case RZ-18-07-02

Picture 3: Subject frontage towards Preatoria Rushing Road



Picture 4: Subject center point floodplain



S&S Railroad Bed Road
Parcel is split by flood plain.

Legend

Picture 5: Google Earth Image of Parcel and Surrounding Properties

#### **EXHIBIT F: FUTURE DEVELOPMENT MAP**

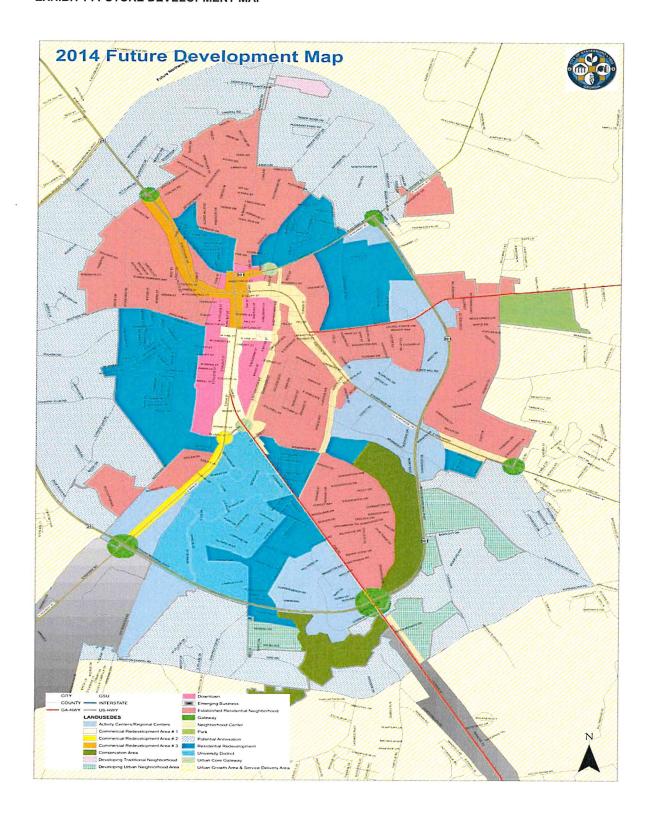
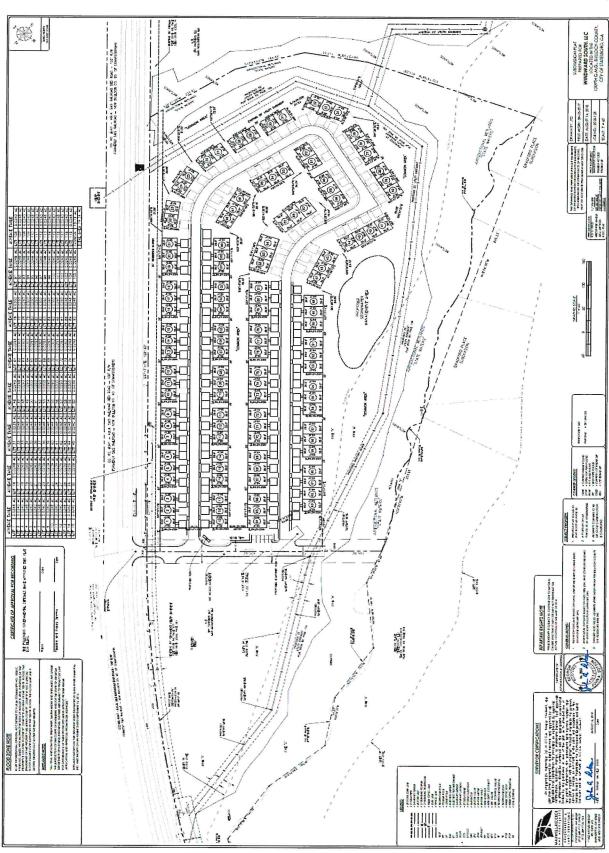


EXHIBIT G: REVISED SITE PLAN W/ FEE SIMPLE LAYOUT (DATED: AUGUST 15, 2018)



Development Services Report Case RZ-18-07-02

## CITY OF STATESBORO

COUNCIL
Phil Boyum, District 1
Sam Jones, District 2
Jeff Yawn, District 3
John Riggs, District 4
Derek Duke, District 5



Jonathan M. McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

50 EAST MAIN STREET · P.O. BOX 348 · STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Owen Dundee, City Planner II

Date: September 10, 2018

RE: September 18, 2018 City Council Agenda Items

Policy Issue: Statesboro Zoning Ordinance: Zoning Map Amendment Request

**Recommendation**: Staff recommends approval of the zoning map amendment requested by RZ-18-08-02.

**Background**: BVT-AKINS, LP requests a zoning map amendment of 49.65 acres, a portion of a larger 225.45 acre tract located on Veterans Memorial Parkway and Old Register Road from R-40 (Single Family Residential) to the CR (Commercial Retail) zoning district in order to develop a commercial retail center (Tax Parcel 076 000001 000).

**Budget Impact: None** 

Council Person and District: Yawn (District 3)

Attachments: Development Services Report RZ-18-08-02

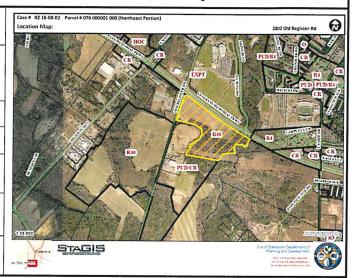


## City of Statesboro-Department of Planning and Development DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

# RZ 18-08-02 ZONING MAP AMENDMENT REQUEST Old Register Road & Veterans Memorial Parkway

| LOCATION:            | Old Register Road & Veterans<br>Memorial Parkway   |  |
|----------------------|--|--|
| REQUEST:             | Zoning map amendment from R-40 (Single Family Residential) to CR (Commercial Retail District). |  |
| APPLICANT:           | BVT-AKINS, LP  |  |
| OWNER(S):            | AKINS J EDWARD FARMS LTD   |  |
| ACRES:               | 49.65 Acres (Portion of a larger 225.45 acre tract)  |  |
| PARCEL TAX<br>MAP #: | 076000001000   |  |
| COUNCIL<br>DISTRICT: | District 3 (Yawn)  |  |



#### PROPOSAL:

The applicant requests a zoning map amendment from the R-40 (Single Family Residential) zoning district to the CR (Commercial Retail) zoning district in order to develop a commercial retail center, which is not an allowed used in the existing zoning designation.

#### BACKGROUND:

The parcel is currently undeveloped land. In July 2010, the City previously received an annexation and zoning map amendment application to annex and rezone 291.74 acres; 227.69 acres was proposed to be zoned R-40 (Single Family Residential) District and the remaining 64.05 acres proposed to be zoned PUD-CR (Planned Unit Development – Commercial Retail) District. In August 2010, the city approved the annexation and zoning map amendment request under Ordinance #2010-17.

#### SURROUNDING LAND USES/ZONING:

|        | ZONING:  | LAND USE:                                 |
|--------|--|---|
| NORTH: | EXPT(Exempt)   | Georgia Southern University/Institutional |
| SOUTH: | PUD/CR (Planned Unit<br>Development/Commercial Retail) | Hackers/Clubhouse Entertainment Complex   |
| EAST:  | PUD (Planned Unit Development – Bulloch County)        | Undeveloped                               |
| WEST:  | HC (Highway Commercial –<br>Bulloch County)            | Auto Service Center/Utility Substation    |

The subject property is located within the R-40 (Single Family Residential) district. A variety of highway commercial uses are located nearby. Surrounding parcels include an auto service center, Hackers/Clubhouse entertainment complex, Georgia Southern University, and undeveloped land (See Exhibit A – Location Map, Exhibit B — Future Development Map, & Exhibit C —Photos of Subject Site).

ATTACHMENTS: Exhibit A (Location Map), Exhibit B (Future Development Map), Exhibit C (Photos of Subject Site), Exhibit D (Site Boundary Map)

Development Services Report

Case RZ 18-08-02

#### **COMPREHENSIVE PLAN:**

The City of Statesboro Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

| "Activity Centers/Regional Centers"                         |  |  |
|---|--|--|
| Vision:   | Currently dominated by auto-oriented design and large surface parking lots, the <i>Activity Centers</i> will evolve into pedestrian-oriented shopping, office, and entertainment places that may also accommodate high-density residential development. Where excess parking is located, infill development can break up large surface lots. Tree plantings and landscaping will be generous to soften the development intensity in these areas. Access to these activity centers will be easily achieved for pedestrians, cyclists, and drivers alike.  |  |
| Suggested<br>Development &<br>Implementation<br>Strategies: | <ul> <li>Appropriate land uses include: (1) Small, mid-size, and regional retail and commercial, including big box stores; (2) Entertainment; (3) Employment Centers.</li> <li>Infill and redevelopment in these areas should occur according to a master plan that allows for mixed uses, transportation choices and urban design that mitigates the appearance of auto-dependence.</li> <li>Future developments and highway improvements within these areas should include pedestrian and bicycle access to surrounding neighborhoods.</li> <li>Require shade trees to be planted in parking lots and along highway corridors.</li> <li>Incorporate inter-parcel connectivity, especially along major thoroughfares.</li> <li>Include community gathering places, such as squares, plazas, etc. into commercial and mixed used developments.</li> <li>Use infrastructure availability to steer development away from areas of natural, cultural, and environmentally sensitive resources.</li> <li>Statesboro Comprehensive Master Plan, Community Agenda page 25-26.</li> </ul> |  |

The subject area lies between "Emerging Business" character area and the "Potential Annexation" area.

| "Emerging Business"   | <u>"Potential Annexation"</u>   |
|---|---|
| Vision: The Emerging Business area will support the creation of a park to support office and business development opportunities. This area is ideally situation adjacent to the Veteran's Memorial Bypass, Highway 301, the rail line, and near AgriBusiness Center. This business incubator center is well-positioned to coordinate with the College of Information Technology at GSU. | Vision: The establishment of an annexation policy can provide clear guidance to community leaders in evaluating annexation requests or proposals to extend the city limits. Annexation should be linked to the ability to provide adequate city services. A component of the annexation policy should be to identify the appropriate character area for the newly annexed property. |

Per Article X Section 1001(A), the Appendix A of the Code of Ordinances of Statesboro, Georgia:

Any use specifically permitted in a CBD district shall be allowed in the CR (Commercial Retail) District. "It shall be the purpose of the CBD district to provide for the orderly development of a major business and commerce area of the City of Statesboro in accordance with the objectives, policies and proposals of the future land use plan of the city. The logical and timely development of land for business purposes is herein a stated purpose of this district. The district proposes to permit a uniformity of design to ensure the orderly arrangement of buildings, land uses and parking areas, and all construction hereafter proposed for this area shall be related to this objective. The architectural and design arrangement of buildings are encouraged to conform to the general character and plans of the central business district".

#### **ANALYSIS**

#### COMMUNITY FACILITIES AND TRANSPORTATION:

The subject site is currently served by city services including water, sewer, sanitation, and public safety. No significant impact is expected on community facilities or services as a result of this request. The subject property has significant frontage on Veterans Memorial Parkway and limited frontage on Old Register Road. A review of the *Bulloch County/Statesboro 2035 Long Range Transportation Plan (LRTP)* suggests no expected capacity deficiencies on Old Register Road or Veterans Memorial Parkway.

#### **ENVIRONMENTAL:**

Per Exhibit D and Bulloch County GIS, the subject property does contain wetlands, but it should not impact this request. Any potential issues will be brought forth and discussed during standard permitting and review procedures.

#### **ZONING CONSIDERATIONS:**

Whether or not to grant a zoning map amendment from the R-40 (Single Family Residential) zoning district to the CR (Commercial Retail) zoning district.

The request should be considered in light of:

- the standards for determination of zoning map amendments given in Section 2007 of the Statesboro Zoning Ordinance
- the vision and community policies articulated within the Statesboro Comprehensive Plan
- the 2035 Bulloch County/City of Statesboro Long Range Transportation Plan
- the potential for the property to develop and be utilized in conformance with the requirements of the proposed CR (Commercial Retail) district as set forth in the Statesboro Zoning Ordinance.

#### **Current Zoning**

The single family residential (R-40) district can accommodate a variety of business, educational, municipal, and some residential uses. However, "Commercial Retail," are not listed as permissible uses allowable by right in the R-40 district. Those uses are explicitly permitted in the CR district.

#### Requested Zoning

The CR (Commercial Retail) district allows for retail establishment or wholesale establishments, which is the applicant's intended land use for the subject property.

#### STANDARDS: ZONING MAP AMENDMENT

Section 2007 of the *Statesboro Zoning Ordinance* provides **eight (8) standards** for the Mayor and City Council to consider "in making its determination" regarding a zoning map amendment, in "balancing the promotions of the public health, safety, morality (morals), and general welfare against the right of unrestricted use of property." Those standards are as follows:

- (1) Existing uses and zoning or (of) property nearby
  - a. Existing uses and zoning of property nearby varies. The surrounding lots are zoned HC (Highway Commercial), EXPT (Exempt), and PUD/CR (Planned Unit Development/Commercial Retail), and are occupied by an entertainment complex/driving range, auto service center, Georgia Power Substation, Georgia Southern University, and undeveloped land.
- (2) The extent to which property values are diminished by the particular zoning restrictions.
  - a. The proposed use is not expected to have an adverse effect on property values in the area given the surrounding uses. Please note that staff has not consulted a professional appraiser regarding the impact of the requested zoning map amendment on the property value.

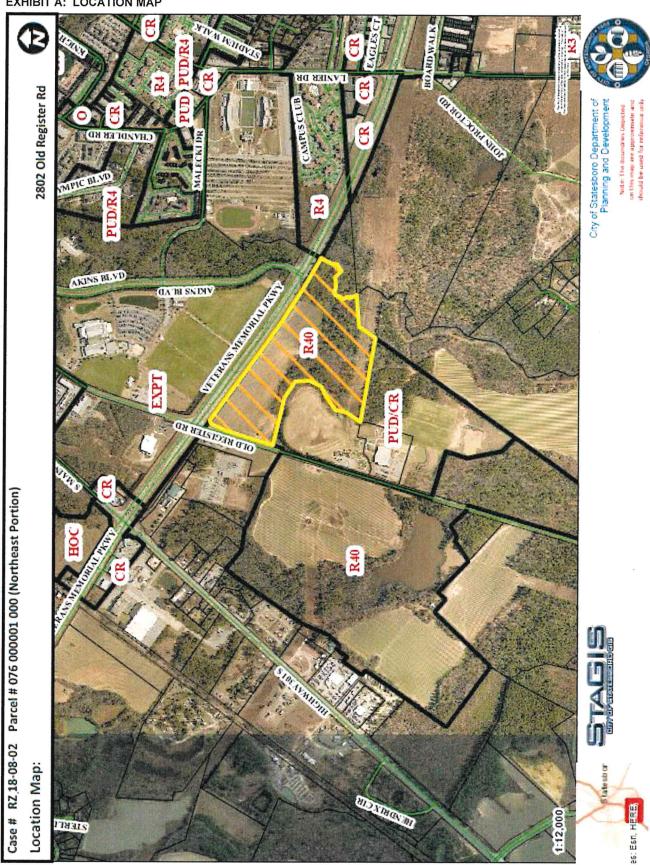
- (3) The extent to which the description of property values of the property owner promotes the health, safety, morals or general welfare of the public.
- (4) The relative gain to the public, as compared to the hardship imposed upon the property owner.
  - a. The subject site is currently zoned R-40 (Single Family Residential). Per Article VII, section 701-E., this parcel can currently be occupied by single family detached dwelling units, educational institutions, municipal uses, and professional offices/home occupations. However, commercial retail developments are specifically restricted to CR zoned properties. Under the proposed zoning, the applicant would be able to develop a commercial retail center. This request gives the applicant an opportunity to serve members of the community and neighborhood while contributing with a commercial retail use as encourage by the Comprehensive Plan.
- (5) The suitability of the subject property for the zoned purposes.
- (6) The length of time the property has been vacant as zoned, considered in the context of land development in the area in the vicinity of the property.
  - a. In August 2010, the property was annexed into the city limits and re-zoned to R-40 (Single Family Residential. The property is currently undeveloped land.
- (7) The extent the proposed change would impact the following: population density in the area; community facilities; living conditions in the area; traffic patterns and congestion; environmental aspects; existing and future land use patterns; property values in adjacent areas; and
  - a. Impacts on local traffic should be considered.
  - **b.** Positive impact on the existing and future land use patterns as the proposed use is compatible with the surrounding area as well as consistent with the 2014 Future Development Map and the *Statesboro Comprehensive Plan*.
- (8) Consistency with other governmental land use, transportation, and development plans for the community.
  - a. Use of the property as a commercial retail center is consistent with the vision and guiding principles of the "Activity Centers/Regional Centers" character area as articulated within the *Statesboro Comprehensive Plan* which promotes regional retail and commercial centers.

#### RECOMMENDATION:

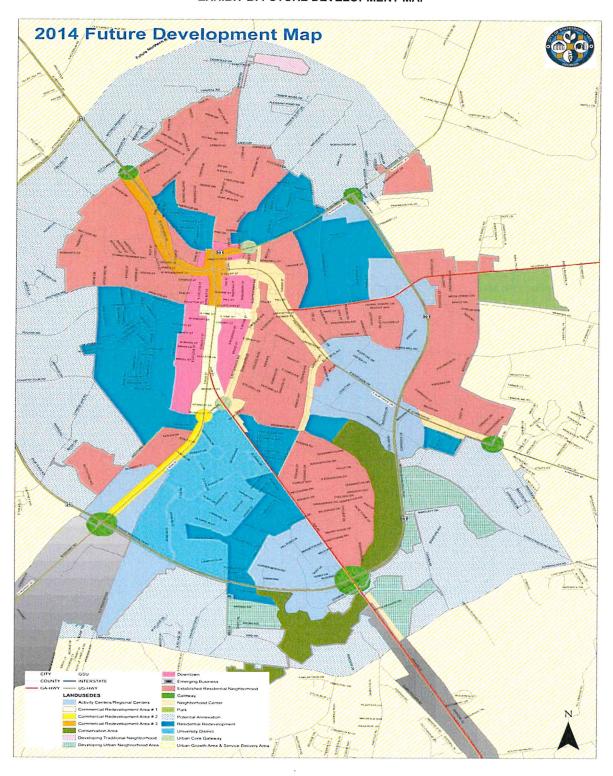
Staff recommends approval of this zoning map amendment with the following condition(s) as stated:

- (a) Permissible uses shall be restricted to those uses permissible by right in the Central Business District for the City of Statesboro as well as Healthcare Facilities including hospitals and nursing homes.
- (b) Site plan approval.
- (c) Traffic analysis to be submitted to staff.

At the regularly scheduled meeting held on September 4, 2018, at 5:00 PM, the Planning Commission voted 5-0 to approve application RZ 18-08-02 with staff recommendations and conditions.



**EXHIBIT B: FUTURE DEVELOPMENT MAP** 



#### **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS**

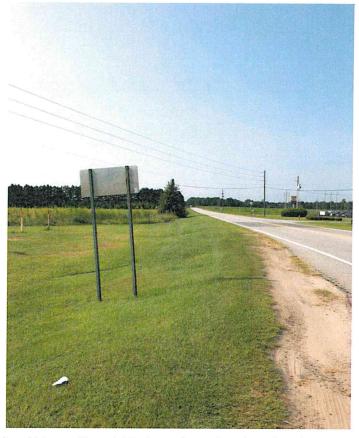
Picture 1: Looking north along Old Register Road, the eastern boundary of the subject site



Picture 2: Looking east from subject site, currently undeveloped land and a Georgia Power substation



Picture 3: Looking south along Old Register Road, the eastern boundary of the subject site



Picture 4: Looking east along Veterans Memorial Parkway, the northern boundary site of the subject site



Development Services Report Case RZ 18-08-02

Picture 5: Looking South from subject site, currently Hackers/Clubhouse Entertainment Complex



Picture 6: Looking west from subject site, currently an automotive services center

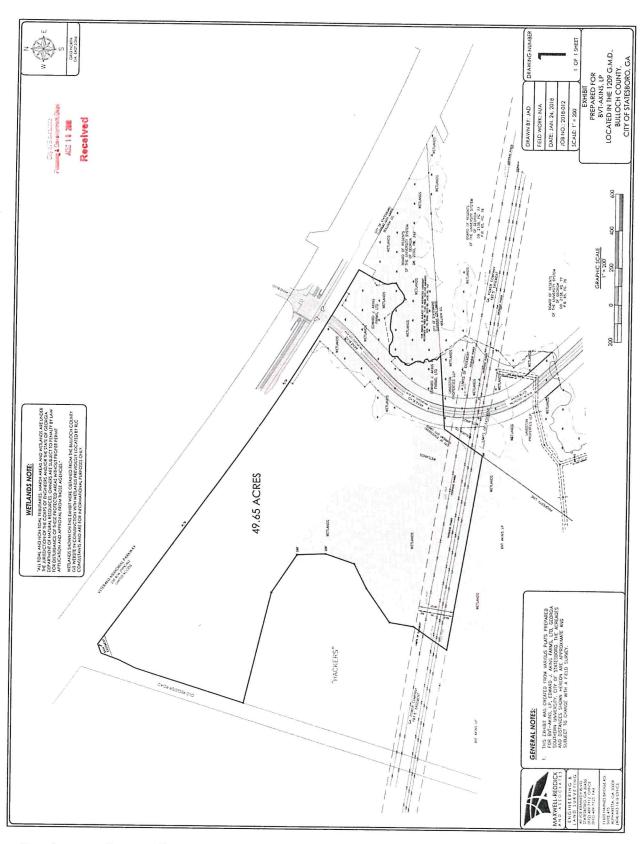


Development Services Report Case RZ 18-08-02

**Picture 7:** Looking north from the subject site, currently Georgia Southern University's Recreation Activity Center Athletic Fields



**EXHIBIT D: Site Boundary Map** 



# CITY OF STATESBORO

#### COUNCIL

Phil Boyum, District 1 Sam Jones, District 2 Jeff Yawn, District 3 John Riggs, District 4 Derek Duke, District 5



Jonathan M. McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

50 EAST MAIN STREET · P.O. BOX 348 · STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Owen Dundee, City Planner II

Date: September 10, 2018

RE: September 18, 2018 City Council Agenda Items

Policy Issue: Statesboro Zoning Ordinance: Zoning Map Amendment Request

**Recommendation**: Staff recommends disapproval of the zoning map

amendment requested by RZ-18-08-01.

**Background**: Deep South Properties requests a zoning map amendment of 13.96 acres of property located at 316 Fletcher Drive from the R-20 (Single Family Residential) to the R-4 (High Density Residential) zoning district in order to develop a multi-family triplex community for a combination of parcels addressed 316 Fletcher Drive and Fletcher Drive (Tax Parcel(s) S35 000009 001 & S35 000009 000).

**Budget Impact: None** 

Council Person and District: Boyum (District 1)

Attachments: Development Services Report RZ-18-08-01



# City of Statesboro-Department of Planning and Development DEVELOPMENT SERVICES REPORT

P.O. Box 348 Statesboro, Georgia 30458 (912) 764-0630 (912) 764-0664 (Fax)

# RZ 18-08-01 ZONING MAP AMENDMENT REQUEST 316 Fletcher Drive

| LOCATION:            | 316 Fletcher Drive  |
|----------------------|---|
| REQUEST:             | Zoning map amendment from R-20 (Single Family Residential) to R4 (High Density Residential District). |
| APPLICANT:           | Deep South Properties   |
| OWNER(S):            | Minnie Faye Love Newport, Etal & Alvin D. Grant Senior  |
| ACRES:               | 13.96 Acres   |
| PARCEL TAX<br>MAP #: | S35 000009 001 & S35 000009 000   |
| COUNCIL<br>DISTRICT: | District 1 (Boyum)  |



#### PROPOSAL:

The applicant requests a zoning map amendment from the R-20 (Single Family Residential) zoning district to the R-4 (High Density Residential) zoning district in order to develop a multi-family triplex community consisting of 45 three bedroom units (135 bedrooms total), which is not an allowed use in the existing zoning designation.

#### **BACKGROUND:**

The eastern parcel contains a single family home along with an accessory building. The western parcel consists of vacant land, which may have been previously used for farming. In March 2013, the City previously received a special exception application to permit the use of a hair salon in the existing accessory structure, but the application was denied by City Council in August 2013.

#### SURROUNDING LAND USES/ZONING:

|        | ZONING:  | LAND USE:                            |
|--------|--|--------------------------------------|
| NORTH: | R25 (Single Family Residential –<br>Bulloch County & LI (Light<br>Industrial – Bulloch County) | Storage Warehouse                    |
| SOUTH: | R-20 (Single Family Residential)   | Warehouses and Single Family Homes   |
| EAST:  | LI (Light Industrial)  | Industrial Warehouses and Businesses |
| WEST:  | R-20 (Single Family Residential)   | Single Family Homes                  |

The subject property is located within the R-20 (Single Family Residential) district. Surrounding parcels include single family residential, industrial uses, and the Southern Railway Line bordering the property to the East (See **Exhibit A** – Location Map, **Exhibit B** — Future Development Map, **Exhibit C** —Photos of Subject Site, & **Exhibit D** — Conceptual Layout).

ATTACHMENTS: Exhibit A (Location Map), Exhibit B (Future Development Map), Exhibit C (Photos of Subject Site), Exhibit D (Conceptual Layout)

#### COMPREHENSIVE PLAN:

The City of Statesboro Comprehensive Master Plan's Future Development Map includes the subject site in the following character area:

| "Established/Existing Traditional Neighborhood"             |   |  |  |  |
|---|---|--|--|--|
| Vision:   | The traditional residential neighborhoods in the <i>Established</i> area were developed from the late 19 <sup>th</sup> to mid-20 <sup>th</sup> century, and feature connected street grids linked with downtown. Sidewalks should be located on both sides of major streets; lesser streets may have limited facilities. Major corridors in this area may support a mix of residential and commercial uses. As corridors transition from residential to commercial, the original structures should be maintained and renovated whenever possible. Any new structures should respect the existing fabric of the neighborhood, through similar front, side, and rear setbacks.  |  |  |  |
| Suggested<br>Development &<br>Implementation<br>Strategies: | <ul> <li>Develop architectural guidelines to guide new development and renovations of historic buildings within historic districts.</li> <li>Residential developments that incorporate "corner commercial" sites such as dry cleaning, convenience grocery, or similar retail services.</li> <li>Enlisting significant site features (view corridors, water features, farm land, wetlands, parks, trails, etc.) as amenity that shapes identity and character of development.</li> <li>Infill, redevelopment, and new development should promote lot sizes and setbacks appropriate for each neighborhood.</li> <li>Provide support for the creation of neighborhood associations and provide continued support for these organizations once established through the development of initiatives to address unique neighborhood issues/characteristics.</li> </ul> |  |  |  |

The subject area is also adjacent to the "Residential Redevelopment" character areas.

#### "Residential Redevelopment Area"

#### Vision:

This character area has most of its original housing stock in place, but has worsening housing conditions due to low rates of homeownership and neglect of property maintenance. There may be lack of neighborhood identity and gradual invasion of different type and intensity of use that may not be compatible with the neighborhood residential use.

Suggested Development & Implementation Strategy:

The redevelopment strategy for the area should focus on preserving what remains of the original housing stock, while rebuilding on the remaining land, a new, attractive neighborhood following the principles of traditional neighborhood development.

Per Article VII Section 700, the Appendix A of the Code of Ordinances of Statesboro, Georgia:

High density residential purposes shall be "in accordance with the objectives, policies, and proposals of the future land use plan; to permit a variety of housing; to assure the suitable design of apartments in order to protect the surrounding environment of adjacent and nearby neighborhoods; and to insure that the proposed development will constitute a residential environment of sustained desirability and stability and not produce a volume of traffic in excess of the capacity for which access streets are designed."

#### **ANALYSIS**

#### **COMMUNITY FACILITIES AND TRANSPORTATION:**

The subject site is currently served by city services including water, sewer, sanitation, and public safety. No significant impact is expected on community facilities or services as a result of this request.

#### **ENVIRONMENTAL:**

Per Exhibit D and Bulloch County GIS, the subject property does contain wetlands, but it should not impact this request. Any potential issues will be brought forth and discussed during standard permitting and review procedures.

#### ZONING CONSIDERATIONS:

Whether or not to grant a zoning map amendment from the R-20 (Single Family Residential) zoning district to the R-4 (High Density Residential) zoning district.

The request should be considered in light of:

- the standards for determination of zoning map amendments given in Section 2007 of the Statesboro Zoning Ordinance
- the vision and community policies articulated within the Statesboro Comprehensive Plan
- the 2035 Bulloch County/City of Statesboro Long Range Transportation Plan
- the potential for the property to develop and be utilized in conformance with the requirements of the proposed R-4 (High Density Residential) district as set forth in the *Statesboro Zoning Ordinance*.

#### **Current Zoning**

The single family residential (R-20) district can accommodate a variety of business, educational, municipal, and some residential uses. However, "High Density Residential," are not listed as permissible uses allowable by right in the R-20 district. Those uses are explicitly permitted in the R-4 district.

#### Requested Zoning

The R-4 (High Density Residential) district allows for apartment houses and single family attached dwelling units, which is the applicant's intended land use for the subject property. Under the R-4 zoning district, the subject property would be zoned for a potential development density of 167 dwelling units (12 units/acre allowed under the R-4 district).

#### STANDARDS: ZONING MAP AMENDMENT

Section 2007 of the *Statesboro Zoning Ordinance* provides **eight (8) standards** for the Mayor and City Council to consider "in making its determination" regarding a zoning map amendment, in "**balancing the promotions of the public health, safety, morality (morals), and general welfare against the right of unrestricted use of property." Those standards are as follows:** 

- (1) Existing uses and zoning or (of) property nearby
  - a. Existing uses and zoning of property nearby varies. The surrounding lots are zoned R-20 (Single Family Residential), LI (Light Industrial), and R-10 (Single Family Residential), and are occupied by single family homes, industrial warehouses/businesses, and the Southern Railway Line.
- (2) The extent to which property values are diminished by the particular zoning restrictions.
  - a. The proposed use may have an adverse effect on property values in the area given the uses of surrounding structures. Please note that staff has not consulted a professional appraiser regarding the impact of the requested zoning map amendment on the property value. Therefore, any discussion pertaining to specific property values should be considered speculative.
- (3) The extent to which the description of property values of the property owner promotes the health, safety, morals or general welfare of the public.

- (4) The relative gain to the public, as compared to the hardship imposed upon the property owner.
  - a. The subject site is currently zoned R-20 (Single Family Residential). Per Articles IV, section 401, this parcel can currently be occupied by single family detached dwelling units, educational institutions, municipal uses, and professional offices/home occupations, similar to some of the surrounding lots. However, high density residential developments are specifically restricted to R-4 zoned properties. Under the proposed zoning, the applicant would be able to develop a high density residential project. Compatibility with the character of the surrounding area should be considered.
- (5) The suitability of the subject property for the zoned purposes.
- (6) The length of time the property has been vacant as zoned, considered in the context of land development in the area in the vicinity of the property.
  - **a.** There is no past zoning history on this property. The eastern parcel contains a single family home along with a vacant accessory building. The western parcel is vacant land.
- (7) The extent the proposed change would impact the following: population density in the area; community facilities; living conditions in the area; traffic patterns and congestion; environmental aspects; existing and future land use patterns; property values in adjacent areas; and
  - a. Proposed land use change would cause an increase in population density.
  - **b.** Proposed land use change will not be consistent with existing land use pattern nor the Future Development Map.
- (8) Consistency with other governmental land use, transportation, and development plans for the community.
  - a. The Comprehensive plan supports high density residential development within the Urban Core and Developing Residential character areas of the City; however, the plan also supports the preservation of existing single-family residential neighborhoods.

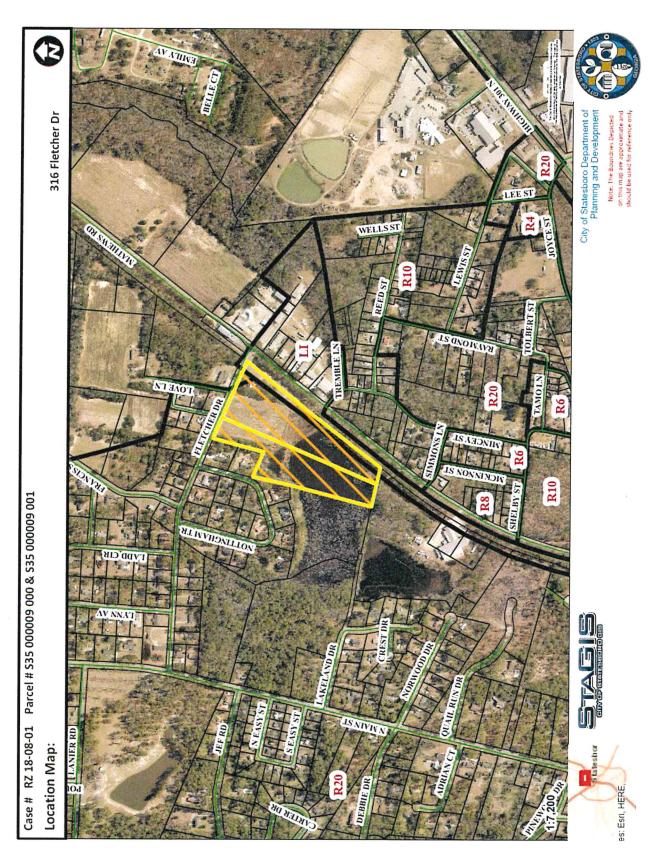
#### RECOMMENDATION:

Staff recommends disapproval of this zoning map amendment. The applicant's proposed use will not be compatible with the surrounding land uses. Additionally, the requested zoning change does not adhere to the Statesboro Comprehensive Master plan in regards to the Future Development Map and the subject site's Character Area. If approved, a traffic study/analysis will be required.

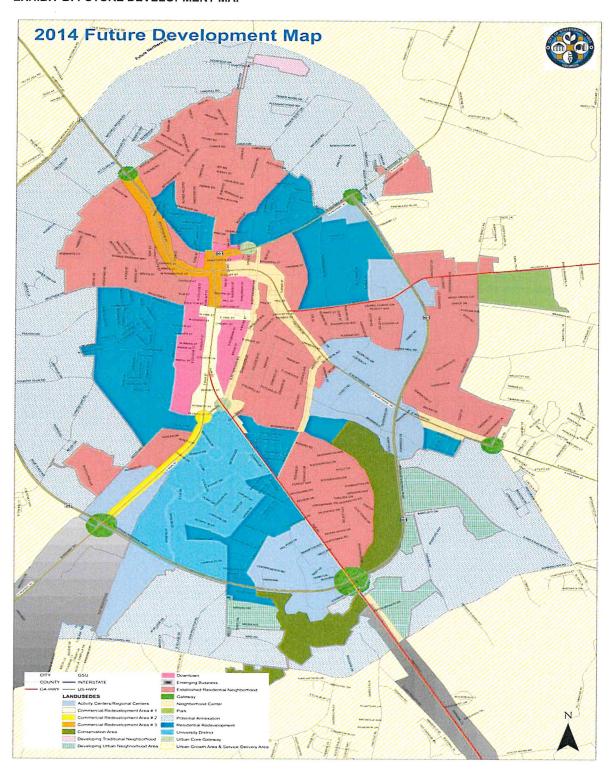
Additionally, the Fire Department has conducted a preliminary review of the conceptual plan dated June 28, 2018. The following are general notes, observations and concerns from the review:

- 1. No secondary point of egress shown on the applicant's conceptual plan.
- 2. Fire hydrant installation required for the rear portion of the development site.
- Current travel distance from a hydrant to some of the proposed buildings exceeds more than 500 feet. Hydrant location and travel distance to the exterior of all buildings shall be less than 500 feet. If Fire Department Connection (FDC) is installed, hydrants shall be within 100 feet of the FDC.

At the regularly scheduled meeting held of September 4, 2018, at 5:00 PM, the Planning Commission voted 5-0 to disapprove application RZ 18-08-01.

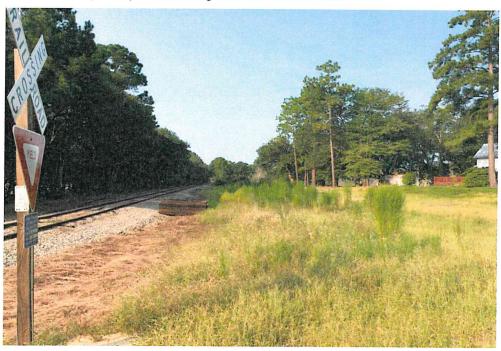


**EXHIBIT B: FUTURE DEVELOPMENT MAP** 

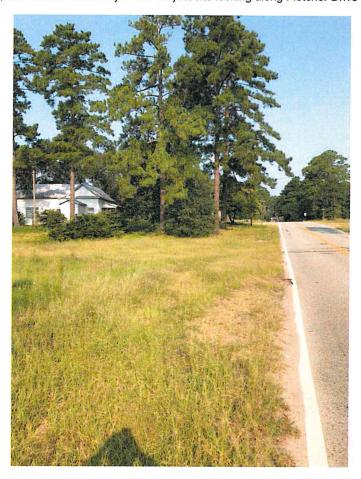


### **EXHIBIT C: SITE AND SURROUNDING PROPERTY PHOTOS**

Picture 1: Eastern Boundary of subject site, looking south from Fletcher Drive



Picture 2: Looking west, the northern boundary of the subject site looking along Fletcher Drive



Picture 3: Front view of subject site, looking south from Fletcher Drive



Picture 4: Looking north from subject site, currently an industrial warehouse



Development Services Report Case RZ 18-08-01

Picture 5: Front view of the subject site, looking east along Fletcher Drive



Picture 6: Front view of subject site, looking south from Fletcher Drive



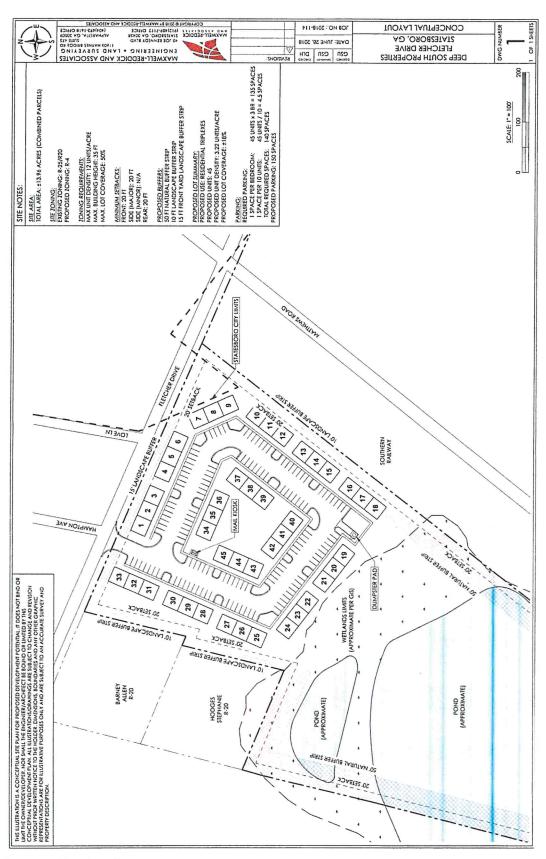
Picture 7: View of pond/wetlands located within the southern portion of the subject site



Picture 8: Looking east from the subject site, currently light industrial/warehouse uses



**EXHIBIT D: Conceptual Layout** 



# CITY OF STATESBORO

COUNCIL
Phil Boyum, District 1
Sam Jones, District 2
Jeff Yawn, District 3
John Riggs, District 4
Derek Duke, District 5



Jonathan M. McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

50 EAST MAIN STREET • P.O. BOX 348 • STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Justin Williams, City Planner I

Date: September 10,2018

RE: September 18, 2018 City Council Agenda Items

**Policy Issue**: Statesboro Code of Ordinances: Article 31: Solar Installation & Operation, amendment defining and adding regulations to the use of solar energy systems.

**Recommendation:** Staff recommends passage of Article 31 as the city Solar Ordinance. Planning Commission approved 5-0 on passage of the Ordinance on 4 September 2018.

**Background:** Request by the community to develop Ordinance to allow for the installation of large and medium scale solar generating facilities.

Budget Impact: None

Council Person and District: All

Attachments: Draft Proposal, Article 31: Solar Installation & Operation. Ordinance 2018-12

# Ordinance 2018-12

# **Article 31: Solar Installation and Operation**

## Section 3101 - Purpose

The purpose of this Ordinance is to facilitate the siting, construction, installation, operation, maintenance, and decommissioning of solar energy systems (SES's) in the City of Statesboro.

The intent of this is to promote the following:

- To encourage local development, and promote the health, safety and welfare of the citizens.
- 2) To mitigate any adverse impacts to wildlife, agricultural lands, forests, and other natural landscapes.
- 3) To increase energy security and diversify the city energy portfolio.
- 4) To promote the use of Georgia-based energy resources.
- 5) To decrease the cost of energy and increase consumer choice in energy consumption.
- 6) To bolster local economic development and employment prospects.
- 7) To encourage the use of a renewable energy resource.
- 8) To support the city sustainability agenda, and to reduce air and water pollution.

#### **Section 3102 - Definitions**

As used in this ordinance, the following terms shall have the meanings indicated:

- 1. Ordinance means this solar ordinance.
- 2. *Permit* means any permit required by federal, state, or local law or regulation, including this Ordinance.
- 3. Solar Energy System (SES) means a device or structural design feature that provides for the collection, storage, and distribution of solar energy for electricity generation. For the purpose of this Ordinance, SES refers only to (1) photovoltaic SES's that convert solar energy into electricity through a semiconductor device or (2) solar thermal systems that use collectors to convert the sun's rays into useful forms of energy for water heating, space heating, or space cooling.
- 4. Building-Integrated Solar Energy System means an SES where solar materials are used in place of traditional building components such that the SES is structurally an integral part of a house, building, or other structure, for example as a building façade, skylight, or shingles.
- 5. Rooftop Solar Energy System means an SES that is structurally mounted to the roof of a house, building, or other structure.
- 6. Ground Mounted Solar Energy System means an SES that is structurally mounted to the ground. For purposes of this Ordinance, the acreage of land

- occupied by a Ground Mounted Solar Energy System is calculated by drawing a perimeter around the outermost SES solar panels and auxiliary structures. Substations and transmission lines outside of this perimeter shall not be included in this calculation.
- 7. Small Scale Ground Mounted Solar Energy System (Small Scale SES) means a Ground Mounted SES that occupies less than 3 acres.
- 8. Intermediate Scale Ground Mounted Solar Energy System (Intermediate Scale SES) means a Ground Mounted SES that occupies between 3 and 15 acres.
- 9. Large Scale Ground Mounted Solar Energy System (Large Scale SES) means a Ground Mounted SES that occupies more than 15 acres.
- 10. Visual Buffer means natural vegetation, plantings, earth berms, and/or decorative fencing that provide a visual and lighting barrier between SES and a residential property. The Visual Buffer is not part of the SES and shall not be included when (1) calculating the acreage of land occupied by the SES, or (2) determining whether the SES adheres to applicable setback requirements.
- 11. Zoning Authority means the applicable city land use decision-making body as determined by local ordinance and appeal procedures.
- 12. Solar Energy Easement means an easement on the height or location, or both, of structures or vegetation, or both, for the purpose of providing access to sunlight.
- 13. Solar Glare: The effect produced by light reflecting from a solar panel with an intensity sufficient to cause annoyance, discomfort, or loss in visual performance and visibility.
- 14. Solar Farm means a large-scale solar energy system. These facilities are typically larger tracts of land containing hundreds of arrays of photovoltaic panels covering the majority of a parcel.
- 15. Solar Garden means a small-scale solar energy system that is sometimes operated under the form of a cooperative. These facilities generally contain a smaller amount of arrays for the purpose of sharing the benefit of energy production.

### Section 3103 - Application of Ordinance

The application of this Ordinance shall apply to all SES within the City of Statesboro. Any SES that prior to the effective date of this Ordinance, that is (1) Currently in operation, (2) has received approval from the City to operate, (3) is being constructed, if no approval was required, shall be exempt from this Ordinance, unless:

- 1. The Acreage of Land occupied by the SES is increased by more than 1 acre.
- 2. More than 10% of the solar panels on the SES are replaced.

Unless otherwise expressly stated herein, an SES shall still comply with all applicable federal, state, and local laws and regulations, including the requirements of the Statesboro Zoning Ordinance.

### Section 3104 - Requirements Applicable to Solar Energy Systems

#### Subsection I: Levels of Solar Energy Systems

- Principle Solar Energy System A Solar Energy System which is the principle or primary use on a single lot or parcel which is used to collect and convert solar energy into usable electricity using on-site equipment for the primary purpose of transmitting electricity off-site to be used by an electric utility. In most circumstances, Principle systems will be ground mounted. This definition includes all systems defined by the North American Industry Classification System (NAICS) under code 221114 which includes solar farms.
- Accessory Solar Energy System An SES that is an accessory use to the
  principle use of a property, meaning it is incidental to the principal use and is
  subordinate in area or purpose. Accessory systems may be roof-mounted,
  ground-mounted or parking-mounted.

# **Subsection II: Types of Solar Energy Systems**

- 1. Building-Integrated Solar Energy Systems
  - a. These systems are integrated directly into building
  - Generally, they will replace some function of the overall building, which can include systems contained within roofing materials, awnings or windows.
- 2. Rooftop Solar Energy Systems
  - a. These are not integral components of buildings.
  - b. Also referred to as "Building-Mounted Solar Energy Systems"
- 3. Ground Mounted Solar Energy Systems
  - a. Small Scale SES occupies less than 3 acres
  - b. Intermediate Scale SES occupies 3 to 15 acres
  - c. Large Scale SES occupies more than 15 acres

#### **Subsection III: Methods of Collection**

- 1. Solar Photovoltaic (PV) Systems A collection system that produces electricity by the use of photovoltaic cells which generate electricity when exposed to sunlight. A PV system may be roof-mounted or ground-mounted. These are generally comprised of:
  - a. Solar Cell
  - b. Solar Module

- c. Solar Array
- 2. Solar Thermal Systems A Solar collection system that produces electricity by the use of photovoltaic cells which generate electricity when exposed to sunlight. May be roof-mounted, or ground-mounted. These are generally comprised of:
  - a. **Flat Plate Collection** System that collects solar radiation to heat a liquid which will in turn be used to heat water or enclosed area.
  - b. **Evacuated Tube Collection** System generally composed of hollow tubes which contain a liquid used for the purpose of heating large volumes of water or heat water to a high temperature.
- 3. Concentrated Solar Systems A solar collection system that uses mirrors or lenses to concentrate sunlight and creates temperatures high enough to heat water of fluids or drive stream turbines that in turn create electricity:
  - a. **Parabolic Trough** Curved mirrors are used to focus the sun's radiant energy onto a receiver tube that runs down the center of a trough. High temperature transfer fluid passes through a heat exchanger to heat water.
  - b. **Compact Linear Fresner Reflector** Similar to the parabolic trough, with the exception of long parallel rows of mirrors being used as a lower-cost option.
  - c. **Power Tower** Structure where mirrors are used to focus the radiant energy of the sun on a receiver at the top of a tower to heat transfer fluid to produce steam.

# **Subsection IV: Permissible Zoning District**

1. With exceptions as outlined in this subsection, an SES shall adhere to the following chart:

|                                | Residential | Commercial Retail | <b>Light Indstrial</b> | High Occupancy Commercial | <b>Commercial Business</b> | Office |
|--------------------------------|-------------|-------------------|------------------------|---------------------------|----------------------------|--------|
| <b>Building Integrated SES</b> | Α           | A                 | Α                      | A                         | A                          | Α      |
| Rooftop Mounted SES            | Α           | A                 | Α                      | A                         | A                          | Α      |
| <b>Ground Mounted SES</b>      | n           |                   |                        |                           |                            |        |
| Small Scale                    | Α           | A                 | Α                      | Α                         | Α                          | SUP    |
| Intermediate Scale             | SUP         | SAP               | SAP                    | SAP                       | SAP                        | SUP    |
| Large Scale                    | SUP         | SUP               | SUP                    | SUP                       | SUP                        | SUP    |

A. Allowed Use. The SES is allowed in this district.

N. Not Allowed in District

SAP: Special Administrative Permit Required

SUP: Special Use Permit Required. If the Applicant first obtains a Special Use Permit in accordance with this Article V of this Ordinance, the SES is allowed in this district.

2. As per this subsection, the following lot sizes needed to place a PSES should adhere based on the district assigned.

|                             | Zoning District   |                     |                   |                     |
|-----------------------------|-------------------|---------------------|-------------------|---------------------|
| Minimum Lot in Acres        | Residential (Low- | Residential (Medium | Residential (High | Commercial Business |
|                             | Density)          | Density)            | Density)          | Commercial Business |
| <b>Ground Mounted Solar</b> |                   |                     |                   |                     |
| Energy System,              | 3                 | 3                   | 3                 | 1                   |
| Principal                   |                   |                     |                   |                     |
| <b>Ground-Mounted with</b>  |                   |                     |                   |                     |
| coverage of >50% of         | 3                 | 3                   | 3                 | 1                   |
| footprint of Principal      |                   |                     |                   |                     |
| Structure of Lot            |                   |                     |                   |                     |

Table 2 - Minimum Acreage by Zone (R-CBD)

|                             | Zoning District |                  |                              |        |
|-----------------------------|-----------------|------------------|------------------------------|--------|
| Minimum Lot in Acres        | Commercial      | Light Industrial | High-Occupancy<br>Commercial | Office |
| <b>Ground Mounted Solar</b> |                 |                  |                              |        |
| Energy System,              | 1               | 3                | 3                            | 1      |
| Principal                   |                 |                  |                              |        |
| Ground-Mounted with         |                 |                  |                              |        |
| coverage of >50% of         | 1               | 3                | 3                            |        |
| footprint of Principal      | 1               | 3                | 3                            | 1      |
| Structure of Lot            |                 |                  |                              |        |

Table 3- Minimum Acreage by Zone (CR-O)

3. PUD Districts will adhere to all regulations set forward by the superseding building code, tree ordinance, and height requirements set forth by the City of Statesboro. Setbacks must adhere to assigning setbacks based on developmental plan, city staff/council request and proposed acreage.

# Subsection V: Requirements for Building-Integrated Solar Energy Systems

- 1. *Allowed Use*. A Building-Integrated SES is an allowed accessory use, regardless of whether the SES is visible from the Public Right of Way.
- 2. Solar Access. A Property owner may request to obtain a solar easement from another property owner for the purpose of ensuring the Building-Integrated SES adequate exposure to sunlight.

## Subsection VI: Requirements for Rooftop Solar Energy Systems

- 1. *Allowed Use*. A Rooftop SES is an allowed accessory use, regardless of whether the SES is visible from the Public Right of Way.
- 2. Solar Access. A property owner may obtain may obtain a solar easement from another property owner for the purpose of ensuring the Rooftop SES adequate exposure to sunlight.
- 3. Safety. A Rooftop SES shall have a clear perimeter between the SES and Roofline to ensure emergency access and egress on the roof and to provide smoke ventilation opportunities. A Rooftop SES shall not extend beyond the exterior perimeter of the building, unless the SES is explicitly engineered to do so, and if permitted by the City of Statesboro. A Rooftop SES must meet the adopted International & Georgia building codes.
- 4. Height. A Rooftop SES mounted on a flat roof shall be given an equivalent exemption to the underlying zoning district's height standards as roof-mounted mechanical devices or equipment. A Rooftop SES mounted on a sloped roof shall not vertically exceed the highest point of the roof to which it is attached.

# Subsection VII: General Requirements for Ground Mounted Solar Energy Systems

The following requirements apply to all Small, Intermediate, and Large Scale Ground Mounted SESs, in addition to the specific requirements of this Ordinance that apply to each SES size respectively:

- Solar Access. A property owner may obtain a solar easement from another property owner for the purpose of ensuring the Ground Mounted SES adequate exposure to sunlight.
- 2. Visual Buffer. A Ground Mounted SES shall require a Visual Buffer where the SES is visible from a residential property. If the Visual Buffer utilizes natural vegetation or plantings, it shall be of a size and thickness sufficient to provide visual and lighting barrier between the SES and residential property within 12 months from the completion of the SES. All other Visual Buffers shall be in place at the time the SES begins operation.
- 3. Impervious Surface. An SES shall comply with federal, state, and local stormwater management, erosion, and sediment control provisions and impervious surface coverage requirements. For purposes of compliance with such regulations, an SES shall be considered pervious if it maintains sheet flow and allows for water to infiltrate under and around the panels through a pervious surface into the subsoil.
- 4. Lighting. To reduce light pollution, Lighting of a Ground Mounted SES shall:
  - a. Be limited to the minimum reasonably necessary for its safe operation.
  - b. Be directed downward where reasonably feasible.
  - c. Incorporate full cut-off fixtures.
  - d. Reasonably utilize motion sensors.

- 5. *Tree Removal.* The removal and destruction of trees or natural vegetation for an SES shall comply with the requirements of the Statesboro Urban Forest Beautification and Conservation Ordinance.
- Maintenance. A Ground Mounted SES shall be maintained in good working order.
- 7. Abandonment. A Ground Mounted SES shall be considered abandoned if it ceases to produce energy on a continuous basis for more than 12 months without prior approval from the Zoning Authority.
- 8. Decommissioning. If a Ground Mounted SES has reached the end of its reasonable life or it is abandoned, then
  - A Small Scale SES and all structures associated with it shall be removed and all materials shall be recycled or otherwise reused to the extent reasonably practicable; and
  - An Intermediate or Large Scale SES shall be decommissioned in accordance with decommissioning plan in the Permit Application (see Article V, Section 1.E)

# Subsection VIII: Specific Requirements for Small Scale Solar Energy Systems

- 1. A Small Scale SES is an allowed use for primary or accessory use
- 2. Submission of site plans showing location, mounting plan, and manufacturer's specifications.

# Subsection IX: Specific Requirements for Intermediate Scale Solar Energy Systems

- Permitted Use. An Intermediate Scale SES is a permitted primary or accessory
  use in any Residential Zoning district if the Applicant obtains a Special Use
  Permit from the Zoning Authority. In any other zoning district and Intermediate
  Scale SES is a permitted primary or accessory use if the Applicant obtains a
  Special Administrative Permit from the Zoning Authority.
- 2. Setbacks. An Intermediate Scale SES shall comply with the following setback requirements:
  - a. The Intermediate Scale SES shall be located no closer than the lesser of
     (a) 15 feet from any property line or easement, or (b) the setback
     standards of for the underlying zoning district
  - The Intermediate Scale SES shall be located no closer than the lesser of

     (a) 20 feet from any public right of way, or (b) the setback requirements of
     the underlying zoning district, and
  - c. The Intermediate Scale SES shall be located no closer than 50 feet from any residential dwelling unit.
- 3. Signage. An Intermediate Scale SES:

- a. Shall have warning signs (a) displaying the dangers associated with the Intermediate Scale SES, (b) identifying the owner or operator of the Intermediate Scale SES and (c) providing a 24 hour emergency contact number;
- b. May have signs that contain educational information about the Intermediate Scale SES as per the National Electrical Code; and
- c. Shall not have signs used for displaying any advertisement except for reasonable identification of the manufacturer or operator of the Intermediate Scale SES.
- 4. Electrical Connections. If the ISES is connected to the public grid, then reasonable efforts shall be made to place underground all utility connections from the SES, depending on appropriate soil conditions, shape, and topography of the property and any requirements of the utility provider. All applicable permits shall be obtained and inspections performed, as required by locally adopted construction codes.
- 5. Safe Installation. The ISES shall be installed by a licensed electrician and a certified electrician shall inspect electrical connections prior to operation, and the appropriate public utility shall inspect any operating connection to the grid.

# Subsection X: Specific Requirements for Large Scale Solar Energy Systems

- 1. *Permitted Use.* A LSES is a permitted primary or accessory use in any zoning district if the applicant obtains a Special Use Permit from the Zoning Authority.
- 2. Setbacks. An LSES shall comply with the following setback requirements.
  - a. The LSES shall be located no closer than the lesser of (a) 15 feet from any property line or easement, or (b) the setback standards for the underlying zoning district
  - b. The LSES shall be located no closer than the lesser of (a) 20 feet from any public right of way, or (b) the setback standards for the underlying zoning district, and
  - c. The LSES shall be located no closer than 100 feet from any residential dwelling unit.
- 3. Signage. A Large Scale SES
  - a. Shall have warning signs (a) displaying the dangers associated with the LSES, (b) identifying the owner or operator of the LSES and (c) providing a 24 hour emergency contact number;
  - b. May have signs that contain educational information about the LSES; and
  - Shall not have signs used for displaying any advertisement except for reasonable identification of the manufacturer or operator of the LSES.
- 4. *Electrical Connections*. If the LSES is connected to the public grid, then reasonable efforts shall be made to place underground all utility connections from

- the SES, depending on appropriate soil conditions, shape, and topography of the property and any requirements of the utility provider. All applicable permits shall be obtained and inspections performed, as required by locally adopted construction codes.
- 5. Safe Installation. The LSES shall be installed by a licensed electrician, a certified electrician shall inspect electrical connections prior to operation, and the appropriate public utility shall inspect any operating connection to the grid.

#### Section 3106 - Plans & Permits

## **Subsection I: Permit Application**

An application for a Special Administrative Permit or a Special Use Permit shall be submitted to the Department of Planning & Development containing the following:

- 1. Basic Information. The applicant shall submit a document that lists the following:
  - a. The address of the SES property
  - b. The applicant's name, address, telephone number, and email address;
  - c. The property owner's name, address telephone number, and email address;
  - d. The installation company's name, address, telephone number, email address, and license number (if known);
  - e. Evidence of the applicant's control of the property, such as a deed, lease, or option agreement with the landowner.
- 2. Site Plan. The applicant shall submit a site plan that contains the following:
  - a. A diagram of the property and directly adjacent properties showing the locations of all existing and proposed structures (including solar arrays, inverters, transformers, electrical substations and buildings), property lines, rights-of-way, roads, required setbacks, required signage, required, vegetation buffers, existing trees with species, common name and DBH of all trees to be removed.
  - b. A one-line diagram of the SES that has been stamped and signed by a professional engineer licensed in Georgia that shows the configuration of the array, the wiring system, the overcurrent protection, the inverter, and the disconnects
  - c. A topographical map from the U.S. Geology Survey, or equivalent, that depicts in detail any vegetative cover, watersheds, floodplains, or wetlands on property.
  - d. A topographical drawing of the property that indicates how stormwater currently drains from the property, identifies the location of discharge points or areas, and identifies any conditions present on the property that may contribute to significant soil erosion;

- e. A map from the Georgia Department of Natural Resources that identifies any habitat for state endangered, threatened, or candidate species on or adjacent to the property;
- f. A map from the U.S. Department of Fish and Wildlife ("FWS") and/or the National Oceanic and Atmospheric Administration ("NOAA") that identifies any habitat for federally endangered, threatened, or candidate species on or adjacent to the property;
- g. If the SES is located in an agricultural district, map from U.S. Department of Agricultural Natural Resources Conservation Service ("NRCS") identifying prime farmland and farmland of statewide importance on the property.
- 3. *Mitigation of Impacts*. The applicant shall submit a mitigation plan that contains the following:
  - a. A plan for the prevention and mitigation of stormwater runoff and soil erosion;
  - b. If the SES is located on prime farmland or farmland of statewide importance (as defined by NRCS), a plan to mitigate damage to the soil quality;
  - c. If the instillation of the SES will result in potentially adverse changes to any state or federally endangered, threatened, or candidate species habitat, a mitigation plan, that includes (a) a process for minimizing changes to the species habitat, for example through habitat corridors, (b) a plan to relocate and monitor any impacted species, and (c) a plan to restore the original species habitat after the system is decommissioned;
  - d. A map of 5 nautical miles around the property with the location of any airport in the shown space, and, if an airport is present in that area, a glare hazard analysis result by the Solar Glare Hazard Analysis Tool or its equivalent.
  - e. An included method for compliance, or alternative compliance for the tree canopy requirement in the Urban Forest Beautification and Conservation Ordinance.
    - I. Total removed square footage converted to 35% for the bank fund.
    - II. Tree removal cost must adhere to standard amount for removal as described in preceding ordinance.
- 4. Certifications. The applicant shall submit an affidavit that provides:
  - a. Construction and operation of the SES will comply with all applicable federal, state, and local laws and regulations, including the requirements of the underlying zoning ordinance, unless otherwise expressly stated in this ordinance;

- Before operation, a fire safety and evacuation plan will be filed with the appropriate fire code and emergency management officials, and will be available in workplace for reference and review by employees working on the premises;
- c. General liability insurance will be maintained throughout the life of the SES project. If the underlying Zoning Ordinance does not specify the coverage, such general liability insurance will include, but not be limited to, commercial form, premises-operations, products/completed operations hazard, contractual insurance, broad form property damage, and personal injury.
- d. Before operation, the assigned building inspector shall ensure the installed SES meets all applicable local and state codes.
- 5. Decommissioning Plan. The applicant shall submit a decommissioning plan that, based on the best available information at the time of the application contain the following
  - a. The name, address, telephone number, and e-mail address of the person(s) or entity(ies) responsible for implementing the decommissioning plan;
  - b. A statement of conditions that require the decommissioning plan to be implemented;
  - c. As part of decommissioning, a removal plan that (a) identifies all structures, components, and non-utility owned equipment that shall be removed, and (b) includes a plan for recycling or otherwise reusing all materials to the extent reasonably practicable;
  - d. As part of decommissioning, a restoration plan to return the property to its condition prior to the installation of the SES or to some other condition reasonably appropriate to the designated land use after the SES is removed, including a tree restoration plan to restore the original tree cover with similar tree types and number after the system is decommissioned.

# **Subsection II: Special Administrative Permit Review**

- 1. Upon receiving an application for an SES, the Zoning Authority shall review the permit application within (30) days and either approve or deny the Applicant.
- 2. A Special Administrative Permit application may be approved only if the Zoning Authority determines that the SES complies with all applicable federal, state, and local laws and regulations, including the provisions of this Ordinance.
- 3. The applicant's appeal rights are consistent with those rights expressed in the underlying Zoning Ordinance.

# **Subsection III: Special Use Permit**

- 1. Upon receiving an application for an SES, the Zoning Authority shall:
  - a. Provide public notice of the proposed project in accordance with the notice requirements in the underlying Zoning Ordinance
  - b. Schedule and hold a public hearing in accordance with the hearing requirements in the underlying zoning ordinance
  - c. Issue a determination within (10) days of the public hearing on the permit based on the application and public comments.
- 2. A Special Use Permit application may be approved only if the Zoning Authority determines that the SES complies with all applicable federal, state, and local laws and regulations, including the provisions of this Ordinance.
- 3. The applicant's appeal rights are consistent with those rights expressed in the underlying Zoning Ordinance.

# Section 3107 - Severability

The invalidity or unenforceability of any section, subsection, paragraph, sentence, clause, provision, or phrase of the aforementioned sections, as declared by the valid judgement of any court of competent jurisdiction, to be unconstitutional or in conflict with any code or regulation governing this subject matter shall not affect the validity or enforceability of any other section, subsection, paragraph, sentence, clause, provision, or phrase, which shall remain in full force and effect.

| Attest: Sue Starling, City Clerk              |
|---|
| By: Jonathan M. McCollar, Mayor               |
|   |
| MAYOR AND CITY COUNCIL OF STATESBORO, GEORGIA |
| Second Reading:                               |
| First Reading:                                |

# CITY OF STATESBORO

COUNCIL
Phillip A. Boyum
Sam Lee Jones
Jeff B. Yawn
John C. Riggs
Derek Duke



Jonathan J McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

# 50 EAST MAIN STREET • P.O. BOX 348 STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Cain Smith, City Attorney

Date: September 11, 2018

RE: September 18, 2018 City Council Agenda Items

**Policy Issue**: Amending Article 2, Section 2 of the City of Statesboro Code of Ordinances to establish the Statesboro Commission on Diversity and Inclusion pursuant to City Charter Section 2-6.

**Recommendation**: Mayor Jonathan McCollar requested Ordinance revisions to establish said commission be brought before City Council for consideration.

**Background:** First Reading and Consideration

**Budget Impact:** TBD

Council Person and District: N/A

Attachments: Proposed Ordinance 2019-09

Ordinance #2018-09

An Ordinance Amending Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Statesboro Code of Ordinances

WHEREAS, the City has previously adopted ordinances creating certain Authorities, Boards and Commissions; and

WHEREAS, the Mayor and City Council has determined there is sufficient reason and need to amend certain sections of Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Code of Ordinances, City of Statesboro, Georgia to create the Commission on Diversity and Inclusion

NOW THEREFORE, BE IT ORDAINED by the Mayor and City Council of the City of Statesboro, Georgia, in regular session assembled as follows:

#### SECTION 1:

Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Code of Ordinances, City of Statesboro, Georgia is hereby amended to read as follows:

Sec. 2-55 Establishment; appointment; terms; compensation; removal.

Sec. 2-56 Chairman; rules of procedure and bylaws; meetings.

Sec. 2-57. Scope of Authority.

secs. 2-58-59 Reserved.

Sec. 2-55. - Establishment; appointment; terms; compensation; removal.

There is hereby created a board to be known as the Commission on Diversity and Inclusion. The Commission on Diversity and Inclusion shall consist of eight (8) members who shall be residents of Bulloch County. The term of office of each appointed member shall be two years, and the term shall begin on October 1st, and end at the stroke of midnight on September 30th. The initial term for initial members of the Commission on Diversity and Inclusion shall end on September 30, 2020. The initial members of the Commission on Diversity and Inclusion have been appointed at the time this chapter takes effect and shall hold office for the balance of their terms then remaining, and their successors shall be appointed by the Mayor and City Council for a term of two years. Vacancies on the Commission on Diversity and Inclusion occurring other than by expiration of term shall be filled by an interim appointment for the unexpired term by the Mayor and City Council. The Mayor and City Council shall have the authority to remove any member of the Commission on Diversity and Inclusion by a majority vote for cause, on written charges, after a public hearing. All members shall serve without compensation.

Sec. 2-56. - Chairman; rules of procedure and bylaws; meetings; records.

a. The Commission on Diversity and Inclusion shall elect a chairman from among its members who shall serve for a term of one year and who shall be eligible for reelection as chairman.

- b. The Commission on Diversity and Inclusion shall make its own bylaws and rules of procedure and shall determine its time and place of meetings.
- c. The transactions of the Commission on Diversity and Inclusion are governed by the Georgia Open Meetings Act O.C.G.A. §§ 50-14-1 et. seq., and it shall be the joint and several responsibility of the members to comply with the Georgia Open Meetings Act.

Sec. 2-57. — Scope of Authority.

The Commission on Diversity and Inclusion shall have the authority to prepare studies and reports for the purpose of informing the governing body on policy matters related to TBD

SECTION 2: All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

SECTION 3: This ordinance shall become effective immediately upon its adoption by the City Council.

| SO ORDAINED, this          | day of                     | 2018 in Statesboro, Georgia.            |
|----------------------------|----------------------------|---|
| First Reading and Consider | ration: September 18, 2018 | 3                                       |
|                            |                            | Jonathan J McCollar, in his capacity as |
|                            |                            | Mayor of Statesboro, Georgia            |
|                            |                            | ATTEST:                                 |
|                            |                            |   |

Sue Starling, in her capacity as City Clerk of Statesboro, Georgia

# CITY OF STATESBORO

COUNCIL
Phillip A. Boyum
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Jonathan J McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

# 50 EAST MAIN STREET • P.O. BOX 348 STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Cain Smith, City Attorney

Date: September 11, 2018

RE: September 18, 2018 City Council Agenda Items

**Policy Issue**: Amending Article 2, Section 2 of the City of Statesboro Code of Ordinances to establish the Statesboro Youth Commission pursuant to City Charter Section 2-6.

**Recommendation**: Mayor Jonathan McCollar requested Ordinance revisions to establish said commission be brought before City Council for consideration.

**Background:** First Reading and Consideration

**Budget Impact: TBD** 

Council Person and District: N/A

Attachments: Proposed Ordinance 2018-10

#### Ordinance #2018-11

An Ordinance Amending Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Statesboro Code of Ordinances

WHEREAS, the City has previously adopted ordinances creating certain Authorities, Boards and Commissions; and

WHEREAS, the Mayor and City Council has determined there is sufficient reason and need to amend certain sections of Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Code of Ordinances, City of Statesboro, Georgia to create the Works! Commission

NOW THEREFORE, BE IT ORDAINED by the Mayor and City Council of the City of Statesboro, Georgia, in regular session assembled as follows:

#### **SECTION 1:**

Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Code of Ordinances, City of Statesboro, Georgia is hereby amended to read as follows:

Sec. 2-60 Establishment; appointment; terms; compensation; removal.

Sec. 2-61 Chairman; rules of procedure and bylaws; meetings.

Sec. 2-62 Scope of Authority.

Secs. 2-63-65 Reserved.

Sec. 2-60. - Establishment; appointment; terms; compensation; removal.

There is hereby created a board to be known as the Works! Commission. The Works! Commission shall consist of ten (10) members who shall be residents of Bulloch County. The term of office of each appointed member shall be two years, and the term shall begin on October 1st, and end at the stroke of midnight on September 30th. The initial term for initial members of the Works! Commission shall end on September 30, 2020. The initial members of the Works! Commission have been appointed at the time this chapter takes effect and shall hold office for the balance of their terms then remaining, and their successors shall be appointed by the Mayor and City Council for a term of two years. Vacancies on the Works! Commission occurring other than by expiration of term shall be filled by an interim appointment for the unexpired term by the Mayor and City Council. The Mayor and City Council shall have the authority to remove any member of the Works! Commission by a majority vote for cause, on written charges, after a public hearing. All members shall serve without compensation.

Sec. 2-61. - Chairman; rules of procedure and bylaws; meetings; records.

a. The Works! Commission shall elect a chairman from among its members who shall serve for a term of one year and who shall be eligible for re-election as chairman.

- b. The Works! Commission shall make its own bylaws and rules of procedure and shall determine its time and place of meetings.
- c. The transactions of the Works! Commission are governed by the Georgia Open Meetings Act O.C.G.A. §§ 50-14-1 et. seq., and it shall be the joint and several responsibility of the members to comply with the Georgia Open Meetings Act.

Sec. 2-62 — Scope of Authority.

The Works! Commission shall have the authority to prepare studies and reports for the purpose of informing the governing body on policy matters related to TBD.

SECTION 2: All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

SECTION 3: This ordinance shall become effective immediately upon its adoption by the City Council.

| Council.  |  |
|---|--|
| SO ORDAINED, this day of                            | 2018 in Statesboro, Georgia.   |
| First Reading and Consideration: September 18, 2018 |  |
|   | Jonathan J McCollar, in his capacity as Mayor of Statesboro, Georgia |
|   | ATTEST:  |
|   | Sue Starling, in her capacity as City                                |

Clerk of Statesboro, Georgia

# CITY OF STATESBORO

COUNCIL
Phillip A. Boyum
Sam Lee Jones
Jeff B. Yawn
John C. Riggs
Derek Duke



Jonathan J McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk I. Cain Smith, City Attorney

# 50 EAST MAIN STREET • P.O. BOX 348 STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager and Sue Starling, City Clerk

From: Cain Smith, City Attorney

Date: September 11, 2018

RE: September 18, 2018 City Council Agenda Items

**Policy Issue**: Amending Article 2, Section 2 of the City of Statesboro Code of Ordinances to establish the Statesboro Works! Commission pursuant to City Charter Section 2-6.

**Recommendation**: Mayor Jonathan McCollar requested Ordinance revisions to establish said commission be brought before City Council for consideration.

**Background:** First Reading and Consideration

**Budget Impact: TBD** 

Council Person and District: N/A

Attachments: Proposed Ordinance 2018-11

#### Ordinance #2018-11

An Ordinance Amending Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Statesboro Code of Ordinances

WHEREAS, the City has previously adopted ordinances creating certain Authorities, Boards and Commissions; and

WHEREAS, the Mayor and City Council has determined there is sufficient reason and need to amend certain sections of Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Code of Ordinances, City of Statesboro, Georgia to create the Works! Commission

NOW THEREFORE, BE IT ORDAINED by the Mayor and City Council of the City of Statesboro, Georgia, in regular session assembled as follows:

#### SECTION 1:

Article 2 (Authorities, Boards and Commissions) of Chapter 2 (Administration) of the Code of Ordinances, City of Statesboro, Georgia is hereby amended to read as follows:

Sec. 2-60 Establishment; appointment; terms; compensation; removal.

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Secs. 2-63-65 Reserved.

Sec. 2-60. - Establishment; appointment; terms; compensation; removal.

There is hereby created a board to be known as the Works! Commission. The Works! Commission shall consist of ten (10) members who shall be residents of Bulloch County. The term of office of each appointed member shall be two years, and the term shall begin on October 1st, and end at the stroke of midnight on September 30th. The initial term for initial members of the Works! Commission shall end on September 30, 2020. The initial members of the Works! Commission have been appointed at the time this chapter takes effect and shall hold office for the balance of their terms then remaining, and their successors shall be appointed by the Mayor and City Council for a term of two years. Vacancies on the Works! Commission occurring other than by expiration of term shall be filled by an interim appointment for the unexpired term by the Mayor and City Council. The Mayor and City Council shall have the authority to remove any member of the Works! Commission by a majority vote for cause, on written charges, after a public hearing. All members shall serve without compensation.

Sec. 2-61. - Chairman; rules of procedure and bylaws; meetings; records.

a. The Works! Commission shall elect a chairman from among its members who shall serve for a term of one year and who shall be eligible for re-election as chairman.

- b. The Works! Commission shall make its own bylaws and rules of procedure and shall determine its time and place of meetings.
- c. The transactions of the Works! Commission are governed by the Georgia Open Meetings Act O.C.G.A. §§ 50-14-1 et. seq., and it shall be the joint and several responsibility of the members to comply with the Georgia Open Meetings Act.

Sec. 2-62 — Scope of Authority.

The Works! Commission shall have the authority to prepare studies and reports for the purpose of informing the governing body on policy matters related to TBD.

SECTION 2: All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

SECTION 3: This ordinance shall become effective immediately upon its adoption by the City Council.

| SO ORDAINED, this          | day of                    | 2018 in Statesboro, Georgia. |
|----------------------------|---------------------------|------------------------------|
| First Reading and Consider | ation: September 18, 2018 |                              |

Jonathan J McCollar, in his capacity as Mayor of Statesboro, Georgia

ATTEST:

Sue Starling, in her capacity as City Clerk of Statesboro, Georgia

# CITY OF STATESBORO

COUNCIL Phillip A. Boyum, District 1 Sam Lee Jones, District 2 Jeff Yawn, District 3 John Riggs, District 4 Derek Duke, District 5



Jonathan McCollar, Mayor Randy Wetmore, City Manager Sue Starling, City Clerk Cain Smith, City Attorney

# 50 East Main Street • P.O. Box 348 STATESBORO, GEORGIA 30459-0348

To: Randy Wetmore, City Manager

From: Sue Starling, City Clerk

Date: September 13, 2018

Re: Appointments to Alcohol Advisory Board

Policy Issue: Appointments have expired June 20, 2018

**Recommendations:** Mayor and each Council member will appoint or reappoint a member. To date, we have received the following names to the Advisory Board.

- 1. Mayor McCollar has nominated Gloria Goosey
- 2. Councilman Derek Duke has nominated Jim Lewis

Background: The terms for the previous 6 Board Member expired on June 20, 2018 but the term was extended.

**Budget Impact**: None

Council Person and District: All

Attachments: N/A